

WORKSHOP
STATE OF CALIFORNIA
AIR RESOURCES BOARD
OPPORTUNITIES FOR ADDITIONAL GHG REDUCTIONS
FROM TRANSPORTATION FUELS

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A P P E A R A N C E S

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STAFF:

Ms. Emily Wimberger, Chief Economist

Ms. Joshua Cunningham, Branch Chief, ECARS Advanced Clean Cars Branch

Ms. Rajinder Sahota, Assistant Division Chief, Industrial Strategies Division

PANEL PRESENTERS:

Dr. Roger Aines, Lawrence Livermore National Laboratory

Dr. Severin Borenstein, University of California, Berkeley

Mr. Peter Erickson, Stockholm Environment Institute

Mr. Siva Gunda, California Energy Commission

Dr. Christopher Knittel, Massachusetts Institute of Technology

Dr. Ashley Langer, University of Arizona

Mr. Jason Marshal, California Department of Conservation

Ms. Saharnaz Mirzazad, Strategic Growth Council

Ms. Amy Myers Jaffe, Council on Foreign Relations

Ms. Hannah Pitt, Rhodium Group

ALSO PRESENT:

Mr. Nathan Alonzo, Fresno Chamber of Commerce

Ms. Kaelyn De Leon, Greater Bakersfield Chamber of Commerce

A P P E A R A N C E S C O N T I N U E D

ALSO PRESENT:

Ms. Martha Dina Argüello, Physicians for Social Responsibility, Standing Together Against Neighborhood Drilling in LA.

Ms. Lizette Hernandez, Physicians for Social Responsibility, L.A.

Mr. Bill Magavern, Coalition for Clean Air

Mr. Richard Markuson, Associated Builders and Contractors, Central California Chapter

Ms. Amanda Moneta Ninia, Kern Citizens for Energy

Mr. Colin Murphy, NexGen California

Ms. Kathy Reheis-Boyd, Western States Petroleum Association

Mr. Michael Saragosa, Central Valley Latino Mayors and Elected Officials Coalition

Ms. Shannon Sedgwick, Los Angeles Economic Development Corporation(LAEDC) Institute for Applied Economics

Mr. Michael Turnipseed, Kern County Taxpayers Association

Mr. David Weiskopf, NextGen California

I N D E X

	PAGE
Introduction and Welcome, Emily Wimberger, CARB	1
2017 Scoping Plan Update - 45 Percent Reduction in Petroleum Demand by 2030, Rajinder Sahota, CARB	4
California Agency Presentations:	
Current Measures to Reduce GHG Emissions in the Transportation Sector and an Overview of California Petroleum Production and Consumption	
California Air Resources Board, Joshua Cunningham	12
California Energy Commission, Siva Gunda	28
Department of Conservation, Jason Marshall	37
Strategic Growth Council, Saharnaz Mirzazad	52
Afternoon Session	59
Technical Panel:	
Opportunities for Additional GHG Reductions from Petroleum Consumption	59
Moderator: Emily Wimberger, CARB	
Christopher Knittel, Massachusetts Institute of Technology	
Ashley Langer, University of Arizona	
Hannah Pitt, Rhodium Group	
Dan Sperling, UC Davis and CARB Board Member	
Technical Panel:	
Examining Options to Limit Production of Petroleum for Additional GHG Reductions	115
Moderator: Emily Wimberger, CARB	
Roger Aines, Lawrence Livermore National Lab	
Severin Borenstein, UC Berkeley	
Peter Erickson, Stockholm Environment Institute	
Amy Myers Jaffe, Council on Foreign Relations	
Public Comment	172

I N D E X C O N T I N U E D

	PAGE
Wrap Up and Next Steps	190
Reporter's Certificate	191

P R O C E E D I N G S

CHIEF ECONOMIST WIMBERGER: Okay. Let's go ahead and get started. Thank you, everyone, for coming. Hopefully, this will be a very interesting day of discussion on a very interesting topic.

First, let's go through some logistics. In the event of a fire, please take it seriously, exit the room, go downstairs, and outside. The meeting spot is across the street at Cesar Chavez Park. Please wait there for the all-clear.

There are bathrooms out the door and to the left, and there is also a cafeteria downstairs.

(Thereupon an overhead presentation was presented as follows.)

CHIEF ECONOMIST WIMBERGER: Okay. All the materials and the link to the webcast for today's workshop can be found at the first link shown on the slide. We will be accepting informal public comments, the link to which is found at the first address. And we are accepting informal public comments through this Friday, August 24th, at 5 p.m. We're also accepting questions and comments today via the web. Please email the email address listed here.

I would also like to note that a rulemaking proceeding to amend the Low Carbon Fuel Standard is

1 currently ongoing. And a public comment period on
2 proposed modifications to the proposed amendments is
3 currently open. Please direct any written comments on
4 those proposed modifications to the LCFS rulemaking public
5 comment docket.

6 --o0o--

7 CHIEF ECONOMIST WIMBERGER: Now, for Today's
8 schedule. After a brief introduction, I'll be handing the
9 reins over to Rajinder Sahota of the Air Resources Board
10 to provide some framing for the discussion today in the
11 context of the 2017 scoping plan update that was just
12 passed in December.

13 The modeling for that update shows that achieving
14 the 2030 GHG target will reduce petroleum demand in the
15 state by an estimated 45 percent. Then we'll go into some
16 more details about policies and actions that are reducing
17 GHG emissions in the transportation sector in California,
18 and with a focus on petroleum production in the state and
19 consumption.

20 Then that will take us to about 11:30 and a lunch
21 break. The afternoon, we will reconvene and we will have
22 two technical panels. The bios of the panelists are on
23 the back table. The first panel will focus on additional
24 GHG reduction opportunities from reductions in petroleum
25 consumption. And the second will focus on examining

1 options to limit production of petroleum for additional
2 greenhouse gas reductions. We will be taking written
3 public questions for the panelists at that time.

4 There will also be an open comment period
5 following the panels and a wrap-up and we can discuss some
6 next steps.

7 --o0o--

8 CHIEF ECONOMIST WIMBERGER: So to provide a
9 little bit of background for today's workshop, the
10 transportation sector, including upstream emissions,
11 comprises half of California's greenhouse gas emissions.
12 Emissions from the sector, specifically from gasoline used
13 on on-road vehicles have increased. While we remain on
14 track to achieve our 2030 target, and our 2016 inventory
15 shows that we achieved the 2020 greenhouse gas target four
16 years early. Improving air quality for the state's most
17 impacted communities requires that we remain very
18 vigilant.

19 This workshop is part of CARB's commitment to
20 ensure that we are achieving greenhouse gas reductions,
21 and to take a closer look when sector emission
22 trajectories increase over time.

23 To that end, we will hear today about GHG trends
24 in the transportation sector, plans for how we will
25 achieve our 2030 greenhouse gas target and beyond, and

1 look more at the consumption and production trends in
2 California.

3 --o0o--

4 CHIEF ECONOMIST WIMBERGER: So first, I'd like to
5 kick it over to Rajinder Sahota to give a bit more
6 background.

7 INDUSTRIAL STRATEGIES ASSISTANT DIVISION CHIEF
8 SAHOTA: Thank you, Emily, and good morning, everybody.

9 Most of you may know me as the person that helped
10 shepherd the scoping plan that was adopted in December
11 2017. And some of these slides will look familiar. But
12 we felt it was important to provide a framework, an
13 overview, of how transportation emissions fit within the
14 statewide emissions inventory, and all of the various
15 programs that we have in our portfolio.

16 --o0o--

17 INDUSTRIAL STRATEGIES ASSISTANT DIVISION CHIEF
18 SAHOTA: While I will give a high level overview, Joshua
19 Cunningham, to my left, will give a more detailed review
20 of the ARB policies.

21 So when we look about -- when we look at the
22 California greenhouse gas reduction target, this slide
23 shows that the 2020 target -- you know, we only had a
24 little bit to reduce, and that's that upper darker portion
25 of the bar chart to get to the 2020 target. When we look

1 at 2030, we have a 40 percent reduction from 1990 levels,
2 and for 2050 it's an 80 percent reduction. So between now
3 and 2030, we are looking at an accelerated rate of
4 greenhouse gas reductions to achieve our 2030 target.

5 --o0o--

6 INDUSTRIAL STRATEGIES ASSISTANT DIVISION CHIEF

7 SAHOTA: Looking at this graph, we can see the progress to
8 date in reducing greenhouse gases in the state. The green
9 line at the top is the overall emissions inventory. And
10 it does show in 2016 that we were below the target. And
11 that's a really good thing for the state. What we need to
12 do is make sure that we continue this trend, and that any
13 progress we make between now and 2020 is actually going to
14 be beneficial and helpful as we think about the
15 accelerated rate of reductions needed post-2020.

16 The blue line shows the per capita GHG emissions.
17 And those have also continued to decline over the last 10
18 years. So it's important to remember that we have made
19 significant progress in reducing greenhouse gases in the
20 state of California.

21 --o0o--

22 INDUSTRIAL STRATEGIES ASSISTANT DIVISION CHIEF

23 SAHOTA: This slide shows how the economy has grown over
24 time. So since 2006 when AB 32 was signed, we've had a
25 suite of policies that have been in place to help reduce

1 greenhouse gases in the state. What you see is that we've
2 had a sustained period of economic growth. We do see that
3 little kink in 2008, which was the Great Recession. But
4 overall, the economy has continued to increase for the
5 state of California.

6 The bluish line towards the bottom is the CO2 per
7 million GDP dollars. So the carbon -- the economic state
8 of California is becoming less carbon intensive over time,
9 as well as the economy continuing to grow. So when you
10 put all this together, you have a really good story.

11 Emissions have come down per capita overall for the state,
12 the economy has grown, and the amount of carbon per GDP in
13 million dollars has also continued to be getting cleaner
14 over time.

15 --o0o--

16 INDUSTRIAL STRATEGIES ASSISTANT DIVISION CHIEF
17 SAHOTA: When we think about greenhouse gases in the
18 state, we think about policies to reduce those emissions.
19 It's important to have an understanding of what sources
20 contribute to greenhouse gases in the state.

21 What you see here, this is the 2016 inventory.
22 You see the transportation sector, which is really the
23 tailpipe emissions in the state, is 39 percent of the
24 state's overall green gas inventory. The industrial
25 portion, which is about 21 percent, half of that is oil

1 and extraction and refining.

2 So when you add those two pieces together, the
3 transportation sector from extraction production and
4 combustion in the state contributes to about 50 percent of
5 the state's overall greenhouse gas inventory. And so
6 addressing these emissions is key to helping to make sure
7 we hit our 2030 and 2050 targets.

8 I would also note that the inventory that you see
9 in the pie chart does not include natural and working
10 lands, as those are not inside the scope for AB 32, but
11 natural and working lands are a big potential for reducing
12 emissions throughout the state as being a carbon sink.

13 --o0o--

14 INDUSTRIAL STRATEGIES ASSISTANT DIVISION CHIEF
15 SAHOTA: The climate change scoping plan that was adopted
16 in December 2017 is a comprehensive strategy to meet our
17 2030 target. It actually includes a suite of policies.
18 It's not just one policy. And many of these policies
19 build on existing pieces of legislation, or on policies
20 that were enacted from 2006 from the previous scoping
21 plan.

22 First is the Mobile Source Strategy. It's
23 actually primarily adopted to help the state achieve its
24 federal and state air quality standards. And it will also
25 reduce greenhouse gases in the state.

1 There's also the Sustainable Action --
2 Sustainable Freight Action Plan, which looks at goods
3 movement throughout the state and how to reduce emissions
4 from moving goods from -- through ports and through the
5 rest of the state.

6 We also have SB 375 which is about sustainable
7 community development. And this is about active
8 transportation communities that are more friendly for
9 walking and getting folks out of their vehicles. We have
10 the enhanced Low Carbon Fuel Standard. In the scoping
11 plan, we did indicate that we were looking at a carbon
12 intensity reduction of 18 percent by 2030.

13 The proposed regulation has a 20 percent. And so
14 through the public comment process and public workshop
15 process, we realized we could do a little bit more on the
16 Low Carbon Fuel Standard than we originally anticipated in
17 the development of the scoping plan.

18 SB 350 is about increasing renewable energy and
19 energy efficiency. This one is important, because as we
20 think about decarbonizing the electricity sector and we
21 think about zero-emission vehicles, we can start to think
22 about how electricity interacts with the transportation
23 sector as a fuel source for transportation without --
24 throughout the state.

25 We also have SB 1383, which is about short

1 short-lived climate pollutants. And when we think about
2 dairies, we think about biogas and having that biogas
3 available for some of the transportation fleet. And then
4 post-2020 Cap-and-Trade Program, which is due to release a
5 regulatory package in the next couple of weeks with
6 amendments that conform to AB 398.

7 What's important to realize when looking at the
8 suite of policies is that in some way or aspect, they all
9 interact with the transportation sector. And so there's
10 not just one policy that we're looking at to address
11 transportation emissions, we're looking at all of these in
12 some way to help reduce greenhouse gas emissions in the
13 transportation sector.

14 And as you think about the pol -- the suite of
15 policies, that 45 percent demand reduction is really -- is
16 really, in part, due to how all of these work together to
17 reduce the demand use for on-road fuels.

18 --o0o--

19 INDUSTRIAL STRATEGIES ASSISTANT DIVISION CHIEF
20 SAHOTA: So when we look at the transportation sector
21 specifically within the scoping plan, in the modeling it
22 was indicated that successful implementation of the
23 scoping plan would est -- would result in an estimated
24 demand for fuel by 45 percent by 2030.

25 Some of you may remember the Governor's pillars,

1 and he was asking for a 50 percent reduction. What we
2 ended up with was a 45 percent reduction estimated, as
3 part of the scoping plan modeling.

4 The greenhouse gas emissions for the sector are
5 reduced by approximately 30 percent from 1990 levels by
6 2030. And when we think about the cumulative reductions
7 needed from the business-as-usual scenario from 2021 to
8 2030, it's about 620 million metric tons. And one-third
9 of that is estimated to come from the policies and their
10 efforts to reduce greenhouse gas emissions in the
11 transportation sector.

12 So it continues to be a big part of our plan to
13 achieve the 2030 target. And all of the policies in place
14 are aimed to actually touch upon the transportation
15 sector, whether directly or indirectly.

16 --o0o--

17 INDUSTRIAL STRATEGIES ASSISTANT DIVISION CHIEF
18 SAHOTA: Another piece that's important to consider is the
19 macroeconomic impacts of the scoping plan. There's always
20 concern that enacting these policies may have a negative
21 impact on the state's economy, or on households, or on
22 jobs. And so when we looked at the scoping plan, we
23 looked at a relative reference scenario in 2030. The
24 economy continues to grow. We will add jobs, so that --
25 we add about 23.5 million jobs. And personal income will

1 increase by -- to three trillion -- three -- yeah, three
2 trillion.

3 So the average growth rate of the state GDP
4 employment and personal income are essentially unchanged
5 relative to the reference scenario. And it's important
6 when we think about the scoping plan to always remember
7 that it's a sweet of cease.

8 Not only do the emissions policies interact with
9 each other, or the actual requirements for field reduction
10 and technology advancements interact with each other, but
11 also that the cost and savings interact with each other.
12 And when you think about costs for implementing policies,
13 such as LCFS, Cap-and-Trade, Mobile Source Strategy, the
14 45 percent reduction in demand works to counter that
15 impact on the economy, on employment, and on personal
16 income.

17 Just to put some context for the numbers. With
18 cap and trade, we did use a very conservative estimate for
19 what the potential prices could be in cap and trade. We
20 used an \$84 price in 2018 dollars as an upper bound when
21 we did this modeling. And so we wanted to make sure that
22 we were reflecting a worst-case scenario in terms of
23 costs, and we took a conservative approach. When you look
24 at the table, you see that there's a very negligible
25 change in the California GDP, employment, and personal

1 income as part of implementation of the full scoping plan.

2 So that ends my portion of the presentation
3 framing the overall transportation sector and the scoping
4 plan.

5 I will now turn it over to Joshua Cunningham to
6 speak in more detail about all of the policies that we
7 have.

8 --o0o--

9 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

10 CUNNINGHAM: Thank you, Rajinder. I'm the Chief of the
11 Advanced Clean Cars Branch at the Air Resources Board,
12 which oversee the light-duty regulatory efforts and EV
13 support programs.

14 But today, I'm going to provide a high level
15 summary of the transportation initiatives, as Emily and
16 Rajinder note, that we do at the Air Resources Board
17 target at reducing greenhouse gas emission and petroleum
18 reduction.

19 --o0o--

20 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

21 CUNNINGHAM: Many of you follow individual programs at the
22 Air Board, and we wanted to show you a breadth of what we
23 do as a starting point for today's conversations to ensure
24 that you get a sense of everything that we do to tackle
25 emissions in this sector.

1 I'll touch upon light-duty and heavy-duty on-road
2 programs, both regulatory and incentive efforts. And then
3 we'll finish with policies on low carbon fuels and
4 petroleum.

5 As Emily and Rajinder noted, the transportation
6 section comprises, when you look at the full inventory,
7 over 50 percent of the emissions, when you look at both
8 direct emissions from the vehicles in the on-road and
9 off-road sectors, which is about 40 percent of the
10 inventory. And then the upstream emissions from petroleum
11 and gas extraction and refinery operations take that above
12 50 percent directly attributed to transportation.

13 --o0o--

14 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

15 CUNNINGHAM: In the 217 scoping plan, it touched upon many
16 elements, but I wanted to highlight a few here that affect
17 how we look at the transportation sector to get the deep
18 greenhouse gas emission reductions and petroleum
19 reductions long term, focusing on whatever everyone
20 experiences on a day-to-day basis. And we need to, of
21 course, promote vibrant communities and landscapes through
22 better planning efforts to improve transportation
23 efficiency and increase mode shift and walking and biking.

24 Additionally, we need to continue and enable our
25 most effective clean transportation technologies by

1 focusing on our successful efforts in regulatory and
2 incentive based efforts at the state level. This will
3 help move clean technologies into cars, trucks, buses, and
4 fuels, and expanding them in the market.

5 We need to continue to coordinate agency efforts,
6 including our partners here today to help present from the
7 State agency level to ensure that we're addressing some of
8 the new transformations that are occurring in the
9 transportation sector, including autonomous technologies,
10 connected ride-hailing technologies, so that we best
11 understand how those are going to affect emission
12 projections in the future, and that we account for those,
13 but enable those technologies to help improve mobility.

14 We need to improve freight and goods movement
15 efficiency and sustainability to enable California's
16 continued economic growth. And finally, we need to
17 embrace and connect California's high-speed rail to our
18 communities looking forward.

19 --o0o--

20 ECARS ADVANCED CLEAN CARS BRANCH CHIEF
21 CUNNINGHAM: We can successfully build on some of the
22 progress over the past ten years that has really advanced
23 some of the initial new technologies in energy and
24 transportation sectors. To date, California's policies
25 have created markets for energy efficiency, energy

1 storage, low-carbon fuels, and renewable powers.

2 Electric vehicle batteries have declined as a
3 specific example, much more quickly than solar costs and
4 more rapidly than even our staff analysis did in my
5 program a few years ago when we did our rulemaking in
6 2012, while performance of the technologies have -- has
7 improved more dramatically than we expected.

8 And the auto industry is -- we're excited to see
9 is embracing this technology and moving it forward with
10 products coming to market.

11 With all of that, California is home to nearly
12 half of the zero-emission vehicles on the roads in the
13 United States, 40 percent of North American clean fuels
14 investments and the world's -- some of the world's leading
15 providers of these technologies, including electric
16 vehicle manufacturers, and ride sharing services.

17 The graph on the left shows that we could see
18 projected electric vehicle markets growing faster than we
19 had projected. And so that all provides a background for
20 how we think we need to move forward on new policies to
21 advanced greenhouse gas emission reductions.

22 --o0o--

23 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

24 CUNNINGHAM: Focusing on light-duty vehicles, which is the
25 core of a lot of what we need to do for the transportation

1 sector. We have the vehicle regulatory efforts
2 collectively -- oh, thank you, Steve. I'm looking at my
3 wrong slide here.

4 As outlined in our Mobile Source Strategy,
5 underpinning the scoping plan that Rajinder noted, Air
6 Resources Board has a number of strong programs that
7 already address the light-duty vehicle sector.

8 So showing here on the slide, we bundle those
9 into three broad categories: Policy that address
10 vehicles, policy that address activities and communities;
11 and then policies that address the fuels.

12 For vehicle emissions and technologies, we have
13 the advanced clean cars suite of regulations. I'll show a
14 bit more of that on the next slide or so.

15 Air Resources Board also manages incentive
16 programs, such as the Clean Vehicle Rebate and EV
17 car-sharing efforts to enable the technologies to move out
18 into the markets, and I'll talk about that a bit as well.

19 On the community and activity level, we expand
20 mobility options, reduce vehicle travel needs through our
21 Senate Bill 375 Sustainable Communities Strategy Program.
22 And we engage with other agencies to ensure that we're
23 improving mobility and transportation options in general.

24 And finally, the last few slides I'll talk
25 about -- we'll look at some of our Low Carbon Fuel

1 Standard initiatives that Rajinder highlighted, as well as
2 ZEV fuel infrastructure strategies, which are critical to
3 enable EV operations in our communities.

4 --o0o--

5 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

6 CUNNINGHAM: So a slide on the program that I oversee, our
7 light-duty vehicle regulatory effort. Advanced Clean Cars
8 Program is our current incarnation of our vehicle
9 requirements for the model years 2017 to 2025. At that
10 point, the stringencies remain in place and for the years
11 after that point.

12 The program includes three regulatory efforts:
13 Our Low Emission Vehicle III greenhouse gas vehicle
14 programs, which is aligned with national standards; our
15 California specific ZEV regulatory effort; and then our
16 LEV low-emission vehicle criteria emission tailpipe --
17 fleet average standards.

18 All three of those encompass critical efforts to
19 improve the efficiency, greenhouse gas emission
20 reductions, and EV technologies. And a few of those are
21 aligned at the national level for one national program.

22 But this only takes us to 2025, although this
23 particular standard gets us, we estimate, about 35 percent
24 reduction in greenhouse gas emissions by 2050, which is
25 really important at the light-duty vehicle fleet. We know

1 we need to do more to address Senate Bill 32 and other air
2 quality requirements.

3 So we're already starting to work on Advanced
4 Clean Cars II, which is our next vehicle regulatory
5 effort, which would start in 2026. And we're anticipating
6 taking a proposal to the Board by 2020 to start looking at
7 policies that go beyond that current program.

8 Guiding principles that we have been starting to
9 talk to stakeholders about. We want to ensure that we're
10 tackling as much of the real-world emissions as we
11 anticipate beyond just the certification levels. We want
12 to increase the certainty of electric vehicles that we
13 could see from the requirements. We want to get
14 similar -- lower system-wide emissions from the new
15 mobility solutions. So specifically making sure that
16 we're taking account for some of the Transformations
17 happening in the sector.

18 And we want to do all of that while minimizing
19 costs and maximizing the economy -- the economic growth of
20 the industry.

21 --o0o--

22 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

23 CUNNINGHAM: To complement the regulatory effort, this
24 particular slide emphasizes the collection of incentives
25 and pilot programs we support and implement, some of which

1 reach into the heavy-duty applications. In addition to
2 the Clean Vehicle Rebate Project, which most of you are
3 probably familiar with, Air Resources Board also has
4 programs that support low-income households through car
5 scrappage and replacement, and making car-sharing programs
6 more available to a wider number of households.

7 Included in this slide is also the heavy-duty
8 applications, where we have the hybrid and zero-emission
9 truck and bus voucher initiative providing financial
10 support to roll-out cleaner technologies into a wide range
11 of heavy-duty applications.

12 --o0o--

13 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

14 CUNNINGHAM: To support light-duty and to a certain amount
15 the heavy-duty applications that are going to electric
16 drive, this slide describes the status of our current EV
17 charging and fueling infrastructure out to 2025.

18 The first few bullets talk about what we have on
19 the ground today and what we project the current programs
20 will get us by 2025. So we have over 15,000 publicly
21 available EV chargers at varying differently levels of
22 power. We have 35 open retail hydrogen stations and a few
23 more anticipated later this year to build upon the success
24 that we need to move out to 2025 for 100 stations.

25 But as we start to look to what we need by 2025,

1 we first need to project what do we think we're going to
2 get from the existing efforts which includes State
3 funding, the SB 350 utility investments and private
4 investments. And we're projecting we'll get slightly more
5 than 100,000 chargers and 100 stations for hydrogen by
6 2025. And we know that that's not enough.

7 So we know the Governor has an Executive Order of
8 targets for 250 EV chargers publicly available, and 200
9 hydrogen stations to support the target of 1.5 million
10 vehicles on the road. That's also a critical milestone to
11 ensure that we're on a path to supporting the growing
12 network of chargers and stations to reach the five million
13 vehicles necessary by 2030.

14 --o0o--

15 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

16 CUNNINGHAM: The newest initiative we are exploring, which
17 has emerged since the scoping plan was adopted, is to push
18 for electric vehicles and fleets. The governor has asked
19 the Air Resources Board to explore new regulatory actions
20 to accelerate fleet-based electric vehicles in a way that
21 some fleets help expand EV awareness, as well as tackle
22 high mileage applications.

23 We've been asked to explore new policies for
24 light- and heavy-duty applications and explore a wide
25 range of fleet types as we consider which ones are

1 appropriate for rules.

2 So we'll be looking at public and private fleets,
3 fleets that are in new mobility services, large employer
4 fleets, rental fleets, and freight services. And we hope
5 you join us next week. Our workshop on this is August
6 30th.

7 --o0o--

8 ECARS ADVANCED CLEAN CARS BRANCH CHIEF
9 CUNNINGHAM: Shifting to heavy-vehicle programs, an
10 overarching effort the Sustainable Freight Strategy, which
11 Rajinder noted earlier. This initiative establishes
12 important milestones, implements regulations and funding
13 approaches, as well as pilot projects for freight
14 operations throughout California.

15 The 2030 targets and initiatives focus on
16 improving efficiency by over 25 percent, trying to achieve
17 100,000 vehicles and pieces of equipment by that year,
18 while improving competitiveness and economic growth.

19 A program specifically around freight is
20 important, given the large amount of goods shipments in
21 and around California, particularly our L.A. based ports,
22 as well as road and freight facility activity near
23 communities, where you can see a large number of emissions
24 that we want to reduce for local public health.

25 --o0o--

1 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

2 CUNNINGHAM: On the regulatory front for heavy duty
3 specifically, we have a number of efforts that are moving
4 forward building upon our existing heavy-duty vehicle
5 truck requirements. I'm listing three here, which are
6 going to the Board soon. We have improvements to our
7 transit requirements. This new one will be called the
8 Innovative Clean Transit, and will focus buses and vehicle
9 activities in and around the transit facilities.

10 Advanced Clean Trucks regulatory efforts is
11 focusing on last-mile delivery and local trucks, and
12 zero-emission airport shuttle buses. So this is a
13 specific fleet that we are already moving forward on,
14 alluding to what I was talking about earlier. All of
15 those will be moving towards the Board soon for
16 consideration.

17 --o0o--

18 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

19 CUNNINGHAM: But knowing how complex the freight and
20 heavy-duty sectors are, we need targeted financial
21 assistance as well to complement the regulatory efforts,
22 similar to what we do in the light-duty vector. This
23 slide has a lot of examples that I'm not going to go
24 through, but I'll just highlight a few.

25 Zero-emission drayage truck demonstration

1 projects. Over 25 million to demonstrate pre-commercial
2 drayage applications on specific corridors where we know
3 we have a lot of freight activity and can get high impact
4 new strategies on the road.

5 Over 80 million to deploy 146 zero-emission
6 heavy-duty vehicles as part of the Truck and Bus Pilot
7 Commercial Deployment Project. And then as part of the
8 hybrid and zero-emission truck voucher program I mentioned
9 earlier, over 45 -- 4,500 vouchers have been issued so far
10 to help build technology in specific applications.

11 --o0o--

12 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

13 CUNNINGHAM: And finally before I move into some of the
14 fuels comments, in all of our efforts for incentivizing
15 advanced technologies, we strive to be strategic in how
16 the investment leverages long-term market growth.

17 Many times this means investing in early markets,
18 where we want to get technologies into initial
19 applications that provide a catalyst for broader growth
20 later. One example of this is in transit. For years,
21 we've been trying to push and have pushed EV technologies,
22 both fuel cell and battery electric for buses in
23 communities. Investing in clean buses not only provides
24 localized emission benefits in sensitive communities, but
25 can be test bed for new technologies later to use in

1 larger freight applications.

2 --o0o--

3 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

4 CUNNINGHAM: A few slides on the Low Carbon Fuel Standard.
5 This policy was adopted in 2009 to -- with a requirement
6 of reducing the carbon intensity of the fuels by 10
7 percent by 2020 relative to the 2010 baseline. The policy
8 has been adopt -- re-adopted and improved upon since then.
9 And this year, as Rajinder noted, there's an open
10 rulemaking in front of the Board for extending the program
11 out to 2030.

12 The Low Carbon Fuel Standard is one of the key AB
13 32 measures designed to reduce greenhouse gas emissions
14 for fuels in California, but is also significant of our
15 different -- additional benefits. It transforms and
16 diversifies the fuel pool in California beyond petroleum,
17 and also provides air quality benefits throughout the
18 state of California at fuels facilities.

19 --o0o--

20 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

21 CUNNINGHAM: The Low Carbon Fuel Standard has a couple of
22 key requirements. It sets annual carbon intensity
23 standards, which decrease over time for gasoline, diesel,
24 and the fuels that replace them. The carbon intensity is
25 expressed in grams of carbon dioxide equivalent per

1 megajoule of energy produce -- provided by that fuel. And
2 it takes into account the emissions associated with the
3 steps for producing, transporting, and consuming the fuel,
4 also known as the complete lifecycle of that fuel product
5 provided to the market.

6 The providers of the petroleum are the regulated
7 parties. And providers of the low-carbon intensity fuels
8 generate credits, and those credits are bought and sold
9 for compliance purposes that allow flexibility for
10 bringing new fuels to the market.

11 --o0o--

12 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

13 CUNNINGHAM: In summary, the Low Carbon Fuel Standard is
14 working as design and intended. Regulated parties in the
15 aggregate have overcomplied with the Low Carbon Fuel
16 Standards. We've achieved over three and a half percent
17 reduction in the CI, and banking almost 10 million excess
18 credits as -- at the end of 2017.

19 Low carbon diesel substitutes. As a specific
20 example, some of the fuel innovations that are occurring
21 now make up over 15 percent of the energy used in
22 heavy-duty vehicles in California by the year 2016, and is
23 growing from there.

24 The program is well positioned to be a critical
25 part of the portfolio of California's greenhouse gas

1 reduction measures by 2030. Although implementation of
2 the Low Carbon Fuel Standard has gone well, there are
3 opportunities to improve the regulation. Much of that is
4 now being presented to the Board this year in the
5 rulemaking.

6 --o0o--

7 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

8 CUNNINGHAM: California's Cap-and-Trade Program has an
9 all-inclusive approach to transportation emissions. Some
10 of this was pointed upon by Rajinder. In addition to the
11 in-state processing and extraction facilities for direct
12 emissions from the fuel development in California, the
13 Cap-and-Trade Program also includes the emissions
14 associated at the tailpipe and the direct combustion of
15 the fuels in mobile source applications, including
16 gasoline, diesel, propane, and natural gas.

17 The regulated entities must reduce on-site
18 emissions, supply carbon fuels, and/or purchase compliance
19 credits for GHG emission reductions.

20 The Cap-and-Trade Program creates incentives to
21 invest in cleaner fuels and use for energy efficiency more
22 broadly.

23 --o0o--

24 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

25 CUNNINGHAM: And finally, moving to one specific area of

1 the fuels sectors in California. Direct regulation of
2 methane emissions from oil and gas facilities is also
3 occurring in our state, and provides an important
4 reduction of high global-warming pollutants with methane,
5 providing -- reducing methane is a high global warming
6 pollutant, and it's critical to tackle that.

7 The direct regulations focus on in-state fugitive
8 and vented emissions at the facilities, and cover --
9 facilities include oil and gas production, natural gas
10 gathering and boosting stations, and underground storage.

11 --o0o--

12 ECARS ADVANCED CLEAN CARS BRANCH CHIEF

13 CUNNINGHAM: And finally, this particular sector is
14 important to focus on, particularly given that it
15 represents over 40 percent of the methane reductions --
16 these regulations will address over 40 percent of the
17 emissions from methane from this sector. And we wanted to
18 ensure that we're tackling one more area of the greenhouse
19 gas inventory for California.

20 Okay. With that, I believe that is my last
21 slide. That should wrap-up our summary of the
22 transportation initiatives.

23 CHIEF ECONOMIST WIMBERGER: Now, we're going to
24 hear from the California Energy Commission.

25 (Thereupon an overhead presentation was

1 presented as follows.)

2 MR. GUNDA: Thank you. Good morning, everyone.
3 Thank you to the Air Resources Board for inviting the
4 Energy Commission to speak at this important workshop.

5 I'm Siva Gunda. I'm the Manager of the Demand
6 Analysis Office within the Energy Assessments Division at
7 the Energy Commission. And the Assessments Division does
8 trend analysis and future casting of both supply- and
9 demand-side requirements.

10 --o0o--

11 MR. GUNDA: My presentation I'm going to try and
12 cover three broad topics briefly. The crude oil
13 production trends in California historically, as well as
14 the California sources for refining. I'm going to move
15 into the transportation fuel trends, the consumption
16 trends in California, both gasoline and diesel. And then
17 I'm going to end with improving efficiency -- that
18 intersection between improve efficiency and what it does
19 to the consumption, along with the rise of EVs.

20 --o0o--

21 MR. GUNDA: With that, the crude oil trends and
22 sources section.

23 --o0o--

24 MR. GUNDA: This is a pretty packed-up graph
25 here. So just to kind of unpack it slowly. So we're

1 looking at a slide here that shows the historic trends of
2 California and the U.S. production of crude oil between
3 1981 and 2018. That's about four decades.

4 So as you see, one of the obvious things there,
5 the blue line continuously trends down, since the -- since
6 the beginning of this plot here in 1981. And that's
7 California along with the outer continental shelf just the
8 Pacific region.

9 So it starts about a million barrels a day in
10 1981, and then it's about a little under half a million
11 barrels a day now in 2018. And that's about a 50 percent
12 reduction over the last four decades.

13 The upper red line there is the U.S. Crude oil
14 production minus California. And as you see it, up until
15 2007, the trend is kind of similar to California. It kind
16 of goes down. But in 2007, you had the historically low
17 point unrelated to the hurricanes, about 4.2 million
18 barrels per day. And since then, if you compare that with
19 California, we've kind of seen this complete opposite.

20 And in the last 10 years, in the last decade or
21 so, the U.S. production as a whole has gone up by 135
22 percent. And much of that can be attributed to three
23 things: The overall -- the development of the shale oil
24 or the tight oil in the last decade; it's also continuous
25 improvement of the drilling equipment and the efficiencies

1 there; and also a dramatic increase in the hydraulic
2 fracturing.

3 So between those three aspects, the overall
4 production in California -- overall production in the U.S.
5 has gone up as California has gone down.

6 So California has also -- also has shale oil
7 available. But because of the kind of formations we have,
8 the geology in California, it's pretty hard to recover
9 that in a cost-effective manner. And so the geological
10 complexities in both California and Alaska kind of makes
11 it hard to recover shale oil from these two states.

12 Apart from that, even though the initial outlook
13 for the shale oil in California was pretty huge, since
14 then, there have been a bunch of downward revisions,
15 upward of 90 percent, downward revision about the volume
16 of technically recoverable oil.

17 --o0o--

18 MR. GUNDA: So to just kind of unpack the overall
19 crude oil production a little bit more by states here,
20 we're just now looking at the time period between January
21 2010 and March of 2018. As you see here, we're just
22 looking at the bars of just the gains between those time
23 periods. So the highest gain has been in Texas, about
24 three million barrels a day. And then -- sorry, three
25 mill barrels a day. And then following with that is North

1 Dakota about a million barrels a day, and New Mexico is
2 about half a million barrels day.

3 To just kind put that in context, the overall
4 production in California is about the gain that New Mexico
5 has gotten over the last eight years.

6 It's also the reduction in California and Alaska
7 is also because we recovered a lot of oil from
8 conventional oil fields, which are much older, and the
9 overall production has slowed down.

10 The top line up there just kind of calls out, you
11 know, we've recovered about 10.4 million barrels per day
12 production in 2018, which is the highest.

13 --o0o--

14 MR. GUNDA: Now, that kind of moving on from the
15 production side of crude oil to actually refining, this
16 slide kind of shows the California refineries and their
17 oil sources between -- over the last four decades. As you
18 see here, the overall foreign receipts for refining has
19 gone up. One of the things that you'll see in this graph
20 is the overall refining capacity in California has more or
21 less stayed even between 600 and 700 millions -- million
22 barrels a year.

23 So one of the things that's important to note
24 here is as Alaska has gone down -- the amount of
25 production in Alaska has gone down, and because we can't

1 cost effectively import oil into California from other
2 states, our dependency on more cost effective foreign oil
3 has increased.

4 So the continued decline of both California and
5 Alaska crude oil production compelled the California
6 refineries -- refiners to offset the loss using the
7 foreign receipts.

8 --o0o--

9 MR. GUNDA: So now unpacking that a little
10 further, just the dependence on the foreign sources here.
11 So as you see the orange slice is Alaska, which kind of
12 continues to decline over the period shown here, which is
13 the last 30 years or so. The highest importer into
14 California has been Saudi Arabia standing at about 28.5
15 percent, followed by Ecuador that is about 20 percent,
16 then followed by Colombia which is about 14 percent.

17 The cost -- the geographical closeness of
18 Colombia with California makes it cost effective in terms
19 of imports. And this is an important thing to note there.

20 So nearly 69 percent of oil processed in
21 California refineries during 2017 was delivered via marine
22 vehicles -- vessels. That's an important point. And so
23 the -- as we -- what we're seeing here is the waterborne
24 receipts are continuing to grow, and the diversity of the
25 oil also is continuing to grow.

1 It's important to note that a typical process
2 is -- even though the foreign sources are pretty broad and
3 diverse, typically they're all mixed together before
4 they're refined to keep the consistency kind of close.

5 And even though -- the second point here is even
6 though we've been seeing year-to-year changes in both the
7 sulfur content as well as the density in oil, overall the
8 it changes have been pretty modest.

9 --o0o--

10 MR. GUNDA: Just to kind of focus here a little
11 bit on the Canadian crude, I'm going to go back to the
12 Canada slice there. If you see the Canada slice, it's
13 pretty constant. It's a very small sliver. It stands
14 about 3.44 percent coming into California.

15 --o0o--

16 MR. GUNDA: Once you kind of unpack that a little
17 bit, the dependence on Canadian crude oil, there's a big
18 difference between the crude oil -- dependence on Canadian
19 oil by the U.S. as whole and California. As you see over
20 the last 10 years or so, the crude oil from Canada has
21 kind of grown a lot in the U.S. from about 20 percent to
22 40 percent. But in Northern California use of it or
23 California use of it kind of stayed about five percent or
24 under.

25 --o0o--

1 MR. GUNDA: Now, kind of moving into the
2 transportation fuel trends.

3 --o0o--

4 MR. GUNDA: So just looking at here, there's kind
5 of two plots in here. One is just kind of looking at the
6 overall gasoline usage in California. It's pretty obvious
7 there as the economy recovered over the last ten years --
8 over the last eight years or so, the gasoline consumption
9 has also increased with that.

10 So the highest level since 2007 was about 15
11 billion gallons in 2017. But one of the things that you
12 can see there is the overall trend, kind of plateauing.
13 And some of our forecasts for the future show that there
14 will be a steady decline in gasoline consumption, because
15 of the increase in the alternate vehicles as well as fuel
16 economy standards.

17 In the upper-left corner, the graph shows the
18 unemployment trend, which went from 12 percent all the way
19 down to five.

20 --o0o--

21 MR. GUNDA: This is just kind of showing the
22 gasoline consumption, but also the percent of renewable
23 gasoline in it. So by law, we cannot increase in
24 California more than 10 percent of ethanol gasoline. So
25 that's an important point to remember there. But the

1 overall renewable content in the average concentration by
2 volume has been increasing. And it's about 10.1 percent.
3 And as we move forward with the increase in E85 usage and
4 flex-fuel vehicles, that might go up as well. So
5 California sales of E85 reached 23.9 million gallons in
6 2017, which is the highest level to date.

7 --o0o--

8 MR. GUNDA: Moving on to diesel. Diesel is a --
9 as you see, the overall consumption has been going up.
10 But as shown in the orange and red kind of blocks there,
11 the renewable content in the diesel has also been steadily
12 growing up. And we've attained about a 13.4 percent by
13 volume average concentration in 2017. And it's important
14 to note that as Joshua was pointing out with the LCFS
15 requirements, the increase in the renewable diesel is a
16 way to make sure that the LCF standards are met.

17 --o0o--

18 MR. GUNDA: With that, I will move on into my
19 final section, which is just closing off the improvements
20 in efficiency and the rise of EVs, and how that does
21 impact the overall gasoline usage.

22 --o0o--

23 MR. GUNDA: This is just kind of showing the same
24 graph, the gasoline usage in California over the last
25 eight years, but now we're looking at it per licensed

1 driver. So it's interesting to see that since 2010, even
2 though overall gasoline usage in California has increased,
3 the gasoline usage per licensed driver has actually gone
4 down.

5 And to the left upper corner, you see the overall
6 increase in the ZEV vehicles at the transitional ZEV
7 vehicles. As of Q1 2018, the total PHEVs in the market
8 are 187,000, BEVs are at about 205,000, and fuel cell
9 vehicles are about four and a half thousand, bringing the
10 total to about 400,000 vehicles -- alternative vehicles on
11 the market.

12 --o0o--

13 MR. GUNDA: This is just to kind of compare
14 between the California trends and the U.S. trends. If you
15 compare the U.S. per licensed driver versus California
16 over the same time period, you will see that the overall
17 U.S. per licensed driver has been going up. And much of
18 this can be attributed to a higher preference for less
19 fuel efficient light trucks outside of California.

20 That's something that we also see in our own
21 survey, which we do on consumer preferences. The
22 overall -- the preference for the light trucks has been
23 going up, even in California, but not as drastically as
24 the rest of -- rest of the country.

25 So this is the last slide I have here. Just kind

1 of showing the trends. As of our forecast, which we don't
2 have here, we do see positive trends in meeting the five
3 million vehicle goal by 2030.

4 No problem.

5 I just want to call attention to Gordon Schremp
6 who is in the audience here, who is our transportation
7 fuels expert. Thanks for his contribution. And if you
8 have any technical questions, he's the person. We also
9 included a contact here, Sudhakar, who is our EV expert
10 for any data you might be interested in on the data we
11 presented on this.

12 Thank you.

13 CHIEF ECONOMIST WIMBERGER: Thank you very much.
14 We're now going to hear from the Department of
15 Conservation.

16 (Thereupon an overhead presentation was
17 presented as follows.)

18 MR. MARSHALL: Good morning. I'm Jason Marshall
19 with the Department of Conservation. I'm the Chief Deputy
20 Director over there. Within the Department, if you did
21 not know, is the Division of Oil Gas and Geothermal
22 Resources. Bill Bartling is their Chief Deputy. He was
23 significantly involved in this presentation. Asked me to
24 make it. He's presently indisposed at some place in
25 Lassen County.

1 I envy him.

2 Here at the Department, we're predominantly a
3 regulatory body. We do know, by exposure, quite a bit
4 about oil and gas operations. I'm going to talk a little
5 bit about demand and -- excuse me, about supply a little
6 bit today here, based upon our observations.

7 But a lot of what I'm going to talk about, I'll
8 be skipping forward quickly, because it turns out much of
9 the prior presentation you'll see similar slides.

10 --o0o--

11 MR. MARSHALL: This one for instance.

12 (Laughter.)

13 MR. MARSHALL: In 1982, more than half of --
14 half the oil consumed in California was produced in
15 California. That's not too long ago. We started to see
16 declines in around '85, '86. And it's a line that we'll
17 talk about a lot in the next couple of slides.

18 Alaskan crude, as you can see, was making up the
19 difference. But that has fallen off as those -- Prudhoe
20 Bay sources have started to dry up. More recently, we
21 have seen new discoveries there in Pigot, Willow, and
22 Smith Bay. Those may in ten years make the Alaska
23 component creep back up. But that's ten years out, and
24 we're looking at the immediate term more for the foreign
25 slide, picking up the gap as California's production

1 falls.

2 --o0o--

3 MR. MARSHALL: Here, similar lines. The top
4 total -- total refined crude, and then the bottom, the
5 California contribution. We've overlaid the price. And
6 this is a -- it's a theme we're going to come back as
7 well. The price of oil does not, in California, seem to
8 drive either the production or the refining. The doesn't
9 appear to be a very strong correlation there.

10 --o0o--

11 MR. MARSHALL: Here, taking a look at a little
12 bit longer term trend. You see back in 1985, parallel
13 lines. As this is -- take a step back. What you're
14 looking at is the percent growth from prior year. So
15 anything above that red line means that in say production
16 or in refining, things were going up.

17 As we dropped below that red line, we're in
18 declining. These two lines the production and the
19 refining in California were roughly parallel through most
20 of this period with the California production starting to
21 declining there again, '85, '86, and staying in a decline
22 mode, negative growth out through today.

23 Meanwhile, the refining stays relatively flat,
24 until about 2015 where we start to see now use -- refining
25 and use. So this is also importing of refined product

1 turning up, and yet California production taking a more
2 steep drop down starting in 2014.

3 --o0o--

4 MR. MARSHALL: It's not always the case that
5 price doesn't seem to matter. In places where they have
6 oil -- more oil to discover and more oil to produce, such
7 as Texas, the green bars and the green line, you can see
8 that there's a correlation there. Price is up and
9 production is growing. In Texas there, for the first
10 couple of years through 2014, price tarts to drop off,
11 production starts to flag. But then as price starts to
12 recover a little bit in 2016, production comes back up.

13 You see similar -- similar trends for both North
14 Dakota and then decreasingly in New Mexico and Oklahoma.
15 If you look close, you can see that there's a little bit
16 of a hump there in the middle just like the Texas line.
17 California's stays flat.

18 So again, the point we would want to make here is
19 that where you have oil is where it's going to be price
20 sensitive. We would note that in some places, Texas, New
21 Mexico, their operating costs have been aggressively
22 managed. And operators have done things such as drill
23 wells, but then not complete them, not peforate them, not
24 fracture them, if they have to do that, or some other form
25 of stimulation, just so that they've got a ready inventory

1 of wells when price recovers.

2 --o0o--

3 MR. MARSHALL: This is the slide when I wish
4 Bill Bartling was here.

5 The point here really is that operators have
6 finding and development costs that you really need to
7 think about. And when you take a look at this slide, if
8 you can see the numbers, it's a little bit difficult.
9 When the finding and development costs are below the cost
10 or the price of oil, you can expect operators to be, you
11 know, doing at least reasonably well, able to make a
12 dollar.

13 When you see operators like say Freeport on here,
14 which I think has a operating cost -- forgive me for a
15 second -- Freeport finding and development cost was over
16 \$340. Freeport doesn't operate in California anymore and
17 they've divested themselves from oil. They're back in --
18 doing what their bread and butter is, which is mining.

19 So there is a way to identify how operators are
20 doing, and how they're likely to be doing as price of oil
21 fluctuates.

22 Last slide on production.

23 --o0o--

24 MR. MARSHALL: Guess which one is Oak Hills --
25 pick Lost Hills. The point of this slide is to show you

1 that we we've got information on all of the oil fields in
2 the state and how their production is doing. Many of them
3 are flat, but the top seven there, they're all in decline,
4 with one maybe notable exception, Cymric, which was
5 declining, and then tarts to come back up a little bit.
6 I'd say overall the Cymric line is overall flat.

7 Six of these -- woops, excuse me. Two of these
8 fields -- and I'm not talking about carbon intensity in
9 this presentation. Two of these declining seven fields --
10 top seven fields have a CI that's above 15. The remaining
11 five are below that.

12 --o0o--

13 MR. MARSHALL: Permitting. This is our bread
14 and butter.

15 --o0o--

16 MR. MARSHALL: Our primary job is to permit oil
17 and gas development, construction, and oil field practices
18 to public health, safety, and the environment.

19 Talk a little bit about that, and give you a
20 brief explanation about the process. Operators first need
21 to get permission to drill from the local land -- local
22 land-use authority. You don't come to DOGGR for a permit
23 without having authority -- authorization already to drill
24 a well there.

25 Once that's been secured, then DOGGR is issued --

1 is given a notice of intent to drill. The notice of
2 intent to drill is reviewed. It follows with a permit.
3 And then, and only then, can the operator actually drill
4 the well.

5 What you're looking at here is the trend of
6 notices of intent, permits issued, and wells drilled
7 compared with the price of oil. As you can see, there's a
8 bit of a correlation on the notices to the price.

9 The notices track on the approvals, but then also
10 you see the drilling is really the thing that tracks the
11 most to price, not so much the notice of intent or the
12 review process.

13 So what the means is operators will apply for
14 permits. They just may not exercise that right. I know I
15 said a minute ago that drilling is not price sensitive in
16 California. The -- excuse me, and what I said was the
17 production is not price sensitive in California. The
18 drilling is.

19 And the key there is that just because you've
20 drilled a new well doesn't mean that we've got an overall
21 increase in production. Many of these wells are just
22 making up for other wells that have had to go idle.

23 --o0o--

24 MR. MARSHALL: Well stimulation also somewhat
25 affected by price. Don't let those first two bars fool

1 you. Reporting was not required in those years, so that's
2 voluntary reporting of well stimulation.

3 But you can generally see that well-stimulation
4 practices do track price. We think that in 2015 what we
5 were looking at was a bit of a rush for permits, while we
6 were getting ready to implement new well stimulation
7 regulations.

8 And then we see this big drop off, which we also
9 attribute, to be perfectly blunt, to some of the some new
10 regulations, and some of the difficulty that it is --
11 takes now to get a well stim permit. But it's not
12 inconsequential that as the price of oil is down below
13 \$70 -- this is a California number that we've observed --
14 something below \$70 per barrel makes well stimulation a
15 little less economically attractive.

16 --o0o--

17 MR. MARSHALL: I mentioned permitting. Where is
18 permitting taking place?

19 Well, as Jesse James said, why do you rob banks?
20 That's where the money is.

21 Well, then gas operators seek permits where the
22 oil is. The oil fields are what's in yellow over my
23 shoulder here. Those are all the established oil fields
24 in the state. We have mature oil fields. There aren't a
25 lot of new rank wildcat operations going on in California,

1 where people are going to find the next big thing. It's
2 been found.

3 So of the roughly 65,000 permits that have been
4 sought since 2008, the vast majority of them are in these
5 oil fields across the state. One hundred seventy-five of
6 them were outside established oil fields, some of them in
7 neighboring areas, and only 29 of them were drilled and
8 remain active outside those existing oil fields. Those
9 are the green dots up there. And again, you can see that
10 they're approximate in most cases to existing oil fields.

11 I do need to make sure -- get a reminder in
12 there, DOGGR, Department of Conversation, we don't decide
13 where the oil wells go. We decide how they get
14 constructed.

15 --o0o--

16 MR. MARSHALL: So the next two slides are just a
17 compare and contrast. Here's the notices received. As
18 you can see, most of the notices that we get are for
19 drilling new wells. We get some -- about equal number, a
20 little less reworking. And then abandonment follows that.
21 Abandonment, by the way, is a good thing in oil field
22 parlance, if you didn't know that. I know there are a
23 number of operators here I don't have to explain that to.
24 But those of you who aren't oil operators, abandonment is
25 not leaving it by the side of the road. Abandonment is

1 fill it with cement, plug it, it's done.

2 --o0o--

3 MR. MARSHALL: Here's our permits issued. And
4 again, it tracks pretty well with what the notices of
5 intent were, the requests. One trend to note, permits to
6 drill and permits to abandon are slightly out of balance.
7 We're growing more wells than we're plugging over time.
8 What does that mean?

9 It means that some of those wells that have gone
10 idle are staying idle. Many of them staying idle for far
11 too long, and that's a topic that I'll talk about in the
12 next section.

13 --o0o--

14 MR. MARSHALL: So the Division of Oil and Gas
15 has been undergoing, what we call, a renewal since about
16 2012. A number of regulatory actions we've been taking
17 since that time, and just go through some of these
18 briefly.

19 Not a lot of them deal with air. Most of that is
20 because most of the rules on air emission are handled by
21 the State and by local air districts. DOGGR standards are
22 generally talking about preventing leaking wells, making
23 sure that valves and flanges are all sealed. We do
24 inspect for the -- for methane leaks, but we're
25 predominantly relying on our partners at ARB and at the

1 local air districts for that regulation.

2 However, some of these regulations do have
3 specific air quality components. For instance, the well
4 stimulation rules. One of the challenges, difficulties,
5 hazards of hydraulic fracturing back east was the
6 flow-back period, when wells that were drilled for
7 methane, for natural gas, after the hydraulic fracturing
8 took place, flow-back would occur. And it would be
9 flow-back of fluid into open air, into a sump, into a
10 tank, but it was open, which allowed the methane to
11 release while the water that had been used for the
12 hydraulic fracturing job, flowed out and diminished.

13 California, we made sure that the rules are that
14 the hydraulic fracturing, the flow-back has to be into
15 tanks, at which point in time then you can separate the
16 oil, the smaller amount of gas. We don't really have
17 predominant gas fields up here in California or out here
18 in California. And then the water can all be separate,
19 and then the gas contained.

20 We also -- we can't forget the Aliso Canyon
21 natural disaster which spewed billions of tons of methane
22 into the atmosphere. That was a gas storage facility. A
23 facility that used to be an oil and gas field. The wells
24 that were used for that facility, some of them were the
25 original oil and gas producing wells. They'd just been

1 repurposed for injection. So of them had been repurposed
2 in a way that was not entirely safe and did not have two
3 layers of protection.

4 We now have rules for gas storage facilities. We
5 passed emergency rules, and have completed the final
6 rulemaking for gas storage facilities to make sure that
7 these -- these operations, which are inherently different
8 than an oil and gas field, they look similar, they have
9 very different operating conditions that we need to be
10 concerned about, and that we need to be regulating, and
11 which we are now doing.

12 --o0o--

13 MR. MARSHALL: We've been working on underground
14 injection control rules. Those are out for comment right
15 now. I know that I've spent plenty of time talking with
16 operators about that, and I'm sure we'll be spending more.
17 But underground injection control is really the rules that
18 we implement in California to make sure that the Safe
19 Drinking Water Act, the federal Safe Drinking Water Act,
20 provisions are met here in California.

21 We've been delegated authority for our UIC rules
22 to substitute for the safe drinking water act. It's
23 called primacy by the U.S. EPA. That's been in place
24 since 1985, but there haven't been much in the way of
25 updates of that since then. And so we are -- we are in

1 the midst of undergoing a revision to those underground
2 injection control rules an update.

3 The subset of that, the Safe Drinking Water Act
4 provisions and the aquifer exemptions, many people don't
5 know that in California the vast majority of what oil and
6 gas operators bring to the surface is water, 90 to 95
7 percent water, and they've got to do something with it.

8 About 75 percent of that water is actually
9 reinjected back into the ground into those hydrocarbon
10 formations for enhanced oil recovery to push more oil out
11 of the ground. About 25 percent of that goes to water
12 disposal wells, which are again usually old oil and gas
13 fields that have been depleted, and now they're just being
14 refilled with produced water.

15 About five percent of that water can be cleaned
16 up and can actually be used for things like agricultural
17 purposes or discharge -- believe it or not discharge to
18 streams. Actually, on the coast, there's a stream
19 that's -- habitat is being helped by the discharge --
20 after it's cooled, discharge of produced clean water.

21 The place where that exempt -- that injection
22 takes place though has to be someplace that's approved by
23 EPA. It's called an aquifer exemption. It's an
24 unfortunate title, because it implies that aquifer -- I
25 mean, it sounds good, right? Clean water. It's not clean

1 water. It's -- we're talking about waters that are below
2 10,000 parts per million TDS, but they often contain
3 things that you would never want to consume, things like
4 oil, or boron, or arsenic.

5 And so we go through a process when an operator
6 seeks -- seeks an exemption, so that they can begin
7 injection in an area. We go through a process of
8 identifying, is that area hydrologically and/or
9 geologically confined, separate from where other
10 groundwater would be found, beneficial use groundwater
11 could be found?

12 If we can demonstrate that with evidence in
13 partnership with the State Water Resources Control Board,
14 we then go ahead and put a proposal forward for the
15 aquifer exemption.

16 As it says, it's exempting that aquifer from the
17 Safe Drinking Water Act provisions, but it's exempting it
18 because, well, what's there is too nasty for anybody to
19 ever want to consume.

20 Lastly, those idle well regulations that I
21 mentioned. When wells sit idle for a time, they really
22 aren't being minded. Prior to these regulations, there
23 wasn't any -- these regulations aren't in effect yet, mind
24 you. We're working on them. But today, there's not
25 really a requirement that operators go through and

1 regularly test and inspect their idle wells. They pay us
2 some idle wells fees, but they're sitting there idle, not
3 being tended to, and potentially filling with water,
4 potentially corroding, potentially creating a conduit from
5 the surface or from a subsurface hydrocarbon zone into a
6 groundwater zone.

7 Again, if we don't know that that well remains
8 competent, we have to be concerned about the possibility
9 of leakage from that well.

10 So we're going through a process of adopting idle
11 well regulations. We've put them out for comment earlier
12 this month. We expect a very good discussion, debate.
13 We've had a number of discussion draft vision --
14 visions -- revisions made in the coming -- excuse me, in
15 the past months. And in the coming weeks, we expect to be
16 making at least one more round of changes to those rules.

17 --o0o--

18 MR. MARSHALL: Promise, last slide. So in
19 summary, we're seeing declining production in the state.
20 Price increases are unlikely to drive California
21 production up. Foreign sources are going to predominate
22 and fill the gap, we believe. And permits to maintain
23 declining production are likely going to continue in
24 existing fields.

25 Regulatory modernization is nearing completion,

1 and we look forward to being able to say we're a renewed
2 and functioning -- fully functioning Division of Oil and
3 Gas here in the -- by the end of this year.

4 CHIEF ECONOMIST WIMBERGER: Thank you very much.
5 Now, we're going to turn it to Strategic Growth
6 Council.

7 (Thereupon an overhead presentation was
8 presented as follows.)

9 MS. MIRZAZAD: Hello, everyone. How are you
10 doing?

11 Okay. So feel free to stand up and stretch, if
12 you need it. I'm the last one the row, so I feel the
13 responsibility to tell that.

14 Okay. I don't see them. My -- okay.

15 --o0o--

16 MS. MIRZAZAD: My name is Saharnaz Mirzazad. I'm
17 with Strategic Growth Council. Before starting to present
18 our approach to reducing VMT, I want to talk about the
19 Council and who we are. We are established in 2008 to
20 coordinate State agency activities in supporting the
21 planning and development of sustainable communities. Our
22 vision is to advance California's collaborative efforts to
23 shape how and where we go and working to achieve equitable
24 and resilient communities and landscapes for all
25 Californians.

1 --o0o--

2 MS. MIRZAZAD: We are a pretty small entity.
3 It's only 20 staff. And we administer a suite of grant
4 programs funded through the California Climate Investment,
5 which is a statewide initiative that puts billions of
6 cap-and-trade dollars to work reducing greenhouse gas
7 emission, while providing a variety of other impactful
8 benefits, particularly in disadvantaged communities.

9 --o0o--

10 MS. MIRZAZAD: Today, I will talk about the
11 transformative climate communities and affordable housing
12 and Sustainable Communities Program with you.

13 --o0o--

14 MS. MIRZAZAD: As most of you know, the
15 transportation sector is responsible for more than 40
16 percent of the GHG emission in California. And like other
17 agencies, you have been thinking how we can help to reduce
18 the emission from the transportation sector.

19 --o0o--

20 MS. MIRZAZAD: Other approaches are slightly
21 different from other agencies. We wanted to know why
22 Californian's drive so much. And when we think about
23 that, it comes down to lack of location-efficient housing,
24 and lack of quality low-carbon transportation options.

25 --o0o--

1 MS. MIRZAZAD: And as many of you know, the State
2 has a limited power over the land-use and zoning, but we
3 thought that we have a role to play. And the role that we
4 are playing is encouraging infill projects that reduce
5 greenhouse gas emission and vehicle miles traveled through
6 sustainable land-use housing and transportation practices.

7 And also increasing housing, employment centers,
8 and key destin -- key destinations through low carbon
9 transportation options, such as walking, biking, and
10 transit.

11 --o0o--

12 MS. MIRZAZAD: AHSC has been awarding affordable
13 housing in the state for the three rounds now, and we have
14 been able to provide -- to support 79 projects that --
15 with a 7 -- around \$700 million in investment across the
16 state. We have funded 6,200 affordable units, which we
17 think that introduce 1.6 million metric tons of CO2
18 emissions, and approximately 11,600 less cars on the
19 streets of California.

20 --o0o--

21 MS. MIRZAZAD: The way that the program AHSC
22 programs works is that we fund three types of different
23 project areas. It's -- one of them is encouraging
24 development in the transit-oriented development area,
25 which is like high quality transit, which is like projects

1 that are in a half a mile of high quality transit
2 including light rail or rapid bus.

3 We also fund projects that are not in that
4 location, but are close to the transportation like a bus
5 shelter or -- that's connected to a bus system overall.
6 And we also have a category for rural innovation, which is
7 a housing project in rural areas.

8 --o0o--

9 MS. MIRZAZAD: The AHSC program funds different
10 type of projects, mainly housing related. And there is
11 some transportation-related projects that is funded along
12 with that, with the main idea of supporting the people who
13 live in this affordable housing to have access to the
14 transit, bike lines, and sidewalks, or other amenities
15 related to the transportation.

16 --o0o--

17 MS. MIRZAZAD: TCC program was a --
18 Transformative Climate Communities Program was developed
19 after affordable housing program. It's a relatively new
20 program. We only had one round of funding so far. And
21 it's the same line of thinking how we can reduce the need
22 for driving for the Californians. And this is a placed
23 based initiative to invest in the most disadvantaged
24 communities of California to provide services to the
25 residents of this area to be able to access what they need

1 in close proximity with active transportation and transit.

2 --o0o--

3 MS. MIRZAZAD: If you have -- there are multiple
4 projects that are funded under TCC Program. And these
5 are -- the listed here are the strategies of the TCC
6 Program. And under each of these strategies, like under
7 equitable housing and neighborhood development, the
8 applicants can ask for affordable housing same as AHSC
9 program, which is in -- located close to the transit area
10 or a qualified bus station.

11 We also fund a variety of transit accident
12 mobility. Our applicants can request for fund to develop
13 bike lanes for electric buses, or other variety of
14 transit-related projects.

15 Other multiple -- other type of projects that
16 they can ask to be funded that somehow relates to the
17 transportation, but these two are the most -- directly
18 connected to the goal of today's presentation.

19 --o0o--

20 MS. MIRZAZAD: We have so far funded \$140 million
21 in the first round. The first \$70 million has been fund
22 -- has been awarded to City of Fresno to invest in
23 southwest neighborhoods in the Fresno. \$35 million to the
24 Watts neighborhood in Los Angeles, and \$35 million to City
25 of Ontario in Inland Empire.

1 And we think the estimation shows that around
2 108,000 metrics tons of CO2e has been -- will be reduced
3 through this investment.

4 --o0o--

5 MS. MIRZAZAD: I provided a slide of what we are
6 funding in Ontario, Inland Empire. Our applicants are
7 asking for multiple projects, including affordable
8 housing, which also along with developing this affordable
9 using, they will give vouchers to residents of these
10 affordable housing to use transit, also bike lanes that
11 are developed along with this housing project, and also
12 separate bike lines, which is under ATP program that these
13 applicants have asked us to fund.

14 As I mentioned, our approach is pretty different
15 from other agencies. And it's more integrated thinking
16 about how to divert, and how the development happens, and
17 supporting providing services to the Californians where
18 they live

19 --o0o--

20 MS. MIRZAZAD: And with that, this is my contact,
21 and I'm happy to answer any questions.

22 CHIEF ECONOMIST WIMBERGER: Great. We are fast
23 talkers, so we actually are a little bit ahead of
24 schedule. I'd like to thank everyone for their
25 presentations today. Transportation really is a

1 comprehensive source of GHG emissions, and it takes a team
2 across the agencies to really work on this.

3 So we are going to break now for lunch. We will
4 reconvene in this room at 12:30 for two technical panels.
5 And that should be a lot of fun, so take a break, and
6 we'll see you soon.

7 (Off record: 11:15 a.m.)

8 (Thereupon a lunch break was taken.)

P R O C E E D I N G S

(On record: 12:31 p.m.)

CHIEF ECONOMIST WIMBERGER: Okay. It is 12:31, everyone, so take a seat. We will get started.

Hopefully, that was a lovely lunch break for everyone. Thank you for joining us again. The configuration has changed up here, as you can tell.

So now, we're going to go into a little different spin on things. So this morning we heard from the different California agencies on how they are reducing emissions in the transportation sector. So now we have -- I'm very excited about this. We don't do this enough, I think. We have two different panels of technical experts to come and give their opinions on additional methods and policies for greenhouse gas reductions in the transportation sector, focusing on petroleum consumption, and then the second panel will focus on the production of petroleum. So we've got a great group. The bios are in the back, and I'm not going to bore you by reading everyone's bio.

But the thought is that we are going to have a robust discussion. I will serve as the moderator. We do want there to be the ability for the audience to ask questions, so we do have an ARB staffer who's got some note cards. If you do have a question for any of the

1 panelists. Please write it on the card along with your
2 name and affiliation, and then we will pass those up to
3 me, and then we will ask those questions to the panelists
4 to the extent we have time.

5 So I should also note that there will be a public
6 comment period at the end of both panels, so there is
7 another opportunity to provide input generally. And any
8 of the public comments will be part of the follow-up work.
9 We're going to be putting together a synthesis of today's
10 action, and that will be put together in a white paper.
11 And that will sort of include all of the public comments
12 and questions that we did not get to during these
13 moderated panels.

14 So, okay, so to kick it off, we have the elder
15 statesman of transportation policy in California. He is
16 an ARB Board Member and also a professor at UC Davis, Dan
17 Sperling.

18 DR. SPERLING: Elder statesman.

19 (Laughter.)

20 CHIEF ECONOMIST WIMBERGER: A very young looking
21 elder statesman.

22 DR. SPERLING: Let me get my ahead around that
23 one.

24 All right. So what I was just going to do is
25 provide maybe a little more pithy presentation of what you

1 heard this morning, or didn't hear this morning. But I'm
2 going to look at it in terms of kind of laying out the
3 policy framework that we already have, and then talking
4 about what could we do more. So I'm going to look at it
5 strictly from a policy wonk perspective. And others here,
6 I don't know exactly what they're going to say, but almost
7 certainly will look at it in a more fundamental way in
8 terms of strategy, and substantive -- you know, more
9 substantive way.

10 So with that, I would say that in California
11 here, I feel like we've put in place most of the policy
12 instruments and regulatory instruments that we will want
13 or need. And indeed, we have probably -- not probably, we
14 have the most comprehensive set of regulations and
15 policies with respect to the transportation sector
16 anywhere in the world.

17 So -- and so what we've ended up with here is a
18 fairly complex mix of instruments. And there's a lot of
19 questions we can ask about their interactive effects and
20 are they really achieving what we hope they're going to
21 achieve? So I'm not going to go down that path, but I'm
22 going to lay out what we do have, and then we can have
23 discussion here.

24 So what we do have is we have greenhouse gas
25 standards in place for both cars and trucks. The cars, of

1 course, is being threatened. We have the zero-emission
2 vehicle mandate, which is the intent -- whose goal is to
3 accelerate investment in light-duty vehicle technology.
4 We have incentives in place for both light-duty and
5 heavy-duty vehicles.

6 We have the SB 375 program, which is -- oh, now,
7 I forget what exactly it -- the name of it is, but that's
8 the Sustainable Communities Act of 2008. And the real
9 goal with respect to what we're talking about is to reduce
10 VMT. So we have that.

11 We have the Public Utilities Commission and the
12 utilities developing funding programs for electric vehicle
13 charging. We have the Low Carbon Fuel Standard for fuels
14 to reduce the carbon intensity of fuels. And we have a
15 heavy-duty, we'll call it, an action plan -- a Freight
16 Action Plan for California that has essentially two
17 components. One is the technology and that's leading to
18 California -- CARB pursuing idea -- pursuing regulations
19 to require and incentivize electric technology in trucks.

20 And then there's another part, what we call,
21 efficiency part whose intent is to make the system more
22 efficient with the hope that you would get the co-benefit
23 of reduced truck VMT.

24 So that's -- those are the main things we have in
25 place in California. And I would just make one little

1 comment about them, is that there are a lot of
2 interactions that take place between these policies. And
3 one that I'll highlight is with the Low Carbon Fuel
4 Standard for instance. So in that program now, the credit
5 for homeowners goes to -- for homeowners that charge their
6 own electric vehicles, those credits go to the utility.

7 So now, we're about to adopt a new program that
8 will create a statewide pool of those credits. And the
9 money will be converted into on-the-hood payments to new
10 car buyers. And it's going to be about -- probably about
11 \$2,000 we're calling it the POP Program, the -- where did
12 they come up with that acronym? I'm struggling.

13 Okay. But it's -- so that's an example. There's
14 part of the LCFS credits are also -- there's going to be a
15 program to accelerate what we call capacity credits for
16 hydrogen stations and fast charging stations, so that
17 there will be an incentive to build those before they're
18 otherwise profitable. And then, of course, there's the
19 caps on refineries and fuels from the Cap-and-Trade
20 Program that cuts across from -- that deals with both
21 refineries and, of course, and also the fuels.

22 And it affects the price of fuel. So anyway --
23 so then I might ask what more is needed? And the first
24 answer would be just that over time a continuing
25 strengthen of these policies in terms of increasing the

1 targets, that they have to, you know, have a more
2 stringent greenhouse gas standard, or there's more zero
3 emission vehicles, or the carbon intensity of the fuels is
4 increased. So that's kind of a natural process that ARB,
5 and to some extent, PUC is involved in.

6 There's also probably -- there's a number of
7 initiatives that are, let me say, not that effective. And
8 one of them is SB 375. So one of the things is how -- SB
9 375, the goal of that is to reduce VMT from passenger
10 transportation. So how do we make that a more meaningful,
11 useful policy, more effective policy?

12 The Freight Action Plan I would say the same
13 thing. We really are struggling to figure out how to deal
14 with the freight system in terms of dealing with it as a
15 large system, as opposed to a lot of pieces, and allow it
16 or encourage it to somehow become more efficient overall,
17 and therefore reduce truck VMT.

18 So that's probably, you know, some of the big
19 ideas of what more is needed to improve some of the
20 policies that -- and regulations we have in place. And
21 then we get to what new -- what are some new ideas? And
22 I'll just mention those quickly, because others are going
23 to be talking about it. So I'll just go through them.

24 Feebates, one of my favorites for years, and
25 years, and years. And that is the idea that you bring

1 signals to the market for the purchase of vehicles. If
2 you buy a gas guzzler, you pay a fee. If you buy a very
3 efficient vehicle or a low carbon vehicle, you get a
4 rebate.

5 Transportation finance, that's something -- it's
6 almost completely disconnected from environmental
7 considerations. And so how do we use transportation
8 finance to support the SB 375 Program is one way of
9 looking at it. But it's just a way of how do we use
10 transportation money, for instance, to build more bike
11 infrastructure. And I'll now add to that electric
12 scooters, because they go in the same place that the bikes
13 do. It makes it even more compelling, I think.

14 Pricing of road use, which is part of
15 transportation finance, and using that in a way that's
16 also helpful. Not only from an environmental perspective,
17 but also to accelerate the use of, what I'll call, pooled
18 vehicles Lyft Line, uberPOOL, microtransit, those kinds of
19 new services that are much more efficient than
20 single-occupant vehicles.

21 And then one that's perhaps a little
22 controversial would be the vehicle regulatory reform. So
23 right now, the way the regular -- so for light-duty, the
24 way it's -- the regulations are structured, trucks get a
25 much more lean -- light-duty trucks, pick-ups, and SUVs

1 get a much more lenient treatment than cars, even though
2 they're used in exactly the same way.

3 And then we have a footprint based approach,
4 which means that there's almost no incentive for car
5 companies to cell smaller vehicles, so it's taking away
6 that incentive, and is one of the factors I think that's
7 leading to the increasing proportion of vehicles being
8 larger vehicles that are sold.

9 And -- but there's other good ideas built into
10 that. So the car companies are asking for credit for
11 their vehicles that are used as pooled vehicles. Like
12 automated cars that are pooled shouldn't they get more
13 credit in the regulatory process? And I happen to agree
14 that that is something that we should do and could do.

15 And just to close, I would just say, you know --
16 and then, of course, there's a question of what happens if
17 President Trump prevails in taking away California's right
18 and reducing the greenhouse gas and CAFE standards? And
19 the answer to that, I'll just flippantly say, is all of
20 the above, and especially some new ones, plus some new
21 ideas that creative people can come up with that might
22 deal with bans on vehicles in city centers, fleet rules
23 that there was a little discussion of this morning,
24 changing registration fees in a way that's more attune to
25 the carbon impact of the vehicles.

1 So that was probably a little longer than you
2 wanted, but I think that's -- it's good for us to have a
3 policy -- understand where we're starting from from a
4 policy perspective. Although I'm very eager to hear what
5 others say in terms of entirely new ideas.

6 CHIEF ECONOMIST WIMBERGER: Thank you very much.
7 And I think that was a great summary, both of what we
8 heard this morning, and more of the policy wonk focus as
9 you mentioned.

10 I think it's important to remember the context --
11 one of the contexts for this workshop is that in the
12 resolution to the scoping plan that was approved by the
13 ARB in December, there is a statement that says that the
14 ARB will come back to the Board and report on any new
15 opportunities for significant cuts in greenhouse gas
16 emissions from energy sources. And that includes supply
17 side as well.

18 So I think something to keep in mind as we have a
19 discussion today is both, as Dr. Sperling laid out, you
20 know, how do we implement the policies that are on the
21 books and that have been outlined in some of these more
22 higher level plans, including the -- you know, the
23 freight -- the freight work where they're -- we're still
24 working on some of the regulatory aspects that will
25 underlie and help achieve the targets laid out in the

1 plan.

2 And then also what is transformative? Especially
3 in a state where we like to butt up against the federal
4 government, which, you know, we're sharpening our
5 pitchforks right now. But it's an interesting thought to
6 think about jurisdictional overlap, and what do we do in a
7 state when there is potential federal pushback or federal
8 interactions.

9 So I would love to hear from panelists, both on
10 ways that we can -- thinking about sort of the current
11 state of play in the transportation system, how we can
12 think about more revolutionary ideas in terms of pushing
13 the envelope like California is want to do.

14 And so I would love to hear from Chris Knittel,
15 if that's alright. Just -- you know, so we have some of
16 the prompts that we were thinking about, I think, Dr.
17 Sperling mentioned some, about feebates, about
18 transportation finance. Something else that we've been
19 thinking a lot at the Air Resources Board is in regards to
20 the impact of autonomous vehicles, and what the future
21 might look like in terms of transportation emissions if
22 all of a sudden we do see a lot of autonomous vehicles.

23 We also -- you know, there's been a lot of
24 speculation or thought about road charges that have been
25 mentioned. And you've got a lot of history in this area.

1 Would love to hear some of your thoughts on where we go
2 from here in terms of transportation policy.

3 DR. KNITTEL: Sure. Well, so first, thanks --
4 thanks for having me. Let me start with autonomous
5 vehicles, because I think a lot of people view them as
6 this huge transformative technology that could actually
7 lead to deep carbonization. And the answer is a little
8 bit more nuanced to that. And a lot of what I'm going to
9 say is drawn from a former graduate student of mine Don
10 MacKenzie who's at the University of Washington.

11 But the most important thing to realize about
12 autonomous vehicles is that the whole point of AVs is to
13 make them more convenient, and to reduce the cost of
14 driving.

15 So I should mention I'm a card carrying member of
16 the economics community, and I always view everything
17 through that lens, even raising my 10-year old, which can
18 be complicated sometimes.

19 (Laughter.)

20 DR. KNITTEL: But anyways. So what happens when
21 you reduce the cost of doing something or you make it more
22 convenient, you're going to get a lot more of that -- of
23 that product. So what Don did in this piece, which I
24 thought was really great, the conclusion is going to be a
25 little bit unsatisfying. So let me warn you for that.

1 But he effectively went through -- he's an
2 engineer, so he went through all of the engineering
3 benefits of AVs from being able to -- light-weight
4 vehicles, size vehicles correctly, platooning, and so on
5 and so forth. And basically went through all of the
6 things that AVs do well to reduce energy consumption.

7 And then on the flip side, there's things that
8 AVs would increase energy consumption. And the biggest
9 one being the demand effect, which is you're -- you're
10 making them more convenient. So he went through all of
11 these, added up all of those under different scenarios,
12 and here's the unsatisfying answer.

13 What he concludes is that AVs can reduce energy
14 consumption by 50 percent, or double it.

15 (Laughter.)

16 DR. KNITTEL: So that's his -- that's the
17 conclusion of the paper, which is not a very great one.
18 But what you should -- what you should always keep in mind
19 is that obviously if we're on the doubling side, then it's
20 going to depend heavily on what vehicles are driving
21 around, whether they're zero-emission vehicles, or if
22 they're internal combustion engine vehicles.

23 So AVs are not likely to be the solution. There
24 has to be something upstream from the AV that makes them
25 solution -- the solution, like everything is electrified

1 at that sense -- standpoint.

2 So if California wants to decarbonize
3 transportation, they shouldn't be thinking about AVs as
4 doing it. They should be thinking about, okay, how are we
5 going to decarbonize vehicles, and then let autonomous
6 vehicles do whatever they want to do. We don't care,
7 because those will all be zero-emission vehicles that are
8 on the road.

9 The other thing that I'll mention is, you know, I
10 think California should obviously be thinking what happens
11 if the waiver is rescinded?

12 And just from an economics standpoint, let me
13 say, I don't think that's necessarily that big of a deal
14 for something that Dan mentioned, which is the economics
15 of fuel economy standards are the exact economics of a
16 feebate program. All fuel economies do -- standards do is
17 create this implicit tax subsidy program. They do it
18 inside of the manufacturers. So if I'm selling a vehicle
19 that's better than the standard, and I'm GM or I'm Toyota
20 or I'm Honda, I'm willing to sell that vehicle at a slight
21 loss. So I internally subsidize that vehicle.

22 You might ask yourself why would I be willing to
23 do that?

24 Because that allows me to sell a vehicle that's
25 worse than the standard at a tax, at a big markup. So

1 Toyota is willing to sell that Prius at a loss, so that
2 could sell a Sequoia at a big premium.

3 And that's exactly what a feebate program would
4 be. So you can replace the fuel economy standards very
5 easily. In fact, I'd love you to do this to -- and tell
6 the administration this, we're just going to replace it
7 with a feebate program, which is the exact same economics.
8 So there.

9 So I'll stop there and see what Emily has.

10 CHIEF ECONOMIST WIMBERGER: I like that, "So
11 there".

12 (Laughter.)

13 CHIEF ECONOMIST WIMBERGER: It's a good response
14 for 10 year olds and the federal government alike.

15 So I think part of it, too -- and I love the
16 framework that you sort of provided with the economics,
17 and how we're thinking about autonomous vehicles. I guess
18 as a follow-up, this is the million dollar question, I
19 have a lot personally riding on this. I have a bet with a
20 friend. When do you think autonomous vehicles -- I mean,
21 is that -- what's the time frame for this? What is -- is
22 this realistic? Is this Jetsons? Is this next five to
23 ten years?

24 DR. KNITTEL: Yeah. So I should have mentioned
25 that MIT right now is working on the Future of Mobility

1 Study. So I should have certainly marketed that. And
2 this is a group of probably 15 researchers that are sort
3 of diving into what we see as the future of mobility.

4 So obviously, autonomous vehicles is very much on
5 our mind. I'll say - and this is not from the economist
6 perspective, but just the engineers - the engineers at MIT
7 at least seem to be pretty pessimistic that AVs are right
8 around the corner. They seem to believe that for the next
9 30 to 40 years, we'll have computers as co-pilots, we're
10 referring it to.

11 So, you know, we'll have smart cruise control,
12 we'll have automatic breaking, lane detection warning that
13 for the next 30 to 40 years will leverage a lot of the
14 safety benefits from autonomous vehicles, but we're
15 nowhere near a world where all the vehicles on the road,
16 or even a large subset of them, are driven by computers.

17 And one of the reasons for that is there's a huge
18 coordination problem with this in the sense that it would
19 be one thing if we could snap our fingers and have all
20 vehicles be autonomous. That would be a much easier world
21 than slowly getting -- increasing the penetration of
22 autonomous vehicles into the marketplace.

23 Plus, there's the issue -- I know it's not a
24 problem in California, but if you -- if you've ever driven
25 in Boston, most of the roads don't have lane lines, most

1 of the roads you don't even know if you're on the road.
2 And then there's this problem of snow that covers lane
3 lines and things like that. So there's a lot of
4 technology that needs to come about before we're in that
5 world that I -- that everyone seems to want to be in.

6 DR. LANGER: And if I can just chop in on that.
7 As part of this transition, one of the things that really
8 worries me is this idea that even with partial automiza --
9 autonomization, you have a decrease in the cost of
10 driving. That means there's just a lot more miles from
11 those cars. And everybody who's left on the road in
12 internal combustion engines is in more congestion,
13 stop-and-go driving, worse fuel economy per mile.

14 So it has to be thought of, in some context, as
15 are you going to price the miles, are you going to price
16 the congestion. Because in that transition period, it's
17 going to impact the cars that are still burning gasoline.

18 DR. SPERLING: And jump in with a policy wonk
19 perspective following up on that, because to me the real
20 crucial issue is whether these vehicles are going to be,
21 not only whether they're electric or not, but the more
22 crucial one, in many ways, is are they going to be
23 individually owned or are they going to be part of pooled
24 mobility services?

25 Because if they are individually owned, that's

1 where you get at, what Chris was talking about, the
2 doubling of the VMT. But if they're pooled, then you'll
3 have less VMT. And incidentally, you'll have more
4 passenger miles traveled, so you have more mobility and
5 accessibility. And that means low-income people the cost
6 of will come down, and it serves low-income
7 physically-disadvantaged people at much lower cost.

8 So the challenge for policy is how do you direct
9 those automated vehicles as they come along toward the
10 public interest, meaning toward pooled services? And I'm
11 not -- and we're not quite swimming upstream on that one,
12 because many of the car companies already think that's in
13 their interest, and companies like Uber and Lyft think
14 it's in their interest. But we've got to do it, and we're
15 not, and we should start now.

16 CHIEF ECONOMIST WIMBERGER: Do you have thoughts
17 on how we do that? What are the next steps in terms of
18 are there regulatory barriers, are there technology
19 barriers? What do you see as the big stumbling blocks for
20 sort of realizing that --

21 DR. SPERLING: Okay. So I'm just sticking with
22 the pooling, you know, because on the electric side,
23 there's -- actually, the Legislature -- California
24 legislature already is exploring regulations on how to
25 make them electric. But on the pooling side, it is -- I'm

1 with the economists here.

2 Are you all economists, by the way? Am I on a
3 panel with four economists? Is that what happened?

4 I am. Okay.

5 CHIEF ECONOMIST WIMBERGER: Sorry.

6 DR. SPERLING: I'm with you. Okay. So here --
7 I'm with you all this -- on this one. Not always, but on
8 this one.

9 (Laughter.)

10 DR. SPERLING: Chris and I were actually faculty
11 members at UC Davis for many years and had many lively
12 discussions about all of these topics. Lots of fun.

13 But the policy instruments, right away we start
14 out with cities and airports are already pricing these
15 vehicles. You know, New York, Washington D.C., Chicago,
16 and at San Francisco Airport they put fees on these. What
17 they should do is put a high fee on the single-passenger
18 service, and a zero fee on the pooled services. And --
19 you know, and then you can work with the curb space which
20 is even, you know, simpler. You just say if you're a
21 pooled vehicle, you get lots of curb space at the airport
22 and cities. And gradually, we -- Uber and Lyft feel like
23 they're being picked on treated as cash cows on this, and
24 they are.

25 And so it should be gradually transferred to this

1 pricing to all single-occupant vehicles. If it's a single
2 occupant vehicle, and we're in California, we're starting
3 to play around with these congestion pricing, so we'll
4 have the technology in place and the mechanisms in place
5 to do it. But we should start with the pooling, and we
6 should do that for -- we say any automated vehicles that
7 come in, they're going to be treated very positively if
8 they're used for pooled services, very unfavorably, if
9 they're not.

10 CHIEF ECONOMIST WIMBERGER: That sounds good.

11 So I want to sort of step back to something that
12 I think both of you mentioned, which is the federal
13 interaction and what is happening in the rest of the
14 United States in terms of the Trump administration, and
15 their position on fuel efficiency standards.

16 So I wanted to ask Hannah Pitt from Rhodium
17 Group, who has sort of a more federal perspective, what do
18 you see as -- do you see as what is done in California is
19 that really sort of a first mover, and we see policies
20 adopted elsewhere, or do you see any trends outside of
21 California that either give you hope on some of these
22 technologies or policies being advanced? Are you more
23 pessimistic, is your glass half full or empty?

24 MS. PITT: Thanks. I -- I'll start with some
25 pessimism, but then move to some optimism.

1 So I think the -- Rhodium recently looked at the
2 impact of rolling back CAFE standards nationwide. And the
3 impact will be big. It will be, you know, one, if not,
4 the biggest rollback in terms of cumulative (sound file
5 went out) -- the rolling back of oil and gas regulations
6 for methane.

7 But I think it's important to remember that, you
8 know, this story is not only about Trump. That, you know,
9 making progress in transportation has challenges all of
10 its own, aside from the federal government, that, you
11 know, both provide -- there are challenges, but there also
12 provides some windows of opportunity.

13 So I think in terms of, you know, electric
14 vehicles, this is a -- sort of a good way to explore that.
15 You know, on one hand, electric vehicles nationwide are --
16 there's more momentum now than there's ever been with
17 California leading the way.

18 Some recent modeling work that Rhodium has done
19 at the national level show that under sort of the most
20 optimistic scenario for transportation policy, that ZEVs
21 can get up to 35 percent of new sales by 2030. And I
22 think that's -- you know, that's reason for optimism.
23 That's four times higher than the AEO reference case
24 projects for that same year.

25 And I think at the same time, you know, other

1 modeling that we've done shows that ZEVs would need to
2 reach 70 percent of new sales by 2030 for the U.S. to be
3 on track for deep decarbonization. So there's a lot of
4 scope still for more ambitious efforts. And for more --
5 the sort of the creative and ambitious policies. Like the
6 policies that most of the country are using to move ahead
7 on transportation, CAFE and ZEV requirements, even if
8 taken to their most ambitious levels, still only get us
9 like halfway to where we need to be, at least in terms of
10 electric vehicles.

11 So I think I -- I see sort of a few broad areas
12 for California policy, but really for State policy to move
13 transportation ahead, sort of whether or not the Trump
14 administration is behind us.

15 And so these are both, just listening to the
16 discussions so far, I think a combination both of
17 ratcheting up existing California level policy or other
18 State policies that are similar, as well as sort of
19 introducing new policies.

20 So the first area I think is continuing to push
21 technological innovation, particularly on electric
22 vehicles, that can help ensure that California meets its
23 ambitious goal -- ZEV requirement goal. And I think
24 there's a lot of different policies here that can -- that
25 can contribute. You know, smart investment in charging

1 infrastructure, as we were just discussing, ensuring that
2 autonomous vehicles and ride-sharing be all electric.

3 I think maybe more fundamentally there's a lot of
4 scope to increase the awareness of consumers. I think
5 that -- even that -- most consumers still aren't aware
6 that electric vehicles are even an option, let alone
7 understand sort of their lifetime savings relative to a
8 conventional vehicle.

9 So that's both -- I think there's a lot more to
10 be done, both in terms of sort information for consumers,
11 and also being creative about incentives, you know,
12 point-of-purchase incentives, for consumers, but also
13 for --

14 DR. SPERLING: Point of purchase, that's what
15 it's called.

16 (Laughter.)

17 MS. PITT: Yeah, when you said that -- which I'm
18 glad to hear I think is now being piloted in California or
19 has been introduced.

20 (Dr. Sperling spoke off the record.)

21 MS. PITT: Great. So, yeah, on the consumer
22 side, but I think also on the -- the dealership side, that
23 their, you know, incentives can be better aligned, so that
24 when someone walks into a car dealership, that that dealer
25 is showing them electric vehicles. I think there's been

1 evidence that that's not happening.

2 I think some of the more potentially extreme, but
3 maybe -- you know, something to consider are bans on
4 internal combustion engines. Potentially less extreme now
5 that many, you know, big economies have adopted those
6 goals, at least in the 2030 to 2040 time frame.

7 I think -- so the policies around electric
8 vehicle adoption, as well as CAFE, these focus on new
9 sales. And I think it's important to recognize that your
10 greenhouse gas implications of policy that focuses on new
11 vehicle sales has a real long delay, because of the slow
12 turnover of stock in vehicle stock.

13 So another sort of broad area of focus is
14 ensuring that we're targeting greenhouse gas reductions
15 for the fleet as a whole. And I -- I won't go too much in
16 detail here. I think we'll have more time, but, you know,
17 things around reducing the amount people drive through
18 policies that target VMT. And I think to do the best we
19 can to penalize driving in high-emission vehicles and/or
20 sort of rewarding driving in low-emission vehicles.

21 So, for instance, the way that there's
22 preferential treatment for ZEVs -- for electric vehicles
23 in each HOV lanes. I think we can take a lesson from that
24 to some of the other policies that I think we'll be
25 discussing later.

1 And lastly, I'll say, so as part of our -- as
2 part of Rhodium's national level emissions modeling, we
3 also do 50 state emissions projections. And for
4 California, based on our numbers, transportation emissions
5 look like they're going to follow twice as fast as the
6 U.S. average to -- from 2005 to 2030. But at the same
7 time, heavy-duty vehicle emissions will grow twice as fast
8 as the rest of the country.

9 So I think there's a lot of scope to sort of
10 focus efforts on heavy-duty vehicle fleets. It sounds
11 like California's is moving in that direction, but that
12 that can really be an opportunity to sort of stem the
13 growth in heavy-duty vehicle emissions going forward.

14 Yeah, so that's all I'll say for now.

15 CHIEF ECONOMIST WIMBERGER: Thank you.

16 So in a world in which California is leading the
17 way on clean vehicles, I think the other piece of the
18 puzzle then is the miles that these vehicles are driving.
19 So I wanted to ask Ashley Langer from the University of
20 Arizona what you think is -- how does this go
21 hand-in-hand? How do we think about reducing overall
22 emissions when we are -- we've got the right -- we've got
23 incentives, a lot of policies in place to really
24 incentivize cleaner vehicles, what do we do next?

25 DR. LANGER: Great. Thank you. Yeah, it's

1 really interesting coming from Arizona and hanging out in
2 California for the day. Maybe people listen a little bit
3 more.

4 But one of the things that strikes me here is the
5 recurrent theme of subsidies for clean vehicles. And
6 that's great, but that still means more cars on the road,
7 unless you're doing something like a feebate, where you're
8 trading off across cars.

9 And so one of the things that just pops out to
10 me, also in the context of new AV technologies, is that,
11 you know, I'm going to be an economist and say pricing,
12 pricing, pricing. But to some extent, you need to -- you
13 need to figure out how to reduce mileage. And, you know,
14 California does have these hyper long commutes, right?
15 You see, in particular, low-income workers commuting from
16 very far outside of San Francisco and L.A. coming a very
17 long way. They're not going to be the first adopters of
18 new technologies. They're going to be in internal
19 combustion engines for a long time.

20 And, you know, a congestion toll is good, but
21 it's really going to hurt those drivers. And so I'm going
22 to say something that's probably completely not welcome,
23 but you need to build more housing close to where the jobs
24 are, right? I mean, but we don't always think of that as
25 a greenhouse gas policy. But fundamentally, you can't

1 have very small amounts of housing on the peninsular in
2 the Bay Area and have drivers coming from the Central
3 Valley and think that just by adding some electric cars,
4 that's going to make the difference. If you really want
5 to get 30, or 40, or 45 percent reductions in greenhouse
6 gas, you've really got to think about the miles driven.

7 So that does mean pricing, but pricing can only
8 go so far if you don't have the housing, or the public
9 transportation options, or the group vehicle options. If
10 you don't have other options for people, then the pricing
11 ends up being mostly just a transfer. And that transfer
12 is going to be regressive, right?

13 It's going to be the poorer people who are having
14 to drive a long way, because that's where they can afford
15 housing, who are going to be paying more of the tax.

16 So my sort of scream-it-from-the-rooftops think
17 on all of this is, you know, I think we should think more
18 creatively and more broadly about what greenhouse gas
19 policy means. And that means thinking about urban land
20 use, that means thinking obviously about public
21 transportation, but about how you increase people's
22 options perhaps so they don't need to drive as much.

23 CHIEF ECONOMIST WIMBERGER: I think that is a
24 challenge thinking comprehensively and cumulatively, not
25 only about GHG reduction policies, but, you know, what are

1 the other co-benefits, and how do we think about this. As
2 Dr. Sperling mentioned, all these policies interact
3 together, and we're not only dealing with greenhouse gas
4 emissions in California, we do have a lot of rules on the
5 books in regards to localized air pollutants. So we do
6 want to make sure that we are going full-steam ahead in
7 terms of all of our goals.

8 One thing --

9 DR. SPERLING: Could I, before you go on?

10 CHIEF ECONOMIST WIMBERGER: Yeah. No. Go for
11 it.

12 DR. SPERLING: Could I highlight something that
13 Ashley said that I think is really important as we talk
14 about VMT as we need to create choice. We have almost no
15 choice. Most people -- and that's why I think a lot of
16 people oppose the gas tax increase. It's just what Ashley
17 was saying they see it as just punishment, because they
18 don't have any choice. It's a little overstated, but --
19 so what we need is choice.

20 And that is -- that's why I've become a big
21 champion of all these new types of mobility services,
22 everything from these little electric scooters, you know,
23 electric bikes, you know, dock-less bikes, the uberPOOL,
24 Lyft Line. And even though uberX and traditional Lyft
25 services by themselves tend to have an increase in VMT.

1 As people get more choice along with car sharing, they
2 have more choice. And then we can start seriously
3 pursuing these pricing policies that are compelling. And
4 they -- one, they won't -- they'll be politically more
5 palatable, but also won't have the negative equity effects
6 either.

7 So, yes, for choice. What's more American than
8 that?

9 DR. LANGER: Totally, totally agree. I guess the
10 one thing I would say is, you know, an electric scooter
11 only gets you so far. And, you know, coming from Tucson,
12 Arizona, where we don't have the same issues of land
13 constraints, you know, we're building multiple 20-story
14 buildings around downtown right now in a way that is
15 making -- causing some political tension for sure, but
16 they're within, you know, half a mile of public
17 transportation, and they're within a couple miles of
18 downtown, and then public -- then scooters and bikes and
19 all those things become much more viable than trying to
20 drive across town, which now is only five or 10 miles, but
21 it's Tucson, Arizona, so the roads are big and congested
22 and not safe. So I'm just going to scream again about
23 housing.

24 DR. SPERLING: Yeah, well, I agree with the
25 housing. But also your point is also it leads to the idea

1 that if there's choice, people also can give up car
2 ownership. Because really what we're aiming for is a
3 future where these automated vehicles are pooled. You
4 know, you press a button, it comes to your door, takes you
5 wherever you want to go, and with a few other people along
6 the way. And it will be a much cheaper transportation
7 system. It will be more equitable, because it will be
8 cheaper and accessible to a lot more people, and being
9 environmentally better. Be better for transportation
10 infrastructure. You won't need as much.

11 So but it's the idea of making choice, so that
12 people can give up car ownership. And if you have that
13 scooter that goes to the transit line, or just uses for
14 local trips. I just was using it this morning in L.A.,
15 and had so much fun. And they're a lot of fun besides,
16 and I'm an old guy, so -- but I think that is central to
17 what we're talking about.

18 DR. KNITTEL: Emily, I just want to back up a
19 little. So this session is, you know, opportunities for
20 reducing greenhouse gas emissions from effectively
21 transportation.

22 One thing I would encourage California to be
23 thinking about, so, you know, basic economics is we know
24 if the only thing you care about is climate change, and
25 that's the only thing wrong with the economy, then we know

1 how to reduce greenhouse gas emissions perfectly. You do
2 it through a carbon tax or a cap-and-trade program.

3 So once we're in a world where we think that we
4 need to reduce greenhouse gas emissions more from
5 transportation than what that cap-and-trade policy would
6 do, we're basically presuming, and I'm not saying that
7 it's not correct, that there's this -- there are other
8 failures in the market that we have to address, whether
9 that's -- there's innovation failures that won't allow
10 electric vehicles to get over the hump, or innovation
11 failures on autonomous vehicles, or housing failures, and
12 so on and so forth.

13 So I think it's always good to come back to that,
14 because that guides policy a lot. If you -- if you're
15 saying we need to do more in transportation, something in
16 the back of your mind is believing that there's another
17 failure somewhere, and you probably have a good idea of
18 where it is.

19 So once you -- I would first focus on that, and
20 focus on understanding what that additional failure is.
21 And then that allows you to think about policies that are
22 more targeted and more efficient than just, well, we
23 need -- we know we need to do more in transportation, so
24 let's do a Low Carbon Fuel Standard, or something like
25 that, right?

1 Let's first identify what that Low Carbon Fuel
2 Standard is trying to fix. And that would probably
3 provide very good guidance as to how to fine-tune the
4 policy choices.

5 CHIEF ECONOMIST WIMBERGER: I'm going to make you
6 talk some more. So a lot of the discussion has been
7 about, you know, providing options in cleaner
8 transportation. The other part of the equation is
9 behavior. How do we get consumers to either demand these
10 options, to use these options, to want to ride the
11 electric scooter relative to a gas guzzler? What is the
12 role of behavior in consumers in this in a world in which
13 there are many multi -- or there's multiple market
14 failures?

15 DR. KNITTEL: Yeah. So one market failure I
16 often hear people believe in is that consumers just don't
17 value fuel economy. That they undervalue fuel economy, so
18 when they're at the -- you know, they go to the dealership
19 thinking they're going to buy a Prius and they walk out
20 with Corvette, because they just don't realize how much
21 money that they'll save.

22 The one thing I'll mention, and this is one of
23 the topics that Dan and I have had many a conversation
24 about, at least the most recent empirical evidence
25 suggests that consumers actually more or less get it

1 right. That consumers do a good job at trading off
2 upfront costs, buying a hybrid version instead of a
3 standard version for future fuel savings.

4 Now, I'll admit one of those recent papers is my
5 own. So clearly, I think my -- I got it right, but --

6 (Laughter.)

7 DR. KNITTEL: So there's room for disagreement in
8 this literature. But if that's the case, then that takes
9 away one of those additional market failures that we're
10 trying to fix. I still believe that there are market
11 failures -- the potential for market failures in
12 innovation. And that's where I would be focusing my
13 efforts on. Less probably -- and this is strange for an
14 economist to say, but less about how consumers are
15 behaving, because I think consumers are pretty smart in
16 terms of how they purchase vehicles, and more thinking all
17 right what are the impediments to electric vehicles, what
18 are the impediments to hydrogen vehicles, or whatever we
19 think the quote unquote right technology is.

20 And I think with the electric vehicles, we know
21 what that is. The world would be such a different place
22 if batteries were cheap. Batteries are just still very
23 expensive, whether we like it or not. Even if Elon Musk,
24 who claims to be building batteries at \$150 a kilowatt
25 hour is correct, that's still well above where it has to

1 be. At \$150 a kilowatt hour, you need oil to be about
2 \$100 dollars a barrel for electric vehicles to win over
3 internal combustion engines.

4 Now, you can make them win by subsidizing them.
5 But we want to be in a world where we don't have to
6 subsidize them. So the key is I think innovation activity
7 around getting better and more efficient battery
8 technology.

9 DR. SPERLING: Can I weigh in?

10 Reminiscent of our argument. I mean, I
11 completely agree on the innovation. I'm not going to get
12 into the details of that. But the behavior I do, cause I
13 think part of the problem with when people do these
14 studies -- so I haven't seen your latest paper, Chris, but
15 the reality is that most new vehicles are bought by rich
16 people. You know, like 25 percent of the people by 80
17 or -- percent or more of the vehicles.

18 So -- but they only keep them for a few years.
19 And so those decisions being made by those relatively rich
20 people are being carried over for everyone else. And
21 it -- you know, it's how they value it, and how they
22 measure it.

23 And so these vehicles last for a very long time.
24 And I'm not sure that -- so when an individual makes a
25 choice, they're saying okay, well, I'm only planning on

1 keeping it for three or four years, so I've got to get my
2 money back in three or four years. And if you do that
3 kind of analysis, you know, it comes out very different
4 than if you said, okay, there's the fuel economy savings
5 over the whole life of the vehicle, which is how you would
6 look at it from a societal perspective, and a policy
7 perspective

8 DR. KNITTEL: Yeah, but -- so that's where you
9 can directly see this in the data. You know, used
10 vehicles prices reflect fuel savings as well. So if --
11 even as a wealthy person buying a vehicle -- so let's
12 imagine -- it's direct, if you're actually leasing the
13 vehicle, right? Because when you're leasing the vehicle,
14 what you pay for is the upfront cost minus the value of it
15 at the end of the lease.

16 Toyota knows that more fuel efficient vehicles
17 are worth more after the lease is over. So that residual,
18 or what you're actually leasing the vehicle over, is
19 directly impacted by the fuel economy of the vehicle.

20 On -- even if I'm going to sell it in the
21 secondary market after buying it new, we see, in fact,
22 that it's even more pronounced for used vehicles in the
23 data, where when gas prices go up, that used Prius that I
24 have in my garage, the value of -- if gas prices go up by
25 a \$1, that Prius increases value by \$1,500 overnight.

1 It's amazing. You see it directly in the data.

2 Whereas that Yukon that I have in my garage,
3 falls in value by \$1,000. So new vehicle owners
4 apparently see this and they know this. So when gas
5 prices are high, they invest in fuel economy. Or if you
6 have a version that's ore fuel efficient, they're willing
7 to invest that, even if they're only going to own it by --
8 for three years, because they know at the end of the three
9 years they'll be able to sell it at a higher price.

10 So, you know, we could -- Dan and I have gone
11 round and round on this for the last 10 or few years.
12 We're probably not going to solve it today, but I'm always
13 happy to relitigate it.

14 (Laughter.)

15 CHIEF ECONOMIST WIMBERGER: This is why they're
16 on opposite ends of the dais today.

17 (Laughter.)

18 CHIEF ECONOMIST WIMBERGER: And, Chris, what
19 color is the Yukon in your garage? I'm very --

20 DR. KNITTEL: I don't own a Yukon.

21 (Laughter.)

22 CHIEF ECONOMIST WIMBERGER: So we're going to
23 take a few questions from the audience. This question is
24 from David Weiskopf with NextGen, generally to the panel.
25 To meet 2050 targets, when must new vehicles sales be at

1 or near 100 percent zero-emission vehicles, is the
2 question?

3 DR. SPERLING: I mean, Joshua should answer that
4 question. I mean, I think the CARB -- the analysis that
5 CARB has done is by 20 -- you know, just because of
6 turnover by 2040, almost all of them would have to be
7 plug-in hybrids or pure ZEVs of sales.

8 CHIEF ECONOMIST WIMBERGER: The response from
9 Joshua Cunningham was 100 percent of new vehicle emission
10 sales by 2050 have to be zero emission for the California
11 climate targets.

12 Let's see, we have another question, which is --
13 sorry, handwriting reading is not my specialty. So this
14 is a question to discuss sustainable communities with
15 electric vehicles and autonomous vehicles. What are
16 infrastructure needs? So in thinking about innovation, is
17 it innovation that's necessary just on the vehicle side or
18 what are the requirements for infrastructure in thinking
19 more comprehensively about getting significant GHG
20 reductions?

21 DR. KNITTEL: Well, at least with EVs we know the
22 recharging infrastructure is going to be key. And I think
23 a recharging/fast charging infrastructure that allows
24 either reduce the range required in these vehicles, which
25 then allows you to reduce the battery size is going to be

1 important. And, Dan, you might know offhand, but my hunch
2 is thanks to the VW settlement that California is going to
3 be getting a big check, and where those revenues or
4 resources are going to go on the recharging infrastructure
5 piece.

6 DR. SPERLING: A lot of that is going. I believe
7 35 percent of one pot of it goes for disadvantaged
8 communities.

9 DR. LANGER: So -- and to put a post for the
10 Energy Institute at Haas blog, there was recently one talk
11 -- I think that Severin wrote, talking about charging for
12 apartment buildings and for people who don't have just
13 single-unit housing.

14 Lucas did it. So Lucas Davis wrote it.

15 But I think that's also critical thinking about
16 how do you do this, if you don't have a garage, or you
17 don't have your own driveway to put the charging station.

18 DR. SPERLING: Yeah, that is a good point. We
19 need a lot more fast charging for those multi-unit
20 dwellings. We need it also for if we want all of these
21 Lyft and Uber type cars to be electric, they have to be
22 fast charged. And so we need it for that purpose as well.
23 So I think that's the one area we -- we're definitely
24 underinvesting in.

25 CHIEF ECONOMIST WIMBERGER: We have another

1 question from the audience. What are your thoughts of
2 reducing California population to help improve air quality
3 and achieve additional GHG reductions?

4 DR. KNITTEL: Well, so having moved from
5 California to Massachusetts, partly because of resource
6 constraints in the UC system. So one way is just to make
7 the UC system worse, and then you'll get faculty to leave
8 and go to other universities.

9 (Laughter.)

10 DR. KNITTEL: That's probably not the answer you
11 wanted to hear though.

12 CHIEF ECONOMIST WIMBERGER: I'm not sure there's
13 a right answer.

14 So one question I did want to ask, in terms of --
15 and I think Dr. Sperling hit on this -- in terms of what
16 is the role of State policy, and do you see any barriers
17 to implementing some, what you might consider, more
18 revolutionary technologies that can be ameliorated at the
19 regulatory level by agencies? Is there room -- what is --
20 what is the role of perhaps the UC system in pushing Chris
21 out, but to do -- in research versus what the role of
22 agencies at the State level, you know, in sort of trying
23 to reduce some of these regulatory impediments? Does
24 anyone have any thoughts about sort of like who picks
25 what? We have a lot of different jurisdictions that touch

1 vehicle emissions and transportation, both on the
2 infrastructure side, the vehicle side, the fuel side as we
3 heard about this morning, is there a way to think about
4 how we can do things better at the policy level to really
5 start getting, you know, deeper reductions, and, you know,
6 to address some of these additional market failures that
7 might be seen? And I was just looking at you, but you
8 don't need to answer, so...

9 DR. KNITTEL: So I'll just throw one out, and let
10 Dan respond. And we were actually talking about this
11 thing -- this at lunch, but -- so I've been a vocal critic
12 of the Low Carbon Fuel Standard. One reason for --
13 that's --

14 DR. SPERLING: That's why we had many
15 discussions.

16 (Laughter.)

17 DR. KNITTEL: One reason for that is I think, at
18 least on the margin, it provides too much incentive to
19 make corn-based ethanol a little cleaner. So you get a
20 lot of -- you get more innovation, but you probably get it
21 in the wrong spot. And I think for deep cuts, like 80
22 percent by 2050, we need transformative technologies, not
23 just a little bit cleaner corn-based ethanol.

24 So one policy change or alteration in the Low
25 Carbon Fuel Standard would be to only apply it to zero or

1 near-zero emission technologies, whether that's cellulosic
2 ethanol which is at the near zero, or EVs, which at least
3 if you ignore the upstream emissions, is at zero, or a
4 technology that I was just having a chat with a Harvard
5 professor yesterday about this, or on Friday, where he has
6 a new technology that takes CO2 out of the air and does
7 gas to liquids with that carbon. He believes he can do
8 that at \$100 to \$150 a ton.

9 That would be transformative, because you'd be
10 taking CO2 out of the air and turning it into a liquid
11 fuel. That seems like the type of innovation that society
12 needs, rather than again just marginal changes to
13 corn-based ethanol.

14 DR. SPERLING: I'll just -- you know, one other
15 idea is regulatory certainty. And that's a big challenge
16 is, you know, to make sure that incentive really -- they
17 believe it, and that's important. Of course, easy to say.

18 CHIEF ECONOMIST WIMBERGER: Okay. I'm going to
19 take a question -- an internet question from Darrell
20 Clarke. I'd be interested in more comments about consumer
21 incentives to reduce VMT from traditional transportation
22 demand management plans to potential use of cap-and-trade
23 funds just to pay people to carpool, use transit, et
24 cetera.

25 I guess is there -- is there room for once you

1 have this suite of options, how do we then incentivize
2 people to actually use those options?

3 DR. SPERLING: Well, I think transportation
4 planners and policy have largely failed, so we need to
5 look at new ideas and new ways of thinking. So one idea,
6 and this is controversial in the CARB world, and it's not
7 CARB policy, so this is Professor Sperling speaking, is we
8 should think about it as a way of increasing mobility,
9 increasing passenger miles traveled, and not focus
10 strictly on reducing VMT.

11 Strictly reducing VMT is -- politically, it's not
12 going to get very far. And at the end of the day, you
13 know, by itself it's not really what we want to do. We do
14 want to improve. There's lots of segments of the
15 population that would benefit, and would desire more
16 mobility. And so that's how we should think about it, and
17 not just reducing VMT. And, you know, part of it goes
18 back to the discussion Angela and I -- Ashley and I were
19 just having about creating choice, and so that people do
20 have options.

21 DR. LANGER: Yeah, I mean, I think to jump in
22 there, it's not only do you want to make the
23 transportation options more attractive, but you could also
24 make the need to travel less pertinent, you know, that you
25 don't need to go multiple hours to get where you need to

1 go. And I think, in general, the -- you would like --
2 maybe this ties back to the population question in some
3 sense. The goal here is to make people better off, right?
4 And that should be the goal of greenhouse gas policy.
5 That's make people globally better off, right? Not have
6 the planet warm, not have all these bad outcomes, but also
7 to make people's lives better off, and not spend time
8 sitting in congestion behind the wheel with nothing else
9 to do.

10 And so my take on this is sort of just the idea
11 of again to think holistically, but to think about where
12 you want to go, how you want to get there. And I don't
13 know, I mean, Dan keeps going on about uberPOOL. And as
14 an extreme introvert, that sounds terrible to me.

15 (Laughter.)

16 DR. LANGER: But, right, I mean, we need options
17 that are attractive to people, right? We can't just be
18 thinking about this from a pure planner/policymaker
19 perspective and saying this sounds like a good idea. If
20 people don't want to do it, then it's not a good idea,
21 right?

22 So we want to think about, you know, what's a
23 nice way to get where you want to go without using as much
24 carbon, or to do what you want to do in your life, you
25 know, to get to work, to go to the grocery store, to pick

1 your kids up from school in a way that reduces your impact
2 on others, and the environment, and whether that's walking
3 and having child care options out in neighborhoods, having
4 child care -- there's a beautiful child care facility
5 right here. Thinking about all those things we do every
6 day, and how we can make it easier to do those things
7 without using an internal combustion engine.

8 I mean, California has the opportunity here to be
9 a leader worldwide, and partially a leader in making the
10 world nicer, and making our lives nicer. Now, that might
11 lead to more people living in California, but that means
12 they won't be living in Arizona where we have much higher
13 fuel use per person, I'm sure.

14 So maybe that's -- that's a good thing to strive
15 for in terms of the development of the world.

16 MS. PITT: Just to add something that might be
17 somewhat obvious, but targeting VMT per se doesn't
18 necessarily get at emissions. You know, in effect, you're
19 treating a Prius the same as you would treat a Hummer for
20 any given mile traveled.

21 So, I mean, I think -- you know, no policy will
22 perfectly address the issue at hand. But I think when
23 designing policies, we want to make sure that where at --
24 we're trying to get as close as we can to the actual, you
25 know, target issue in this case being emissions. And so,

1 you know, having an instrument like VM -- just targeting
2 VMT is a little blunt and could have some negative
3 repercussions that my colleagues just pointed out, in
4 terms of quality of life and ease of mobility. So, yeah.

5 DR. LANGER: Yeah, just one plug for my recent
6 research that Chris was the editor on, so we're all up
7 here. We looked at VMT taxes versus gas taxes. And just
8 a straight VMT tax is sort of okay. But as soon as you
9 start differentiating it, like if you can charge a
10 different price urban VMT and rural VMT, you get much
11 bigger gains, especially in a world where fuel economy is
12 improving, and so a gas tax becomes less and less useful.

13 So thinking about -- and this ties back to what
14 Christ was saying about targeting what the real problem
15 is, whether it's congestion or local air pollutants, or
16 greenhouse gas.

17 CHIEF ECONOMIST WIMBERGER: We have another
18 question from the audience, and it has to do with
19 low-hanging fruit in the transportation sector. So we are
20 seeing a lot of what we need to make reductions in
21 transportation fuels feasible relies on technological
22 advancement. We are seeing this in other market-based
23 programs, like the Cap-and-Trade Program, where the
24 easiest or cheapest reductions are done first.

25 If transportation emissions aren't budging, is

1 there any solution? If we don't see EV penetration or
2 fuel cells develop, are there low-hanging fruit left in
3 other areas that we would need to explore?

4 I hope that answer is yes, low-hanging fruit is
5 always a good idea.

6 DR. SPERLING: All I can think of Mary Nichols
7 reprimanding me saying, in hindsight lots of things look
8 like a low-hanging fruit, but at the time, it's not. And,
9 you know, I think if it was low-hanging fruit, we would
10 have done it is kind of --

11 DR. LANGER: I'm going to -- I just asked Emily
12 if I get to scream housing again, right? I mean, I lived
13 in Berkeley for six years.

14 DR. SPERLING: I say feebates are low-hanging
15 fruit too. But actually did have a chance to try that out
16 on the Governor, and he said does that require a
17 two-thirds vote? Forget it.

18 CHIEF ECONOMIST WIMBERGER: That's that whole
19 other level of complexity.

20 So one thing I think was mentioned a bit was the
21 interactions of different policies. And in California, we
22 get accused a few times of having -- you know, wearing
23 lots of belts and lots of suspenders. So I wanted to get
24 the panel's take on efficiency of regulatory actions and
25 policies, and what you see as the future? Is it more

1 targeted policies that address specific market failures?
2 Is it more overarching policies that -- you know, fewer
3 overcharge policies? Where can we think about efficiency
4 when we're -- there's a lot of economists up here. So how
5 does efficiency fit into what we're doing in California,
6 and both with interactions at the air district level when
7 we're thinking about air pollution, at the federal level
8 when we're thinking about the actions of EPA? I wanted to
9 see if anyone had a take on efficiency in this space.

10 DR. KNITTEL: So one thing I'll say, which is
11 sort of related to your question but not entirely, is I do
12 think -- and having, you know, grown up in California, and
13 now living in Massachusetts, I'll definitely say
14 California is certainly a leader, and is looked upon for
15 leadership in this space.

16 So I interact a lot with the Massachusetts
17 Legislature, Massachusetts has had a carbon tax bill --
18 two carbon tax bills on the floor, the most recently --
19 most recent energy bill out of the senate would have
20 required carbon taxing -- or a carbon tax or a cap and
21 trade by 2020. It passed unanimously. That provision was
22 taken out for the house version of the energy bill, so --
23 and they never reconciled that.

24 But in my discussions with Massachusetts
25 legislators and the Governor's office, I frequently point

1 to how California has had cap and trade, and it hasn't
2 destroyed the economy. And, you know, pointing -- so it's
3 effectively -- California is serving as this demonstration
4 project for the rest of the world.

5 So the reason why I bring that up is, I think, in
6 large part, that's probably -- well, I know from a climate
7 science perspective, that's where the big benefits are
8 going to come from California doing something. California
9 reducing its emissions is not going to affect the climate,
10 but it can serve as a demonstration project for
11 Massachusetts to pass it, all the eastern states, or at a
12 federal level at some point.

13 So the reason why I mention that is I think
14 that's why efficiency of these policies, and doing them
15 correctly, and not relying on policies that the rest of
16 the world can point to and say, look, California is doing
17 this crazy policy, look at how expensive it is. And then
18 that message gets conflated with therefore we shouldn't do
19 anything for the climate, right?

20 What we really want is California has this
21 Cap-and-Trade Program. They're getting emission
22 reductions for only \$15 a ton. It hasn't negatively
23 impacted the economy, therefore we should do something
24 about the climate.

25 That -- so I just want Californians to realize

1 that that puts even more stake at choosing the right sets
2 of policies, because if you set the -- if you choose the
3 wrong ones, it can put climate change policy more
4 generally at -- back for decades.

5 DR. SPERLING: Yeah, let me -- so, I think that's
6 a really good point is -- and I think we're very sensitive
7 here that what we do is as a model. We're not an island,
8 and what we do is imitated around the country, around the
9 world. But the question is what is the best approach?
10 And to go back to the question, if we could do a strong
11 carbon tax or, you know, really aggressive Cap-and-Trade
12 Program in any -- any card-carrying economist, and I'm
13 sure all four on this panel would agree, that's the
14 best -- the most efficient approach. But we know we can't
15 do a carbon tax or a cap and trade of that strength or
16 intensity.

17 And so then we look at a lot of these other
18 instruments, and that are more specific. And there is a
19 question -- you know, and some of them they hide the
20 costs, so those are popular, right? Being practical. And
21 some of them do address some very real market failures and
22 market conditions.

23 Because even if you had a really stiff carbon
24 tax, there's some of these other things you'd want to do.
25 I mean Europe has \$8 a gallon gasoline, and they still

1 have the need to adapt vehicle emission standards.

2 So, you know, we had -- this is a complicated,
3 and it's almost more of a political question than an
4 economic. But I think what we're doing in California
5 we're appreciating that, and we're trying to work really
6 hard to make sure that all these different policies that
7 we adopt, that they are consistent, if not synergistic.

8 And I think for the most part, so far, we've done
9 well in that. But as we go further down the road, we do
10 need to be very attentive to this issue, and we do make --
11 need to make sure we aren't doing things that are costly
12 and counterproductive. And, I mean, that is the -- you
13 know, one thing I tell my students is we really need good
14 people going into government, because this is really hard,
15 and getting it straight.

16 And you have it not only within CARB, you have it
17 between CARB and Energy Commission, the Public Utilities
18 Commission, Natural Resources Agency. And it's always
19 going to be complicated, but I think it's a good point to
20 make it as simple, as low cost, and as easy to replicate
21 as possible. And we even think the Low Carbon Fuel
22 Standard is an example. We have been thinking about that,
23 how to make it more easy to be either replicated or
24 adopted as we go forward.

25 CHIEF ECONOMIST WIMBERGER: I will say in the

1 process of doing the 2017 scoping plan update, we had this
2 one very famous chart that showed the California GDP going
3 up and emissions going down. And I think to the point of
4 the role of California as one percent of global GHG
5 emissions, yet we can be a leader in this space, is well
6 taken, and apparently no pressure for California.

7 So something that economists also like to talk
8 about is uncertainty. So given that, you know, we just
9 completed the 2017 update to the scoping plan, it showed
10 that we would -- the modeling showed an estimated 45
11 percent reduction in fossil fuel demand by 2030. What do
12 we do to ensure that we are on the path? Are there things
13 that we can do on the consumption side? Are there metrics
14 that we should be looking at as we go forward that can
15 really help ensure that we're staying on a trajectory that
16 is leading us to our 2030 GHG target?

17 Or is it all about pricing? I've stunned them
18 into silence.

19 It's good we have a question. This is a question
20 from the audience. How would a transition from a gas tax
21 to a VMT tax occur? Would they coexist for any period of
22 time?

23 DR. SPERLING: I've been thinking about this a
24 lot. And I think, practically speaking, they do have to
25 coexist. So one idea -- so at UC Davis at my Institute,

1 we are doing a study for the legislature on how to deal
2 with electric vehicles with respect to gas -- gasoline
3 prices and VMT fees. And so, you know, I've been thinking
4 about it a lot, and I think -- okay. So here is one path
5 of how it could play out, and that is we apply these VMT
6 fees first to electric vehicles and non-fossil fuel
7 vehicles.

8 And as they come in, there's more and more of
9 them, maybe, at some point, we can phase-out the gas
10 taxes. But that's at least one scenario of how this might
11 play out, because it is really hard and complicating.

12 One of the things we think about -- I mean, I'm
13 sure everyone on the panel and many in the audience think,
14 well, if we have VMT fees -- actually, it was brought up,
15 I think that was by Hannah, about how do you use these VMT
16 fees, how do you impose them? And if they're just a
17 straight VMT fee, they disfavor a Prius or a ZEV versus a
18 Yukon. And so how do you -- how much nuance do you start
19 putting into it?

20 And, you know, working as a regulator here for
21 now a decade, I've come to appreciate how important it is
22 to be simple, but how difficult it is to stay so full.
23 But I think this is a case where we'll quickly want to go
24 beyond just a straight VMT fee, which is what the state of
25 California is now seriously examining. And I think this

1 deserves a lot of attention, a lot of thought and a lot of
2 research.

3 DR. KNITTEL: I would be hesitant to actually
4 apply it just to hybrids or EVs at the beginning, because
5 on the margin you're providing a disincentive to buy those
6 vehicles, right? I don't see why you wouldn't just start
7 the VMT tax at one cent -- I'll get the units wrong, but
8 very low, and ramp that up at the same time as you're
9 ramping down the gasoline tax. You could pass legislation
10 that makes it revenue neutral. So for every, you know,
11 increase in VMT taxes, you have to see a one-for-one
12 reduction in gasoline taxes.

13 DR. LANGER: I'll just add to that though that at
14 the federal level, you know, the gasoline tax is supposed
15 to be covering road expenditures, but we've had to
16 subsidize the federal -- now, I'm blanking on the -- the
17 Federal Highway Trust Fund. So fundamentally, if we're
18 going to -- if we're saying that we're funding roads via
19 gasoline taxes, and we're making cars much more efficient,
20 we're going to need both of them, or we're going to need
21 something else to think about adding on top of that some
22 revenue. Because right now, it's coming from income taxes
23 and it's coming from everywhere else, right? So we might
24 as well fund it directly from drivers.

25 CHIEF ECONOMIST WIMBERGER: All right. Well,

1 we're nearing the end of the panel. I wanted to give
2 everyone a last -- if you have a last pitch, a last ploy
3 for -- talk about your latest research, or if you want to
4 think about, or have ideas on what is transformational?
5 So if you had -- if you're giving -- you know, we're
6 talking to policymakers in California here, what is your
7 advice for what the next steps are in terms of
8 transportation, and seeing -- continuing to see declines
9 in GHG emissions, and, if we can, accelerating the pace.

10 And I'll start with Chris and go down this way.

11 DR. KNITTEL: Well, I'm going to -- I guess I'm
12 just going to come back to the importance of getting
13 battery costs down. So, you know, I don't if you follow
14 cobalt prices very closely, but if you're in the industry
15 you do, and those are increasing. And you know a world
16 where everybody is buying electric vehicles is going to
17 put more pressure on cobalt, and lithium.

18 And so I think we have plenty of lithium in the
19 world, but other rare earth -- components of the battery.
20 If you just add up -- and this is again to plug the
21 mobility of the future. If you just add up the
22 ingredients required to go into a lithium ion battery. So
23 before you do any of the engineering, or the cooking so to
24 speak, that's at \$90 a kilowatt hour, or thereabouts.

25 So at \$90 a kilowatt hour, you need oil prices to

1 be about \$80 to \$85 a barrel for the EVs to win. There's
2 a good chance that we'll never be at that level, so that
3 just points to needing more and more innovation. And
4 maybe the future is not lithium ion, maybe it's some other
5 chemistry. But that's where I think the hard scientists
6 need to be suitably compensated and incentivized to do the
7 research to lead to those technological breakthroughs that
8 would allow us to drive pure -- all of us to drive pure
9 EVs.

10 MS. PITT: I think I'll reiterate the importance
11 of driving new technology and addressing sort of the risk
12 of technol -- risk and costs of technological innovation.
13 And at the same time, I think that, you know, a shift to
14 electric vehicles isn't -- isn't the whole deal. It's not
15 the golden take, and a lot else needs to happen at the
16 same time to address, you know, the emissions from the
17 fleet on the ground right now. And so I think that's
18 where sort of smart ways to penalize driving from heavy
19 emitters and -- and/or, you know, reward less driving in
20 less emitting vehicles. Sort of smart ways to tax and
21 subsidize and encourage low-emission mobility, and
22 including, you know, thinking beyond just the lines of the
23 transportation sector to -- I think I agree that the
24 housing sector can be a really big part of this in urban
25 planning. I think the connection between transportation

1 in other sectors is overlooked and perhaps across all
2 sectors.

3 And, yeah, I think that's -- that's all I've got.

4 DR. LANGER: So I think I've made my point on
5 housing.

6 (Laughter.)

7 DR. LANGER: I guess the one thing I would say is
8 that as the economist, I think it's worth thinking about
9 transportation, the cost of policy in transportation
10 broadly, not just in terms of, you know, a CAFE standard
11 might increase the average cost of a new vehicle, but in
12 terms of access.

13 You know, access is something that's important
14 for all of us to be able to get where we want to go and do
15 what we want to do. And so we want to think, when we
16 balance -- when we try to balance these policies, we'd
17 like to reduce greenhouse gas emissions, but some things
18 that Dan has said, we potentially want to increase access.

19 We want to increase people's ability to get where
20 they want to go. And so that requires thinking creatively
21 about people's day-to-day life, not just what's coming out
22 of their tailpipe for each given month.

23 DR. SPERLING: I'm going to be a little flippant
24 here with my economist friends and say, I love and hate
25 economics.

1 (Laughter.)

2 DR. SPERLING: It's like I'll just -- Chris just
3 inspired it in his comment. He says, darn, we get those
4 batteries, and what does it do, it pushes up cobalt prices
5 and makes it more expensive, more difficult. And then we
6 do all this efficiency, and it reduces the price of oil,
7 because we're -- now, there's less demand. And they make
8 it so hard.

9 (Laughter.)

10 DR. KNITTEL: We don't make it hard. We just
11 tell you how hard it is.

12 (Laughter.)

13 DR. SPERLING: I love economics.

14 (Laughter.)

15 CHIEF ECONOMIST WIMBERGER: That's a good last
16 word there.

17 (Laughter.)

18 CHIEF ECONOMIST WIMBERGER: Well, thank you to
19 all the panelists. I really appreciate it. And as I
20 said, this will be synthesized and put -- we'll put
21 together a white paper, including some of the comments
22 from the audience. But thank you very much.

23 We're going to take a quick break, do some
24 shuffling, and then we'll be back at two o'clock with
25 another panel, so stay tuned.

1 (Thereupon a recess was taken.)

2 CHIEF ECONOMIST WIMBERGER: All right. We're
3 going to get started.

4 Hello.

5 Kind audience members, please take a seat or take
6 it outside. Thank you.

7 Okay. We're actually a minute early. So I do
8 apologize for that.

9 So we're going to get started with our second
10 panel. And the title of this panel is examining options
11 to limit production of petroleum for additional GHG
12 reductions. Rolls right off the tongue.

13 For this panel, we do have a Amy Myers Jaffe who
14 is going to be the voice that you do not see up here. She
15 is remote and will be participating via phone line. We
16 also have Roger Aines from Lawrence-Livermore, Severin
17 Borenstein from UC Berkeley, and to kick it off is going
18 to be Pete Erickson from the Stockholm Environment
19 Institute.

20 So we're going to start with a bit of -- each
21 panelist is going to get a few minutes to give a bit of an
22 overlay on this topic. And then we'll go into some
23 questions. And again, we do have roving staff with cards.
24 If anyone in the audience does have a question they would
25 like to ask the panelists, please do that.

1 So, okay, we'll start off with Pete.

2 (Thereupon an overhead presentation was
3 presented as follows.)

4 MR. ERICKSON: Thank you, Emily. And I'm going
5 to break the wonderful trend we had of minimal PowerPoints
6 to take us back to PowerPoint for a moment, because I have
7 been doing research over this year on this very question
8 of how limiting oil production in California could
9 contribute to California's climate goals.

10 And there's a few things I would love to be able
11 to present to set the stage. First of all, if you don't
12 know SEI, the Stockholm Environment Institute, we are a
13 global think-tank focused on the intersection of
14 environment and development challenges globally. We have
15 a number of offices around the world. Our closest one is
16 just down the street in Davis, California. They work
17 mainly on water.

18 This project was led out of Seattle where I live,
19 because that is where our climate policy group is.

20 --o0o--

21 MR. ERICKSON: So to provide a bit of context to
22 start, these trends and slides should be familiar to folks
23 who were here in the morning session, mainly because they
24 show some things that we already know, and were
25 established then, namely that California oil consumption

1 has been between 600 and 700 million barrels a year since
2 1990, even before that actually, and that oil production
3 in that time has declined from between 300 and 400 million
4 barrels to slightly less than 200 million barrels today.

5 And to give a preview of -- or rather a theme I
6 think of some of the remarks I'm going to make, I think
7 that this decline in production prevents -- or presents an
8 extraordinary opportunity for California and ARB in
9 achieving their emissions goals and broader climate goals.

10 --o0o--

11 MR. ERICKSON: So to provide a bit more just
12 characteristics about California oil - some of this will
13 be new, some of this will be repeat from those here in the
14 morning session - California oil is in, I should say, I
15 think a rather risky position at the moment and going
16 forward.

17 And that is because of a number of factors that
18 are displayed in this lovely bubble chart. This is from
19 our paper earlier this year -- from February of this year.
20 I'll provide a link. I have a couple copies for those who
21 are interested in it.

22 The first reason that California oil is in a
23 risky position is that it is very highly greenhouse gas
24 intensive, when you look at the emissions, both from
25 production, to refining, to transporting it, to burning it

1 and its co-products at the end.

2 Oil sands in Canada are often thought of as among
3 the world's most greenhouse gas intensive oil. They're
4 about 700 kilograms of CO₂e per barrel. Well, much of
5 California's oil is about that level. In fact
6 Midway-Sunset is at that level or higher. South Belridge,
7 Kern River, and other fields are approaching that level as
8 well.

9 And so if we're imagining a deeply, deeply low
10 carbon transition, we're essentially zeroing out net
11 global emissions by 2050 or within a decade or so after
12 that, I think that's the Paris Agreement goal. And that
13 is, you know, broadly consistent with what California
14 aspires to be consistent with in its own goals, you know,
15 it strikes me as, you know, straining, you know, notions
16 of that agreement to say that high GHG intensive oil is
17 the -- is the oil that should fill that very quickly
18 dwindling carbon budget. That's one thing that suggests
19 that California oil may not be given a favored position in
20 a low-carbon transition.

21 Another is that California's oil is fairly high
22 cost. We saw earlier that permit or new oil drilling and
23 permit trends really dropped substantially below -- I
24 don't remember what the exact number was, but, you know,
25 \$60 a barrel or something. And, in deed, you know, much

1 of California's oil requires prices higher than \$60 a
2 barrel to essentially drill new wells.

3 Well, \$60 a barrel is about the oil price -- lots
4 of uncertainty, but about the oil price that a deeply low
5 carbon transition would see. We would not see high oil
6 prices in a world that's rapidly moving away from oil. So
7 California's oil is at risk for that reason its high cost.

8 Another is that California oil poses
9 environmental justice concerns by the State's own
10 assessment. In their California EnviroScreen rating, most
11 of the oil in California is in areas that are in the
12 worst -- 60th percentile or worse, that's the light
13 yellow; 80th to 90th percentile is in the orange; and 90th
14 percentile is in the red -- the worst 60 percent or more
15 of pollution vulnerability as judged by the State's
16 California environmental -- environment screen.

17 So this gives us an opportunity -- it gives
18 California an opportunity to be more intentional in how it
19 manages its oil production. And to begin that wind
20 down -- well, that's already begun, but to purposefully
21 manage it more intentionally for both climate and local
22 benefits.

23 --o0o--

24 MR. ERICKSON: So when we ran the numbers using
25 basically an economic oil market model, as well as a

1 review of the literature, we found that if California were
2 to reduce oil production by roughly 100 million barrels a
3 year in 2030 relative to business as usual, that would
4 reduce global emissions by eight to 24 million tons of
5 CO2.

6 Just to give you a sense in the scoping plan, ARB
7 when they list out individual measures across the whole
8 spectrum of the scoping plan, the individual measures
9 are -- and I don't have the number here, but they're on
10 the order of this range. They're something like three to
11 40 or 50 million tons each.

12 So this measure -- you know, eliminating oil
13 production would essentially stack up well if you're
14 looking at global GHG emissions.

15 It also might demonstrate what an equitable
16 phase-out of fossil fuels could look like globally. And
17 this, I think, is picking up the leadership angle that
18 we've heard in several presentations already today. This
19 has both local and international implications. But
20 essentially, if we are looking at an industry that's
21 already in decline, and we want to manage that for
22 fairness to workers, for equity, for the people that live
23 near those oil wells, we could -- California could jump in
24 and really do that in a way that serves as a model for the
25 world, and in creating those economies that are

1 post-carbon as well.

2 --o0o--

3 MR. ERICKSON: The very specific hook for the Air
4 Resources Board is that it could address leakage. And
5 this is -- again as we've heard, because California is
6 planning so aggressively to reduce oil use that leaves
7 more oil available in the global market for others to
8 consume, that is referred to as leakage. ARB has a
9 mandate to consider leakage, and they could do so by
10 essentially not producing a barrel per each barrel that
11 they don't consume.

12 --o0o--

13 MR. ERICKSON: So Emily, in her list for this
14 agenda, put forward some specific policy ideas for
15 discussion. Our paper goes into those in much more
16 detail. Perhaps given time, I won't describe our
17 assessment of each of those now, but we can get into that.

18 --o0o--

19 MR. ERICKSON: So thank you very much.

20 CHIEF ECONOMIST WIMBERGER: Great. Thank you,
21 Pete. I think then we'll go to Severin, if you'd like to
22 give some opening remarks?

23 DR. BORENSTEIN: Sure. Thanks. Pete and I have
24 had a back and forth in blogs over the last week -- or
25 couple weeks I guess, which is I guess why we're both here

1 today.

2 So I'm going to start giving -- by giving a few
3 general principles, and then dig in a little deeper.
4 First of all, I think there are a number of considerations
5 we have to remember when we start affect -- talking about
6 California's reduction of greenhouse gases, I think Chris
7 in the previous panel emphasized that we need to find
8 solutions for the whole world. California being less than
9 one percent of world greenhouse gas emissions, our
10 reductions are good. But what real -- all that really
11 matters is if we can create a way -- pathways for the rest
12 of the world to reduce, and particularly for the
13 developing world to reduce, because they are not only more
14 than half of the emissions now, they are on a much
15 stronger growth trajectory.

16 So we need to develop the technologies and the
17 knowledge that allow them to grow in a way that is on a
18 low-carb -- lower carbon path.

19 And I think that -- that brings me to the second
20 point, which is climate change is a big deal. It's a
21 major problem. It's not the only major problem in the
22 world. And, in fact, in the developing world, there is a
23 view that it is one major problem, but there are some
24 other also very important problems, particularly growing
25 out of extreme poverty.

1 So we aren't going to make it with pathways that
2 are expensive. The growing developing economies are not
3 going to accept pathways that cost a lot more money. We
4 really need to develop the technologies and pathways that
5 allow them to grow into thriving economies in a
6 cost-effective way.

7 The third thing -- general principle is as Pete
8 actually mentioned, we need to stay focused on leakage and
9 the extreme form of leakage reshuffling, where actually
10 nothing changes at all. We just move around the part --
11 the supply in the world economy. So, the SEI report takes
12 it seriously, and says it is true that other places are
13 going to produce more, if we produce less. They then
14 estimate how much of a gap there would be, that is how
15 much total world production would decline.

16 I don't quite agree with their numbers, but the
17 principle is right. And they do find that there would be
18 a world decline in oil production if California -- even
19 though there would be some offset, for every reduction of
20 one barrel in California, the rest of the world would
21 increase by 0.4 to 0.8 barrels, leaving a gap there of 0.2
22 to 0.6 barrels.

23 I think that's a point well made. But I think
24 when we then talk about greenhouse gas reductions, we have
25 to recognize the primary pathway for this policy to reduce

1 greenhouse gases is by raising the world price of oil,
2 that is by making consumers worse off and producers better
3 off, as we raise the price of oil.

4 I think that's a major problem. I think it's a
5 problem for a couple of reasons. One is that politically
6 I think it's a problem, that it wouldn't be very
7 acceptable in much of the country or the world. Secondly,
8 I think ethically it's an issue, because if you look at
9 who the consumers are, they are on average much poorer
10 than the beneficiaries of raising the price of oil.

11 If you look at where the oil in the world is, the
12 major reserves are Venezuela, in Russia, in Saudi Arabia,
13 UAE, Iran, and so forth. And so that's where the money
14 would be transferred to. If you look where it would be
15 transferred from, it would be transferred from drivers all
16 over the world, including the United States, but also in
17 some very poor developing world countries, including India
18 and China.

19 So I think -- and so the SEI report talks about
20 every barrel -- or sorry, every ton of GHG emission
21 reduction would cost in income to California, \$100 to
22 \$300. It turns out if you use their same methodology, it
23 would also transfer about \$500 per barrel to the producers
24 from the consumers on top of the actual lost income to
25 California producers.

1 I think we need to take that seriously. And for
2 that reason, although I am not a climate change denier, as
3 I have been accused of being for questioning any climate
4 policy, and this one included, I think we need to take
5 serious steps. I think those serious steps need to be on
6 the technology and knowledge creation side.

7 California I have become a much bigger fan over
8 the last decade of investing in smart R&D policies and new
9 development policies. I think that's where we should be
10 focused. So long as California is a major consumer of
11 oil, I don't think it really makes sense to start
12 restricting California's production of oil.

13 So let me just finish, and I will stop by saying
14 one more thing. There are ancillary benefits and costs to
15 a policy like reducing California's greenhouse gases.
16 Some of the ancillary benefits are that it would also
17 reduce local pollutants. I think that's a great thing,
18 and it should count in doing the analysis. That is
19 reducing emissions of local pollutants, which I think
20 California continues to underprice and overallow and
21 not -- and not impose costs on the producers of those
22 emissions sufficiently.

23 On the other hand, it would also cause a lot of
24 economic disruption. The costs are not just the lost
25 income to the producers, they're also the job disruption

1 and the community disruption from shutting down oil
2 production. So we need to take those into account. And
3 I'm fully aware of them, and -- but I think we need to
4 also keep an eye on what the main mechanism is. And I
5 think a mechanism that is going to raise world oil prices
6 in order to force all consumers to consume less and
7 transfer that money to producers is going down the wrong
8 path.

9 CHIEF ECONOMIST WIMBERGER: Thank you.

10 Roger, would you like to go next?

11 DR. AINES: Thank you, Emily. Even the most
12 rapid energy transition that we can envision is still
13 going to have liquid fuels playing a role in California.
14 We heard we have zero -- all ZEVs in 2050, the rest of the
15 gasoline vehicles still have another 20-year lifetime from
16 that point on. So the question that I ask is how can we
17 make those liquid fuels as low carbon as possible, so that
18 the fuels that we do use end up having the least impact?

19 At Lawrence-Livermore Lab, we think it's
20 impossible to significantly reduce California's
21 transportation emissions, while protecting jobs and air
22 quality by using a thing called carbon capture and storage
23 to reduce the carbon intensity of California oil
24 production.

25 We can use the state's oil industry to store CO2

1 that's removed from their operations, but also that's
2 removed from the air and that's a big deal.

3 We're focused on financially feasible ways to
4 reduce carbon dioxide emissions. Even after we electrify
5 everything, even after we've done all the stuff that we
6 all want to do in the plan that we heard about this
7 morning, the world is still going to need to remove carbon
8 dioxide from the atmosphere. We've already put too much
9 in.

10 And so I'm very focused on how to get that to
11 happen in the future. And the Low Carbon Fuel Standard is
12 an incredibly important way to do this. This is a
13 brilliant climate policy, because it pays you more to do a
14 better job. You just don't have to meet a limit, as most
15 climate policies do. But in the case, the better you do,
16 the more you get paid. So this leads to technology
17 innovation. And it has led to a tremendous amount.

18 The California oil industry is a prime source for
19 realizing significant volumes of innovation here, because
20 they have the infrastructure, and resources, and desire,
21 it turns out, to do this important work, because they're
22 listening to this conversation too. They don't want to be
23 put out of business either, let me tell you.

24 The Central Valley is a great place to do this,
25 because the oil industry there could go from being a

1 carbon emitter to a carbon absorber. Imagine that we go
2 from producing oil in the Central Valley to absorbing
3 carbon dioxide in the Central Valley.

4 If we eliminate the California oil industry, we
5 eliminate the opportunity to have that future. The
6 opportunity comes from two main areas. First, the oil
7 industry can reduce its emissions by capturing CO2 from
8 some of these things that Pete showed, all those emissions
9 in Belridge, et cetera. You can capture that CO2 and put
10 it underground.

11 In the proposed revisions to the Low Carbon Fuel
12 Standard, this is a -- an activity that is incentivized.
13 The oil industry is almost perfectly configured for this.
14 They have the right land, they have the right equipment,
15 and most importantly they have the right workforce. These
16 150,000 people or so that depend upon the Central Valley's
17 oil industry are also good at putting CO2 underground.

18 When CO2 was put underground, it's very similar
19 to oil when it's put deep. And you put it -- if you put
20 it in or under the reservoir rocks, then you can expect
21 that it's going to stay there just like the oil has stayed
22 there for millions of years. So we anticipate that the
23 Central Valley is a safe place to store CO2 for -- to
24 permanently store CO2.

25 To date, the United States has developed

1 technology and demonstrated it. We put about 14 million
2 tons of CO2 underground, 14 million, just in experiments.
3 It works. It's safe. And worldwide, there's 20 projects
4 and operations gaining experience and engineering
5 standards.

6 When we look at the money on this, we -- it looks
7 like about \$100 a ton is more than sufficient to
8 incentivize significant adoption of carbon capture in
9 California. And that would include the carbon -- the Low
10 Carbon Fuel Standard price and the 45 Q federal tax
11 credit. So, in fact, there's plenty of money on the table
12 to do a lot of carbon capture in California in the oil
13 industry.

14 Of course, changing to renewable energy in the
15 oil fields is also a great way to reduce their carbon
16 footprint, and that's also incentivized in the LCFS.

17 Second, and perhaps most exciting to me, is
18 there's an opportunity to combine better biofuel
19 production with CO2 storage in the oil fields. What am I
20 talking about there?

21 Typical biofuel production when you put a -- make
22 a molecule of biofuel, a molecule of ethanol, you also
23 emit a molecule of carbon dioxide. Half the carbon goes
24 up in the air as carbon dioxide.

25 Why? Well, right now, we count that as carbon

1 neutral. We say, oh, it's carbon neutral. It doesn't
2 matter. But we don't have to. If we captured that CO2
3 and put it underground, it would remove carbon dioxide
4 from the atmosphere. That's a big deal.

5 And the CO2 was really easy to catch from ethanol
6 and biogas plants. Currently, if we took all of the
7 biomass that we had in California, which is about 38
8 million tons of biomass, things like almond shells, and
9 sewage waste, and things like that, converted that into
10 about -- it turns out it would turn into about 38 million
11 barrels of transportation fuel, and about 38 million tons
12 of CO2. That's kind of magic how that works out, but
13 that's how it is.

14 And so if you converted all of our biomass into
15 biofuel, you'd also have 38 million tons of CO2 that you
16 could put underground in or under the existing California
17 oil fields.

18 Well, what are the limitations to doing this?

19 First, we need a safe storage location
20 established. The Central Valley looks pretty good to do
21 that.

22 Second, the central -- the CO2 has to be
23 accumulated from all these different sites. If you make
24 biofuel, you make it in fundamentally small facilities,
25 and so you have to accumulate it. And while it would be

1 nice to have pipelines to accumulate that CO2, that's
2 probably not how you're going to start. But it turns out
3 that you could use trains. The trains are well aligned
4 with where the facilities are and where the potential
5 storage sites and the oil fields might be.

6 And so you accumulate this CO2, transport by it
7 train, until such time as you built the pipelines and
8 established that it's really what you wanted to do in the
9 long run.

10 An important element is the regulatory
11 environment for doing this. We all know that the
12 California regulatory environment is pretty complex.
13 Today, there would be federal, state, and local
14 authorities associated with controlling this kind of
15 underground activity.

16 The Department of Conservation and CARB are both
17 important players in that, and we've heard from both of
18 them today. The federal EPA currently has the regulatory
19 oversight on that, and it's called a Class 6 well
20 oversight. That's an activity that California could ask
21 for primacy on, and thereby simplify the overall
22 regulatory environment, so that California had complete
23 control over the regulation of this carbon capture and
24 storage activity.

25 As we've heard, another act -- another issue is

1 air pollution, local air pollution. And, in general,
2 carbon capture can reduce criteria pollutants, because it
3 simply captures SOx and NOx, at the same time that it
4 captures carbon dioxide.

5 However, if we talk about accumulating CO2 from
6 multiple sites, you're probably talking about increasing
7 transportation emissions. And so that's the thing that
8 has to be carefully considered. And any systematic study
9 of carbon capture in -- for this purpose has to consider
10 the effects of transportation on air emissions.

11 In the long run, the only way to remove carbon
12 dioxide from today's over-polluted atmosphere is to put it
13 underground. And the Central Valley is going to be a
14 great place to do that. We can start doing it now, and
15 reduce our carbon emissions, reduce the carbon footprint
16 of the fuel that we use. And in the long run, when we're
17 no longer using fossil fuels or rather perhaps the last
18 few barrels of fossil fuel, we could be having carbon
19 neutral petroleum from California, because we're
20 offsetting it with the carbon -- the carbon dioxide that
21 we're putting underground, and at the same time removing
22 carbon dioxide from the atmosphere, transitioning the job
23 of California oil industry from an oil producer into a
24 carbon dioxide remover.

25 Thank you.

1 CHIEF ECONOMIST WIMBERGER: Great. And we're
2 going to go from underground now to the voice in the sky,
3 Amy Myers Jaffe and the Council on Foreign Relations.

4 Amy.

5 MS. MYERS JAFFE: Hi. Thank you for this
6 opportunity to present. Sorry I couldn't be there in
7 person. I'm going to try to break it down into several
8 different categories. It turns out, now that I see what
9 the panel is talking about, I've done, you know, two
10 decades worth of modeling on global oil, and also more
11 recently in the last five years on the California markets
12 and alternative fuels itself. So I preface this
13 statement -- I'm always hesitant to criticize the model,
14 because they're the best tools we have, but I really
15 really, really want to emphasize the fact that the oil
16 market is very unpredictable. The idea that you're going
17 to have a computer simulation decide arbitrarily what you
18 think Saudi Arabia would do if it's suddenly had the
19 opportunity to put 600,000 barrels a day of heavy crude
20 into the market. I think it's very unrealistic to think
21 you could model that with a computer.

22 If tomorrow we closed our production down,
23 there's no question in my mind that Saudi Arabia could
24 just take market share. And if they didn't take it, maybe
25 the Russians would do it. And if they didn't do, maybe

1 Iraq would do it. The idea that we could somehow predict
2 what the market reaction would be with any precision or we
3 could somehow calibrate a model to tell us how much oil
4 prices will go up and down also not probably likely.

5 And I refer the group to the Boston Consulting
6 Group study, which I was involved in peer reviewing about
7 all the refineries that we're going to close in California
8 based on their very good model, based on the Low Carbon
9 Fuel Standard, none of which has happened.

10 So I just want to caution everybody, you know,
11 models are very instructive, but we also have to, you
12 know, go beyond to the broader literature about how oil
13 producers act in the market, which is extensive, before we
14 would actually, you know, consider a study completed.

15 Now, the interesting opportunities, I think
16 Roger, you know, has mentioned some very interesting
17 opportunities. And I'd like to offer a perspective on the
18 oil and gas industry.

19 California, in my opinion -- and I served on the
20 steering committee of the California Council on Science
21 and Technology's 2016 study on drilling techniques used in
22 California. My opinion is that California does not
23 properly regulate the industry. And I think people in
24 California would be surprised to hear that there are
25 regulations that are in place, in places like Colorado and

1 Texas, that are stricter than California in many important
2 regards.

3 We allow wastewater to be put in unlined pits.
4 California allows flow-back water from oil wells to be
5 used and reused on agriculture without prior treatment.
6 We don't have any studies or regulations on norms. These
7 are things like uranium and radium that have been found to
8 pollute water in Pennsylvania.

9 So the first step, since I have a platform, you
10 know, we also need to look at water. But I agree with
11 Roger that a lot could be done on methane leakage. My
12 estimates are that 13 million metric tons of the CO2
13 emissions, so that's about, you know, 80 percent maybe a
14 little higher, that come from oil and gas production in
15 the state are partly because we use steam generation
16 because it's very costly and difficult reservoirs to do
17 enhanced recovery. And if that steam was generated with
18 clean energy, you know, solar or so forth, which some
19 people are experimenting with, that would go a long way to
20 reduce emissions. We need to have and implement strong
21 methane leakage policies.

22 And if those things raise the cost of the
23 production, then, you know, for Peter's edification and
24 pleasure, I'm sure that would reduce the investment --
25 future investment in oil and gas in California, because it

1 is a very expensive barrel.

2 But that said, there are other things that I've
3 looked at that I think would be much more effective,
4 because there's no guarantee that if we shut off our oil
5 production, it wouldn't just be replaced by someone else.
6 I just don't really find that a convincing argument. And
7 if we really actually wanted to raise the price of oil to
8 get people to use less of it, there's just a very simple
9 way. That's called taxing its.

10 So, you know, if we want to set an example, then
11 we should stand up and put a higher tax on fuel, and then
12 give some kind of money back to people who are
13 disadvantaged in their fuel purchases. That is really the
14 best way to raise the price of oil is to tax it.

15 But that said, road freight movements are seven
16 percent of California greenhouse gas emissions, as Dan
17 Sperling mention earlier. There are a lot of different
18 things that could be done. We do not have an effective
19 landfill policy in California. We did a model where we
20 found that over six BCS a year could be converted to
21 renewable natural gas from landfill, and put into trucks.
22 With more incentives or more regulation, that could be a
23 higher volume. We don't have actually a tipping fee
24 policy in the state of California. We haven't gone as far
25 as Europe, which now bans landfill, so -- because, you

1 know, the methane that leaches out of all the landfills in
2 the state, you know, is lot of methane. So that's another
3 area where you get a double good. If you're taking the
4 methane that would be just going up into the atmosphere
5 and you're using it to replace fossil fuel that would also
6 be burned and going -- put carbon into the atmosphere.
7 That's a two-fer.

8 So but the other two things that I have modeled
9 recently, I have paper come out with some (audio went out)
10 are two different things. One is to have city set places
11 that are car-free zones, and that do not allow -- could
12 either -- be don't allow vehicles that -- personal
13 automobile vehicles at all or could be just banning IC
14 engine vehicles. And that is something that again Trump
15 administration can't intervene on. It's inconvenient, but
16 is it really inconvenient. I mean, if there's park and
17 rides from the BART, you know, for those of us who've
18 actually sat in Bay Area traffic, maybe if somebody forced
19 me to use the BART, that would have been a better thing.

20 So -- and the other one, which I know the State
21 has looked at, if you want to send message to the car
22 companies, and you don't feel that they are producing the
23 right vehicles -- and I can tell you as a person who lived
24 in California, and went shopping for an electric vehicle,
25 in the last couple of years, there's really a pretty thin

1 market. So I'm a professor, so not wealthy enough to have
2 a Tesla. And, you know, it's pretty hard to find another
3 kind of vehicle that could work for the needs that I had
4 for driving and not having to have four different cars.

5 So, you know, in China, there's 100 different
6 models of electric vehicles. They are making a lot more
7 progress than California.

8 So we've modeled what would happen in places
9 where Europe has announced that it's going to have an
10 internal combustion engine ban starting in 2040. I think
11 we -- if you look at the experience of diesel, the
12 problems with diesel fuel in Europe, you find that
13 consumers switch pretty readily. I very much agreed with
14 Chris's comments about behavior. And I think a IC engine
15 ban, even if it's very forward dated, sends a signal to
16 the car makers, both international and domestic, that
17 California is serious about getting those vehicles off the
18 road.

19 But I like some of the other suggestions as well,
20 but I've modeled those to car-free zones, and IC engine
21 bans. And I can tell you that would probably be much more
22 effective than shutting down oil production any particular
23 place, given the fact that it would just, as people
24 discussed, shuffled to some other place. The best way to
25 eliminate emissions from transportation or oil use is to

1 lower demand.

2 So anyway, I look forward to our discussion
3 period, and can answer any questions on the specifics of
4 some of the research we've done.

5 CHIEF ECONOMIST WIMBERGER: Great. Thank you,
6 Amy. I think we had a lot of really good points that were
7 brought up. And hopefully, we will have time to cover all
8 of them.

9 I wanted to start out with a theme I think that
10 was pervasive in everyone's comments about the scope of
11 the problem. So we're facing -- we're talking about a
12 California issue. We're also talking about impacts to
13 local communities, and we're talking about a global oil
14 market, and leadership on the global scale with a
15 greenhouse gas, which is a global pollutant. So I wanted
16 to get a sense from the panelists how do we -- how do we
17 sort of rectify all of these different scales and scopes,
18 and how do we think about the impacts of California both
19 in terms of leakage, but also sort of looking down to the
20 impacts on local communities? What do some of the
21 proposals that you've discussed, both in terms of CCS on
22 different moratoriums, with new well permits on production
23 in California? What are the impacts across sort of that
24 scale on, you know, sort of local, state, and federal, and
25 then I think globally?

1 MR. ERICKSON: I guess I see that bringing supply
2 and demand together could be a real unifier across scales
3 and across issues. And the reason I think that is partly
4 because of the leakage question. I mean, as Amy pointed
5 out, just how much leakage there would be is uncertain.

6 Nonetheless, regardless of how much there is on
7 the demand side, moving -- pulling the same amount out of
8 production, essentially by definition, eliminates that
9 leakage. So because of the -- you know, it has many
10 co-benefits too, including the co-benefits of focusing on
11 environmental justice and bringing -- reducing other
12 pollutants that come with oil production and combustion
13 for that matter.

14 MS. MYERS JAFFE: I think if we want to regulate
15 pollution, we should regulate pollution directly. And,
16 you know, we -- I have that same issue with biofuels,
17 where, you know, people from the mid-west come to me and
18 say that they -- they need this, you know, process for
19 jobs. And, you know, let's not confuse jobs with air
20 pollution. We need to have policies that are directed at
21 one thing, and then we need to do a cost benefit analysis
22 of how they affect jobs or income disparity.

23 And if there's a policy that -- I'm going to
24 speak like an economist now. You know, if there's a
25 policy that there's an externality that is not being

1 assessed in the market, and it's causing undue pollution,
2 it doesn't mean we can't have a policy about that
3 pollution. And to the extent that that policy would be
4 regressive, then it needs to be addressed in some
5 additional way. And that could be through taxes, that
6 could be through taking more of the money that comes in
7 through cap and trade or some of these other regulations
8 and directing that money to lower income communities.

9 You know, I know a group that's doing very good
10 work putting in community-scale solar in one or two or
11 three or five low-income communities. But a much more
12 effective way to achieve that would be if all the cost
13 savings from low-cost renewables was not allowed to just
14 go to the corporation that put it in at their data center,
15 but that that benefit was spread across to all ratepayers,
16 including low-income -- maybe at a higher proportion of
17 low income ratepayers.

18 You know, it doesn't matter where the solar panel
19 is, you know, you can give the benefit to low-income
20 communities, and then low-income communities would see
21 that there's some benefit to clean energy for themselves.
22 So I really think it has to do with equity, in terms of
23 how we determine spending, how we determine tax policy.
24 These things are a broader element. And we don't have to
25 say, well, we're not going to stop pollution because it

1 might hurt low-income people. We need to look at how we
2 create an equitable system for pricing of energy that does
3 not disadvantage low-income people in other ways.

4 DR. BORENSTEIN: If I can chime in. First of
5 all, we have to be clear. California consumption as we
6 saw this morning is going up, not down. That I think is
7 the fundamental problem here, which is that world
8 consumption is going up, not down, when it comes to
9 petroleum. And California cutting its supply is not going
10 to change that very much, particularly with the continued
11 innovation that's going on on the supply side in the oil
12 industry.

13 The estimates that we would see \$60 a barrel oil
14 with the decline of -- if we reached 2050 goals of -- I'm
15 not sure exactly what the goal is, but I think is really
16 wildly optimistic. I think more likely is if we take a
17 significant share or -- out of the consumption of oil, the
18 price of oil will crash. \$20 a barrel is a much more
19 reasonable number to be thinking about and \$1 a gallon
20 gasoline is a much more reasonable number at the wholesale
21 level to be thinking about, when we start really putting
22 downward pressure on the demand for oil.

23 And for that reason, I think it's just not
24 realistic to think that we're going to get there by
25 restricting California supply, or by some sort of club of

1 supply restriction. I think that we're going to have to
2 do it by creating technologies that can beat oil and that
3 can beat cheap oil. That's a really tall order or we're
4 going to have to do it by solving the problem on -- at the
5 back-end, by taking that CO2 back out of the air.

6 But those are both real huge challenges. But I
7 think that when we look realistically at the full economic
8 system in which oil operates, that is the harsh reality.
9 And so we need to face up to that and work through the
10 full implications of all of these proposals, and think
11 about things that are actually going to move the world to
12 an endpoint where we can actually get the developing
13 countries and the poorer countries of the world to still
14 grow economically, but to do so in a low GHG way.

15 DR. AINES: So I want to finish this discussion
16 on a different look. I'm the only technologist on the
17 panel. And I think in terms of scale, in terms of how do
18 you get enough technology out in the field to do the jobs
19 you want to do. And I don't believe we have it yet today.
20 And when economists - pardon me, all economists of the
21 previous panel - look at these things, they tend to think
22 what's -- what exists today, let's apply economic models
23 to what exists today.

24 My world is to say what you need to make
25 tomorrow, so that we cannot have those outcomes that the

1 economists predicted. And the most important thing for
2 that is to incentivize businesses to make money trying
3 these things out. I live at the base of the Altamont
4 Pass. Thirty years ago when I moved there, it was fully o
5 clattering tinker toys that weren't making any money
6 making electricity, as wind turbines, but people learned
7 how to do it. Today, it's full of elegant beautiful
8 machines that make money the day they go up, because we
9 had 30 years of learning that was subsidized heavily by
10 government spending. And things like the Low Carbon Fuel
11 Standard could be doing that.

12 And as I think about scale, that's what I think
13 we need to do is to think about how do we get those
14 companies, and the technology -- it's not just
15 universities, but it's people that go out and do it -- to
16 make those things happen.

17 MR. ERICKSON: If I could respond to a couple of
18 Severin's points that addressed our paper. I think
19 there's -- Severin is looking at the reduction in supply
20 in isolation, but this wealth transfer argument doesn't
21 really play out, in my view in the way that he describes,
22 if you look at both supply and demand reductions in
23 California together.

24 As we heard this morning, California is planning
25 on reducing oil demand by 150 million barrels or so per

1 year. And if you do that, I mean, that's taking wealth
2 away from all oil producers. So to, you know, essentially
3 add a little of it back by restricting production, you
4 know, in net, there is no wealth transfer. So I'm not
5 sure I see the issue there.

6 The other, I guess, more specific math issue is
7 that I'm -- in our work, we've been counting the cost of a
8 production cut as the lost profits to oil producers in
9 California. Severin is adding on an estimate of the
10 increased profits to oil producers elsewhere. One of
11 those is a negative sign, the other is a positive sign.
12 If they both count as costs, that seems a little strange.
13 But if you add them together, then, you know, either one
14 is a smaller number.

15 So I think that the wealth transfer argument is a
16 bit of a distraction.

17 DR. BORENSTEIN: If I can respond?

18 MR. ERICKSON: Please.

19 (Laughter.)

20 DR. BORENSTEIN: First of all, the wealth
21 transfer from reducing supply occurs whether or not demand
22 goes up or down. So if we reduce demand, that would be
23 great, and it would still be an additional wealth transfer
24 to producers if we also reduced supply. I'd be much more
25 sympathetic to that if California were a net exporter of

1 oil. We are a gigantic net importer of oil, and we are
2 going to become a more and more net importer of oil,
3 because California production is declining.

4 Second of all, yeah, I do actually put a
5 different weight on the cost -- on the income of producers
6 in California, who are creating California value, and
7 value to the California economy than I do put on income to
8 the Saudi Arabia royal -- Arabian royalty or the Russian
9 oligarchs. I don't think that's that controversial
10 actually, but I think that we should be viewing it that
11 way.

12 So I think that the wealth transfer really
13 matters, and we need to -- but I -- from a ethical point
14 of view, but I also think it matters from a political
15 point of view. The reality is a policy that raises world
16 oil prices is ultimately not going to be one that is going
17 to be popular in the rest of the world. We aren't -- it's
18 not going to be popular with the poorer countries. And it
19 ultimately is not going to be one that is going to lead us
20 to where we need to go, which is getting off oil.

21 Because if you raise the world price of oil, you
22 make it more attractive to look for oil. You make it more
23 attractive to develop the technologies to extract oil. So
24 ultimately, we're going to need to make it less
25 attractive, and we're going to need to make it

1 unattractive to produce oil in California.

2 And here's where Pete and I, I think, are very
3 much on the same page. Ultimately, what's going to have
4 to happen is the price of oil is going to have to go down,
5 because that is what happens when we take the demand for
6 oil away. But when that happens, these California oil
7 producers are going to stop producing of their own accord.
8 And, you know, one of the arguments Pete made was, well,
9 we're doing them a favor, because we're going to cut off
10 this new investment, which may not be economic anyway.

11 You know, the oil companies are pretty good at
12 doing that analysis. They may -- we may disagree with
13 them, but they're doing a pretty rational analysis of how
14 much money are we going to make extracting -- doing the
15 investment to extract new oil. They think it's a winner.
16 I hope they're wrong. I hope they lose their shirts on
17 it, but I fear they're right. And if I'm -- and if they
18 are right, what we're doing by restricting California
19 supply is sort of a drop in the bucket on the supply side,
20 a big wealth transfer and a distraction from the real
21 focus, which is developing the technologies that
22 ultimately drive oil out of the energy industry.

23 MR. ERICKSON: All of which are aided by high oil
24 prices.

25 DR. BORENSTEIN: No. Driving oil out of the

1 energy industry is -- does not happen --

2 MR. ERICKSON: EVs, as we've heard, are driven by
3 hire oil prices.

4 DR. BORENSTEIN: -- by making it more attractive
5 to invest in oil supply.

6 CHIEF ECONOMIST WIMBERGER: So I want to take a
7 tread of both of those comments on the wealth transfer,
8 and we have an audience question talking about equity. So
9 the comment is there have been no EJ voices all day. We
10 have our own scientists as well. EJ, by definition, means
11 we speak for ourselves. So what can each -- what is the
12 opinion of the panel, what can we do to be better bridges
13 to our communities in California, and I would add on to
14 that in communication? And then also, what is the impact
15 to Californians of this potential wealth transfer
16 regionally, thinking about employment, thinking about
17 impacts elsewhere?

18 DR. BORENSTEIN: Well, I would say -- I'm
19 certainly not a communications specialist, as I've already
20 probably shown. But I think the EJ community has been
21 very active, and does a good job rightly of pointing out
22 the impacts on these communities that have historically
23 been under -- under-recognized and underserved. I would
24 like to get more on the same page with them of actually
25 forcing more local regulation even before you hit these

1 limits through taxation of local pollution, for instance.

2 But I think that keeping -- I think they've been
3 very effective in keeping that aspect of this in play, and
4 it's an important aspect of it. I do want to point out
5 though that when we move oil production to another part of
6 the world, there are some local people there who are also
7 impacted by it. So it's -- while I think we should put
8 more weight on the California impacts, we shouldn't ignore
9 the fact that all oil production creates local
10 environmental hazards.

11 MS. MYERS JAFFE: And I think I get back to my
12 initial comments, which is that the industry is not
13 actually fully regulated. And there are other places
14 where air pollution restrictions on the use of diesel
15 engines and trucking are stricter. They're in places
16 where -- for certain, there are places where restrictions
17 on water are stricter. And I think that a lot of times
18 what happens is that the politics of the jobs in the
19 Central Valley overwhelms what's needed to be done for
20 people who also live in those places or live -- I've, you
21 know, looked at people who live around the ports.

22 I mean, the air quality and the health
23 consequences of truckers idling in line at the ports every
24 morning, which is a policy driven thing that we --
25 California requires that they have to be so many miles

1 away from the port to stay overnight, and there's no --
2 and so therefore they have to get up in the morning and
3 stand in line. And the consequences of that on those
4 communities is dire.

5 And so I do think that a more thoughtful
6 evaluation of the environmental fallout on communities,
7 who pays for that liability, you know, I think has not
8 been fairly assessed. And so I do think that sometimes in
9 the passion on the climate change topic, we lose site of
10 what happens in communities just from basic industrial
11 operations and pollution on top of who suffers the
12 consequences for the consequences of climate change,
13 whether that's fires and other things.

14 And while I'm grandstanding, let me just throw
15 out that with all the climate assessments that have been
16 done in the state of California, more attention needs to
17 be paid to the flooding and fire risk to major fuel
18 production and transportation systems, because it is my
19 opinion that there are major complexes in the state that
20 are at -- in very high risk areas, and it's not clear to
21 me that the state is doing enough to make sure that the
22 people who live around those facilities are safe.

23 CHIEF ECONOMIST WIMBERGER: Great. Thank you. I
24 want to pick up on a theme from the first panel, which was
25 about market failures. So in a world in which we're

1 looking for additional reductions in this space - and
2 Roger, I'd look to you for this - what are the other
3 market failures, aside from the externality of pollution,
4 and in a world in which we have carrots and sticks, what
5 do you think is most appropriate to address those market
6 failures?

7 DR. AINES: In terms of what are the best carrots
8 and sticks?

9 CHIEF ECONOMIST WIMBERGER: Yes, and for which
10 pieces, for which failures? Do you see other failures
11 aside from just the externality of pollution in terms of
12 R&D or innovation? Are there other things that we need to
13 address to really try to expedite additional GHG
14 reductions in this space.

15 DR. AINES: You know, I think that the primary
16 problem here and -- is that we haven't spent enough time
17 developing these technologies and approaches that we talk
18 about doing, and they're expensive. They're gigantic
19 expensive activities. And so we don't have a good
20 understanding of that expense, which translated as
21 uncertainty. And uncertainty is always difficult because
22 it's easy to pick up the high side of the range, and say
23 look how bad it's going to be. We saw this with the LCFS
24 when it was first rolled out. That's the primary one that
25 I would identify.

1 DR. BORENSTEIN: So I agree with Roger, I think
2 the knowledge creation market failure -- so in all
3 industries, we have this sort of market failure that you
4 make some sort of investment in creating new knowledge
5 usually research and development, and we protect that
6 intellectual property with patents and trademarks.

7 We have that here too, but I would argue this is
8 an area where we actually want the intellectual property
9 to spread quickly. And patents are actually designed to
10 do just the opposite to restrict the spread so that the
11 inventor can make money.

12 So here's an area where we actually need this
13 knowledge to be created, and very rapidly dispersed to the
14 developing world where you're going to make very little
15 money at it, because they have an alternative, and it's an
16 alternative that creates a lot of greenhouse gases, but
17 those greenhouse gases then harm us. So there's actually
18 benefit to giving this information this knowledge away to
19 the developing world.

20 So for that reason, there's an extra reason for
21 the government to be supportive of new knowledge creation.
22 And for that reason, I think that we should be very
23 focused on creating technologies that can be exported.

24 That said, I also think that we need to be very
25 cognizant of technologies that aren't going to get us

1 there. Corn-based ethanol is going to maybe drive down
2 GHGs a little bit, but it's ultimately never going to
3 solve the problem. The idea that we still have a program
4 that is subsidizing corn-based ethanol, I think doesn't
5 really make any sense.

6 I would -- and I think Chris referred to our
7 lunch-time discussion. I would very much like to see the
8 LCFS refocused to focus on real low-carbon fuels, rather
9 than corn ethanol. And I think that's true generally in
10 California policy. We should be focused on developing
11 these new exportable technologies and knowledge, not just
12 technologies by the way, things like running a grid at 50
13 percent renewables is a challenge. We're creating a lot
14 of knowledge doing that in California, and that knowledge
15 is being exported to a lot of other grids. We are
16 creating a public good, a public value, and I think we
17 should very much be doing that. That's where our focus
18 should be with California GHG policy.

19 MS. MYERS JAFFE: Let me weigh in and say that I
20 agree 100 percent, 200 percent with everything that
21 Severin just said. And we should absolutely -- it's so
22 questionable whether corn ethanol has any benefit
23 whatsoever, so I'm not going to go through the literature
24 or the debate on that.

25 But the idea that we have a major policy of the

1 Low Carbon Fuel Standard that just allows the shuffling of
2 ethanol, that's a disgrace. It should really be doing
3 what it's intended to do. And I will tell you in other
4 states where they have forced the industry to lower or
5 capture methane leakage, it's lead to very interesting new
6 technologies, whether those are lasers, or drones, or, you
7 know, optimal -- optimal sensor technologies that we will
8 be able to sell to other countries, so that they capture
9 their methane from oil and gas, and other kinds of
10 production active -- you know industrial activities.

11 So that's a big area. A hundred percent agree
12 that to the extent that Cal -- the more successful
13 California is in adding renewable energy to its grid, and
14 coming up with software, and other kinds of management
15 technologies, better inverters and so forth, and
16 automation, that makes it easier and easier over time to
17 have a higher percentage of renewables coming into the
18 market. California could be the leader, because Germany
19 did not do a good job in how to price renewables, so that
20 the benefit of renewables goes across the entire rate base
21 and not just to the actual installer of that renewable,
22 right?

23 And we have a unique opportunity. The State
24 is -- could be very leading. I know how Hawaii has, you
25 know, got a more ambitious agenda, but it's a unique

1 situation in Hawaii. California has this unbelievable
2 opportunity to do this correctly. We're positioned with
3 battery storage. We have alliances. We could have
4 alliances with space that have hydro. A lot of
5 interesting things could be done, and we should not sell
6 ourselves short by allowing companies that have tried to
7 close down solar in favor of coal assets in other states
8 to dictate the -- to have the potential to weigh in on the
9 governance structure for how we go about these ambitious
10 goals on renewables.

11 CHIEF ECONOMIST WIMBERGER: Well, I think we have
12 some clear Team Dan and Team Chris on panel two. Pete, do
13 you have any thoughts on market failures in this space and
14 incentives versus sticks?

15 MS. MYERS JAFFE: Are you asking me?

16 CHIEF ECONOMIST WIMBERGER: No, I was asking
17 Pete. Sorry, Amy.

18 MS. MYERS JAFFE: Okay. Sorry. Go ahead.

19 MR. ERICKSON: I'm thinking about Severin's point
20 about oil prices, you know, whether -- whether
21 overproduction of oil -- I'm going to sort of restate
22 something that Severin said, whether overproduction of
23 oil, is that a market failure or is that likely to take
24 care of itself in a world where we have, you know, \$20 a
25 barrel oil? We don't have \$20 a barrel -- a barrel now,

1 and companies are investing in producing more oil. And
2 when there's an oversupply of oil, we consume too much
3 oil. We have too many CO2 emissions and we blowup past
4 our climate goals.

5 So there's a very real lock-in risk in terms of
6 this mismatch of timing between the ambition of our
7 demand-side policies that I fully agree with Severin, if
8 they were as ambitious as they should and could be, we may
9 not need to think about supply, but that is not the world
10 that we live in right now. The focus of this workshop is
11 on increasing ambition and on putting options out there to
12 enhance ambition. And so in that world, but the world
13 where we still want to meet our climate targets, looking
14 at supply, I think, still makes sense.

15 DR. BORENSTEIN: Can I just say that if you take
16 that view, there are big wealth transfers, because the
17 price remains high. And you are -- you are transferring
18 very -- you made the point earlier, that if we really make
19 progress on the demand side, you don't have those big
20 wealth transfers. I hope we do make progress on the
21 demand side, but if we don't, there are big -- there are
22 going to be large wealth transfers.

23 MS. MYERS JAFFE: And let me just say, you know,
24 just to be contentious, we have a very unstable Middle
25 East today. We have an unbelievably unstable Venezuela,

1 and you have other kinds of problems for national oil
2 companies in countries like Brazil and in North Africa.
3 And those geopolitical problems are going to have a lot of
4 force on what happens with the price of oil in the coming
5 years. And that might, you know, counter-weigh or not,
6 depending on what time they happen and what else is
7 happening in the regulatory framework.

8 Yeah, I just think that it's really a critical
9 mistake to set your policies based on some -- whether it's
10 the DOE model or some private model on oil prices. Oil
11 prices are going to be volatile, and we need to set
12 policies that are resilient, whether the price of oil is
13 200, whether the price of oil is 20, because we're
14 probably going to see both prices in the coming year up
15 and down, up and down.

16 As we eliminate demand, prices might go down,
17 then that could cause, you know, a higher demand, which
18 causes a shock again. We're not going to eliminate the
19 cycle in the next ten years, and we need to take strong
20 action in the next ten years.

21 So my advice to ARB is you need to move away from
22 oil price predictions as the sole metric for making
23 policy. You need to have robust policies that use tools,
24 whether they're market-oriented tools in terms of carbon
25 pricing or whether they're regulatory tools in terms of

1 saying that certain kinds of vehicles can or can't be used
2 in certain geographies, or other things that are much, you
3 know, setting the path for freight and freight deliveries,
4 taxing certain kinds of -- as Dan mentioned, you know, a
5 certain kind of single-use services that enhance the use
6 of gasoline.

7 And we need to be thinking, you know, very
8 creatively about how to avoid, you know, technology having
9 a dystopic impact instead of the opposite.

10 CHIEF ECONOMIST WIMBERGER: Great. Thank you. I
11 often joke that if people at ARB were good at predicting
12 oil prices, they would not be working at ARB. They would
13 be doing something else that was slightly more lucrative.

14 I have an audience question that is for Pete. If
15 California reduced the GHG intensity of its oil through
16 CCS and solar steam production, say to the point where it
17 was the same GHG intensity as Saudi Arabia, would you
18 still conclude that California should reduce production?

19 MR. ERICKSON: Well, so the emission reductions
20 that we estimated were independent of the emissions
21 intensity of California's oil relative to others. We, in
22 our basic calculations that I put up on the screen, just
23 assume 400 kilograms per barrel based on the carbon that's
24 in the oil. So I guess the argument to limit supply, as
25 I've laid it out, is not dependent on California's oil

1 being highly GHG intensive.

2 I think that is an additional consideration.
3 It's actually roughly of the same magnitude if California
4 was to bring the GHG intensity of its oil down from an
5 average of 630 or something kilograms per barrel to
6 something more like 500 or 550, the global average, so say
7 we're cutting off 100 kilograms per barrel across, you
8 know, 100 million barrels, that's ten million tons a year.
9 So that's substantial. That's worth doing, but it
10 doesn't -- it would still be an added benefit to reduce
11 production in global terms.

12 DR. BORENSTEIN: Can I add one thing?

13 There is also an accounting issue if California
14 were to reduce its oil production. The idea behind this
15 SEI proposal, and this -- I shouldn't -- this is many
16 people's proposals of reducing California oil production
17 is to raise the world price of oil, and therefore reduce
18 consumption everywhere in the world, and that California
19 would claim credit for that, so that would be how
20 California reaches its GHG goals.

21 Think for a moment about how you then have a
22 discussion of the GHG production of every other country,
23 and you tell them you don't get to claim credit for those
24 GHG reductions that you are driving less, or buying more
25 fuel-efficient cars. California gets to claim credit for

1 that. That doesn't count in your accounting. I think
2 that would be a tough argument to make.

3 And, in fact, I think we would almost certainly
4 lose that argument with every country that would say we're
5 claiming credit for that. And in the sort of global
6 negotiation process, I think we at least need to recognize
7 that it would be tough to not end up double counting that.

8 MR. ERICKSON: I agree but I don't -- but we
9 haven't proposed that that be an accounting per se that
10 adds or subtracts from anyone's individual account. It's
11 a parallel accounting.

12 DR. BORENSTEIN: And that's fine. I just think
13 that if Cali -- in that case, California shouldn't count
14 it as reducing -- reducing our greenhouse gas emissions.
15 It's -- it would reduce world greenhouse gas emissions,
16 but we should recognize that every other country is going
17 to count it towards theirs.

18 MR. ERICKSON: We could have a long conversation
19 about that one.

20 (Laughter.)

21 CHIEF ECONOMIST WIMBERGER: Okay. We have
22 another question from the audience. Under the policy
23 suggestion of limiting expansion of California oil
24 production activities beyond the current size, that would
25 be part of sort of a managed decline in California

1 production. Are there risks of allowing the decline of
2 the direction in California to be unmanaged? Are there
3 lessons to be drawn from the decline of the coal industry,
4 errors there that could be avoided here as we think about
5 a transition away from petroleum?

6 MS. MYERS JAFFE: Let me take that one on. You
7 know, one of the problems we have in the United States and
8 globally is that there's not sufficient transparency in
9 disclosures about climate risk. Just wrote a like 25-page
10 paper on that in the Journal of Energy and natural
11 resources law together with Paul Griffin who's at
12 University of California at Davis if anybody wants to have
13 another top -- hearing on that topic. I highly recommend
14 Paul. He's probably the world's expert on the topic.

15 So, you know, part of the issue is if there is a
16 producer in California where that company, perhaps a
17 smaller company, has their California production as a high
18 percentage of the profitability of that company, and as
19 Severin joked suppose they're wrong about global oil
20 prices, or suppose they're wrong about the carbon
21 intensity and the future of their output, which is highly
22 conceivable to me, and they have not disclosed those risks
23 as being material to investors, then investors might be
24 continuing to provide capital, and that capital could be
25 at risk.

1 So that could be, you know, a pension fund, that
2 could be others. So I do think -- and I know that
3 California legislators and the insurance industry and so
4 forth have looked at this. One does really need to look
5 at the investment-related risk of climate change and
6 carbon on public companies.

7 And I would say that, in my opinion, as a actual
8 veteran oil and gas analyst, that probably companies are
9 probably too optimistic about the fate of California
10 production perhaps. I do think, as that Severin
11 mentioned, it's very high cost production. It's enhanced
12 recovery. You see companies like Chevron and some of the
13 larger companies are shifting away from high-cost
14 resources. We've seen that in Alaska. We're going to see
15 that more and more over time as unconventional become more
16 economical. And if market demand shrinks, then investment
17 will probably, you know, move naturally out of California
18 as has been suggested. This is very high-cost production.

19 DR. AINES: I'm a geologist, and I know that
20 everybody thinks about oil in terms of rich people and
21 oligarchs. And I tend to think about it as the mechanics
22 out in the field driving a truck, and he's got a good job.
23 And we saw in the coal industry what happens when you
24 ignore the fate of those people.

25 There's a political backlash that those of us

1 that care deeply about climate really underestimated, the
2 idea that you could retrain these people or move them to
3 where there was another job ate our lunch. It doesn't
4 work that way. You can't ignore those people. You can't
5 pretend that 150,000 people who depend upon the Central
6 Valley oil fields for their employment are just going to
7 find something else to do, and it's not going to come back
8 to haunt them and us.

9 So I think that's a really important thing to
10 keep in mind is that we have to arrange for a transition
11 that is fair and equitable to those people as well.

12 MS. MYERS JAFFE: I would agree with that 100
13 percent

14 MR. ERICKSON: As would I. I'm not sure about
15 the hundred thousand figure. There's a recent report from
16 Synapse Energy Economics that puts the statewide total at
17 20,000, which is already in decline because of efficiency
18 and other gains. But, I mean, the risks of the coal --
19 where the coal industry has gone, I completely agree that
20 they're very instructive. I don't think that that means
21 that we shouldn't be planning for what could be inevitable
22 decline of these industries anyway. I mean, the coal
23 industry is in decline not for climate reasons, but for
24 others.

25 And, you know, regardless, we need to phase out

1 fossil fuels in the long term. And if we don't, I mean,
2 there are going to be other liabilities that are left to
3 taxpayers as well, if we don't do this right. The coal
4 industry, both in mines and in ash ponds, for example, has
5 enormous liabilities outstanding that are -- may
6 ultimately fall to public hands.

7 One of the benefits of getting out in front of
8 this issue for oil, and -- I mean, kudos to ARB and others
9 for having this conversation, but is that you can actually
10 plan for that ahead of time, if you do it right. And, you
11 know, there are jobs in clean up. Lots of them, right?
12 Many estimates -- well, at least, for example, in -- in
13 Canada, the clean-up liabilities are essentially ten years
14 of full employment for the whole sector that's in oil.

15 So there's lots of potential work out there in
16 clean up. There's a lots of potential work out there in
17 carbon storage perhaps that may not depend on oil
18 production, but that can use the highly skilled workers
19 that have made their careers out of oil, because we do
20 need to treat those people with respect and dignity.

21 DR. BORENSTEIN: If I can add one thing. I think
22 this is another argument for putting emphasis on
23 technology development, and knowledge creation, because
24 the backlash in coal was certainly a perception that it
25 was government regulation reducing the ability of certain

1 people to continue their line of work.

2 Now, I say -- I have to be cautious here, because
3 it was, as you said, largely the perception and the
4 reality was cheap natural gas. But to the extent that an
5 industry is destroyed by a more effective low-cost
6 industry, I think you see much less of a political
7 backlash.

8 Rochester, New York used to be the home of Kodak,
9 and was largely wiped out by digital cameras. And we
10 didn't see a political backlash. Apparently, there was a
11 brief period of Kodak lobbying to slow down the growth of
12 digital photography, but that didn't work.

13 But, creation of new technologies I think has a
14 much stronger political momentum to wipe out GHG emissions
15 than regulations that are just going to raise the cost.
16 And, you know, I'm an economist. I'm all for pricing
17 externalities. I think that's important, but I've now
18 seen enough of the political process, that I realize that
19 if that's the primary mechanism that starts pushing fossil
20 fuel industries to close, we are going to see a huge
21 backlash that the government is killing my job, rather
22 than we're pricing bad that you were doing to your
23 neighbors, and that's a logical thing to do.

24 So I think pushing forward on technology has that
25 additional value of being able to move politically with

1 much less backlash.

2 CHIEF ECONOMIST WIMBERGER: Thank you.

3 So I'm conscious of the time. We want to allow
4 for enough time for public comment. I'd like to give each
5 of the panelists a few minutes to sort of summarize. You
6 know, what do you see as the future in getting additional
7 GHG reductions from petroleum production. You know, you
8 can summarize what you've said here, or if you have new
9 ideas. I guess we'll start with Pete.

10 MR. ERICKSON: Well, I think we've had a great
11 discussion today. And I would love to have time to go
12 more into the CCS question, because I think that some how
13 ended up getting the short end of the stick. Maybe I'm
14 partly to blame for that.

15 But, you know, to the last panel, Emily, you
16 posed a question, what is transformational? And, you
17 know, this panel is about that. Well, this day is about
18 going beyond in terms of California's ambition as a leader
19 and in reducing emissions globally.

20 And, you know, kudos to ARB for convening us,
21 because I think for California to talk about this issue of
22 supply, to talk about it as a climate issue, that is
23 potentially the start of something very transformational.
24 And, you know, regardless of what path you choose to go, I
25 think a very important conversation to have in California

1 is to plan for an equitable phase down of oil production
2 over time, because we're already heading that direction as
3 we've seen, whether it's seven percent per year, as in
4 recent years, or, you know, 10 percent per year as it
5 might be without new permits. That is the direction. And
6 people's lives are going to be impacted.

7 Let's do it in a way that is equitable, that
8 considers those local impacts, and that also maximizes the
9 benefit for the climate. So I think that's the discussion
10 worth continuing.

11 Thanks.

12 CHIEF ECONOMIST WIMBERGER: Great. Let's go to
13 the voice in the sky, Amy.

14 MS. MYERS JAFFE: So I guess I would emphasize,
15 which I think ARB has been very careful about, that when
16 the market is working, sometimes it doesn't make sense to
17 intervene, if you're going to come out with a similar
18 result. And so I would sort of echo Severin's point of
19 view. The biggest place we have market failure is in the
20 cost of technologies. The cost of CCS is an important
21 thing. I mean, you don't see any system's model about
22 decarbonization that doesn't include a economical
23 invention for carbon capture and sequestration right now
24 is not actually on the market.

25 And if you -- if you've been like I have looking

1 at everything from the range of how do dealers sell or not
2 sell electric vehicles to consumers to what products are
3 on the market for consumers who are interested in electric
4 vehicles, I would say that there's, you know, definitely a
5 market failure there.

6 So I think that ARB, rather than creating
7 distortions in the market, really needs to be, you know,
8 doing things that assist with the decarbonization trend in
9 a market-related way. You know, I think one of the great
10 things about California is that we have an actually
11 functioning carbon market, which is something that you
12 can't say for some other places that have tried it. And
13 to the extent that California's carbon market succeeds, it
14 lays the groundwork for other places to continue to have
15 carbon pricing, and even further to be a national carbon
16 price.

17 So I would just emphasize that market solutions
18 have proved to be pretty important in terms of setting a
19 example for other parts of the world. And I would add to
20 that, as Severin mentioned, you know, it's all well and
21 good to have a market solution, but that doesn't give the
22 right for companies to pollute. And I think that it's not
23 ARB, but whether it's BLM or whoever the agencies are,
24 DOGGR, really needs to be forced to go back and consider
25 what our environmental rules are for the oil industry.

1 CHIEF ECONOMIST WIMBERGER: Great. Thank you.
2 Go to Roger.

3 DR. AINES: I'd like to see California pursue
4 policies that don't just meet our current plan, but exceed
5 it, just like we just beat our 2020 plan already. That
6 made me feel pretty good. I bet it made all you feel
7 pretty good too. And if we can go faster, it's cheaper,
8 and we have more options. Everything looks better. And
9 so, you know, I think that adding policies that are going
10 to on us -- give us more ways to do the things that we
11 want to do - this is the same technology discussion that
12 we just heard - I think are going to make a lot of sense.

13 My personal pitch is that carbon capture and
14 storage is a policy by which the state's oil industry
15 could reduce their own emissions and give us an
16 opportunity to reduce -- diffuse emissions from a lot of
17 sources, which is big problem. The most important thing
18 is it's an opportunity that the state would have very
19 strong control over. It could set the terms. It could
20 set the standards. And then the state would be assured of
21 a good outcome from that policy.

22 DR. BORENSTEIN: So I just want to go back to the
23 fact that California is setting a model. We're one
24 percent of world greenhouse gases. What we're really
25 doing, not just on the technology side, but also on the

1 administrative side is we're creating models.

2 I had an opportunity to speak with a woman who is
3 the head of Oregon's LCFS office. She told me that she
4 actually is Oregon's LCFS office. That they essentially
5 cut and pasted California's LCFS program, and made a
6 couple minor changes.

7 That's what states do. They don't have the
8 analytic capability that California has. They don't --
9 they're not as big and they are not as invested as we are.
10 So I think every time we go down a road, whether it's with
11 cap and trade, or LCFS, or direct regulations, or new
12 technology investments, we are setting a model.

13 Many of you in the room and certainly on the
14 panel have been in conferences with people from other
15 countries. Chinese delegations come here very, very
16 frequently to talk about our cap-and-trade market.

17 So we are setting a model not just for other
18 states, but for the world. For that reason, I think we
19 need to be really focused on experimenting and finding
20 solutions that are exportable, not ones that are high cost
21 and therefore aren't going to be adopted, or are very
22 idiosyncratic and aren't really something that's got a
23 general application.

24 That means knowledge creation that can really be
25 exported. I don't know how well Roger's CCS technology

1 works. I'm always enthralled when technologists start
2 talking about their solution and get very excited.

3 I don't know about Roger's. Many of them have
4 disappointed me in the longer run, but that's okay. We
5 should be investing in those, and we should be doing that
6 in a smart way that makes the best possible use of limited
7 resources, which means not only thinking hard about how we
8 invest, but also thinking carefully about when we stop
9 investing in a technology and say this just isn't going to
10 get us there.

11 And if we do that, I think California can make a
12 very big and important contribution to reducing world
13 greenhouse gas emissions.

14 CHIEF ECONOMIST WIMBERGER: Thank you very much.
15 That was a nice caps down.

16 So we're going to take -- this is the end of the
17 second panel. I do want to thank all of the panelists for
18 coming. This was a great discussion, and I agree we could
19 have gone for much longer.

20 But we're going to take a bit of a break and come
21 back at 3:30. And there will be time for public comment.
22 Can I see a show of hands for how many people are
23 anticipating making a comment?

24 (Hands raised.)

25 CHIEF ECONOMIST WIMBERGER: Okay. We might have

1 to enact a time limit. So I just wanted to take a survey.
2 All right. So a little bit of a break. We'll be back at
3 3:30 for public comment.

4 Thank you, everyone.

5 (Thereupon a recess was taken.)

6 CHIEF ECONOMIST WIMBERGER: All right. We're
7 going to get started. Hello.

8 All right. We're starting public comment. Take
9 a seat, please.

10 All right. We're almost done. Okay. So we are
11 going to have about 30 minutes of public comment. And
12 while there will not be a response to the public comment,
13 we are going to be transcribing the public comments, and
14 we will be, you know, summarizing them in a white paper,
15 which we will be developing that summarizes today's
16 discussion.

17 In addition, there is a comment docket online, if
18 you'd like to submit additional comments, and again, that
19 is through Friday August 24th. We welcome comments via
20 web as well.

21 So I do have a timer. And given that we have
22 sort of limited time, I'm going to keep you to two
23 minutes. I apologize. You can feel free to speak
24 as quickly as possible. But we'll get going.

25 So -- and please announce yourself when you're

1 making you comment. Thank you.

2 MS. REHEIS-BOYD: Cathy Reheis-Boyd representing
3 Western States Petroleum Association. That's the major
4 oil and natural gas producers and refiners in the state.

5 So thanks for having us. I think we all know
6 that California's growing economy and its population
7 require all of us, you as policymakers, the academics that
8 we heard from, the economists, we as industry leaders,
9 that we really collectively work towards building as
10 vibrant an energy future as we can together. And that
11 does really, in our mind, involve balancing environment,
12 economy, and equality.

13 So I want to make three or four quick points.
14 One, Californians really need affordable and reliable
15 transportation to commute, and to perform the jobs that
16 support their families and build our economy. And as you
17 know, we use a lot of gasoline and diesel and oil every
18 day. We use 48 million gallons of transportation fuels,
19 which includes gasoline and diesel an additional ten
20 million gallons of diesel. We're the third largest
21 consumer in the world behind the United States and China.
22 So this is an important conversation.

23 We also have a huge energy deficit. We meet
24 California's energy needs by using all, all of the oil
25 that we produce here in the state. Plus, as you heard, we

1 import 70 percent. And so that is more than 56 percent
2 from foreign sources that frankly they're from foreign
3 countries that don't apply California's safety, labor,
4 human rights, and environmental standards.

5 We also know that 92 percent of all of our
6 transportation fuels come from the oil and gas industry
7 and petroleum. And in the United States, that's 80
8 percent of the nation's energy comes from fossil fuels
9 when you look out to 2050. So we have to remember that
10 this is a very important industry to meet these
11 obligations from an energy standpoint.

12 And I'd also just like to note that as an
13 industry, we represent the brightest minds that deal with
14 some of the things that some of the speakers talked about,
15 the technology and the innovation, and our ability to
16 really meet the demands of the California consumers and
17 the citizens in this state.

18 So we look forward to this partnership. We
19 understand that this is a very important dialogue. And we
20 have to remember that we will utilize all of the
21 production in the state, and that we are importing 70
22 percent from places like Saudi Arabia, Ecuador, and Iraq
23 and Venezuela, and other places that do not have the same
24 environmental standards that California does.

25 So, thank you.

1 CHIEF ECONOMIST WIMBERGER: Great. Thank you.
2 I'm sorry. You can tell I'm a timer newbie.

3 MR. TURNIPSEED: Thank you. My name is Michael
4 Turnipseed. I'm the executive director of the Kern County
5 Taxpayers Association. I came here today to discuss
6 potential outcomes that could have a devastating effect on
7 the Kern County's economy. Simply put, the oil and gas
8 industry is critical backbone of Kern County's economy.

9 Forty thousand jobs. 20.6 percent of all the
10 jobs in the country are from the oil industry. Average
11 pay, \$84,000, \$3.8 billion in local payroll, and 14
12 billion state and local taxes. A healthy oil economy is
13 needed for a robust California economy, and is critical to
14 the economic well-being of Kern County residents.

15 Now, since I have a minute left, I'm going to
16 comment on some of the things today.

17 Kodak came up today. Kodak, BlackBerry, and
18 Blockbuster didn't fail by being regulated out of
19 business. They were innovated out of business. There's a
20 big difference. If people don't innovate, the economy
21 will take its course. I talk about market failures for
22 the Golden State. For seven decades, we could do no
23 wrong. We built houses everywhere. And now people who
24 want to afford affordable housing, not because they want
25 to, but they have to drive two and three hours to work,

1 because that's where the jobs are. They didn't create the
2 jobs, but they got the jobs, and they're supporting their
3 family.

4 And a second regulation is in the large truck
5 business, which didn't get much today. We have our new
6 engine tiers and we're continually upgrading diesel
7 engines to make them cleaner, where do the old dirty
8 trucks go? They go out of state. And out-of-state
9 trucking companies buy them, bring them into California to
10 could hauling, fueling in Arizona and Nevada, not buying
11 diesel. They buy dirty diesel, not clean diesel. Not
12 buying tires. Not buying engines.

13 They do not support the California economy. And
14 while we put trucking -- truckers -- certain trucking
15 business out of business, it all went out of state.

16 Thank you very much.

17 MS. SEDGWICK: Good afternoon. I'm Shannon
18 Sedgwick. I'm Senior Economist at the LAEDC Institute for
19 Applied Economics. And we conducted an analysis of the
20 economic contribution of the oil and gas industry in the
21 state of California, so what the value is of having the
22 industry here. And I just wanted to share some of the
23 top-line findings.

24 We found that the oil and gas industry generates
25 over 148 billion in economic output annually. And it

1 sustains over 368,000 total jobs with an associated labor
2 income of 33 billion. So the industry's fiscal
3 contribution is estimated to exceed 42 billion annually.

4 The workforce is ethically and racially diverse.
5 And opportunities exist across the skill spectrum. So
6 about 40 percent of the workers have a high school diploma
7 or less, and 30 percent are middle skill workers with
8 community college level training.

9 Finally, petroleum is used as an input of
10 production in other industries, which are also vulnerable
11 to changes in supply and in price, including manufacturing
12 industries, trade and logistics, and agriculture all are
13 major industries in California.

14 And we'll be submitting the report to the record.

15 Thank you.

16 MR. MAGAVERN: Hi. Bill Magavern with Coalition
17 for Clean Air. Anybody who understands the nature of the
18 climate crisis knows that we need to get off of fossil
19 fuels. I didn't hear anybody speaking today disagree with
20 that. Therefore, we need to plan for that phase-out.
21 It's not going to happen overnight. And California, as a
22 major producer, should be one of the leaders of that
23 planning.

24 That planning needs to include a just transition.
25 A just transition was a concept originated by Tony

1 Mazzocchi, who was a leader of the oil chemical and atomic
2 workers, so he represented oil workers, and he wanted to
3 give them and others a transition that worked for them and
4 their families.

5 Also, what we need to do to meet this charge of
6 opportunities for additional GHG reductions start with
7 continuing to enforce our existing policies, that includes
8 the very important clean car standards that under attack
9 by the Trump administration, as well as some of the oil
10 and auto companies. It includes enforcing the new methane
11 regulation that we supported, as well as the whole other
12 set of California policies.

13 And then we need to continue improving the --
14 our engines, so that they are more efficient and cleaner.
15 That includes the kind of reform that Board Member
16 Sperling talked about. It includes regulations on fleets.
17 So I'm very much looking forward to next week's workshop
18 on zero-emission fleets.

19 We also need to continue cleaning up our fuels.
20 And I think we need to have policies that will keep high
21 carbon dirty fuels out of California, and continue the
22 transition to low carbon renewable fuels.

23 And finally, we've made the least progress on
24 reducing vehicle miles traveled. So we need much better
25 transportation policies that will align with our climate

1 and air quality policies, and allow people to get around,
2 give them clean mobility that does not rely on single
3 occupant vehicles.

4 And finally, we do -- all of those things will
5 not only have additional GHG reductions, but we'll finally
6 have clean air in California.

7 Thanks.

8 MR. ALONZO: Good afternoon. My name is Nathan
9 Alonzo. I'm the Vice President of Government Affairs for
10 the Fresno Chamber of Commerce. Our organization has
11 1,200 members representing over 77,000 jobs in
12 California's Central Valley. I'm here to speak about the
13 sizable impact that the energy industry has on our region.

14 Energy not only powers our region, but it also
15 provides nearly 50,000 well-paying jobs to our hard
16 working neighbors throughout the valley.

17 With many of these employees being from a variety
18 of educational backgrounds from high school graduates to
19 first generation college graduates. These individuals now
20 have an opportunity to earn a great living, doing
21 meaningful work, while giving back to their communities in
22 various ways.

23 We need to keep the energy of our economy strong.
24 Our region and the state need affordable and accessible
25 energy in order to power a growing population.

1 By doing this, we will continue to grow our
2 economy, create more jobs, and add even more shine to our
3 Golden State.

4 Thank you for this opportunity.

5 MS. DE LEON: Good afternoon. My name is Kaelyn
6 De Leon. And I'm the Manager of Policy and Public Affairs
7 for the Greater Bakersfield Chamber of Commerce. It's a
8 business organization representing over 1,100 members,
9 which collectively employ over 75,000 Californians.
10 Indeed -- Bakersfield is based in Kern County where we
11 quite literally power California. Our county produces
12 both the most oil and the most renewable energy in the
13 State.

14 Our region is walking the talk in terms of
15 helping California meet its climate goals, which is why
16 I'm here today to stress how important the energy industry
17 is to our region. Indeed, our historical industries of ag
18 oil have embraced an all-of-the-above approach to
19 deploying renewables, adopting water-saving approaches,
20 and implementing waste emission reductions.

21 In Kern County alone, California's oil and gas
22 industry is a major employer, which provides over 40,000
23 jobs, brings 14 billion in economic contribution, 945
24 million in state and local tax revenue, and encompasses
25 nearly 30 percent of the total share of jobs in our

1 county.

2 This industry allows its employees, including
3 many millennials in Kern County just entering the
4 workforce to work in a respected industry, make a good
5 living, and support their families in a state that's
6 already considered too unaffordable to live in.

7 The oil and gas industry is not just fueling
8 Kern, but many counties across California, which cannot be
9 ignored. It is a vital part in our economy and continues
10 to work toward innovation, alongside renewables that
11 allows Kern to continue to power the rest of the state.

12 Thank you for the opportunity to share our
13 comments.

14 MR. MAKUSON: Good afternoon. I'm Richard
15 Markuson on behalf of the Associated Builders and
16 Contractors Central California Chapter.

17 Over the past five years, over 50,000 workers
18 have received safety and construction training at the
19 Associated Builders and Contractors of Central California.
20 Many of these workers found extremely high-paying jobs
21 with benefits in the petroleum industry. Many have better
22 lives today because of their job in the oil and petroleum
23 industry. And without these career opportunities, these
24 workers would have to relocate outside of the Central
25 Valley and possibly even California.

1 ABC members drill and maintain the wells -- wells
2 and build the infrastructure necessary for California's
3 energy production. The policy decisions that you will be
4 making risk increased cost and even curtailment of energy
5 production, which can drive these projects workers outside
6 of California, and maybe even outside of the United
7 States.

8 This keeps our skilled workers from being
9 employed in their home communities, and risk these jobs
10 and the economy.

11 Thank you.

12 CHIEF ECONOMIST WIMBERGER: Next.

13 MR. MURPHY: I guess I'm jumping in line.

14 Hi. Colin Murphy with NexGen California. First,
15 I just wanted to thank you and your colleagues at ARB for
16 putting on really good series of panels and presentations
17 and turning into a very high level discussion.

18 I think we're at a very interesting time in
19 California's climate policy, in that now we have 10 years
20 or more of experience from our broader climate policy,
21 including the measures we've taken to reduce the
22 consumption of petroleum so far.

23 And I think that having that 10 years of
24 experience allows us a couple of opportunities. One is to
25 really make sure that we base the decisions we make for

1 the future on the best science and evidence we have. And
2 we have the opportunity to use the evidence of the last
3 decade to retroactively evaluate a lot of the models that
4 we've used before, figure out which ones work and to
5 improve our decision making. And that requires using
6 science and evidence and letting that be the primary
7 driver of policy more so than the narrow commercial
8 interests.

9 I think in a similar vein, when we discuss the
10 decarbonization of California's economy, and the reduction
11 of petroleum, there have been a lot of people who point
12 out that that is an important part of our economy, and
13 this is certainly true. But it's a part of our economy
14 that we've been doing well using less over the last
15 decade. And there have been many claims made over the
16 last decade of California's climate policy that's saying
17 that our efforts to use less oil were going to cause
18 economic collapse, and cause the refinery sector to
19 collapse, and drive up the price of gasoline. And none of
20 those predictions have ultimately come true.

21 California has grown faster than most U.S.
22 states. We're a head of most U.S. states in job creation.
23 So I think as we hear arguments that say that we have to
24 choose between a healthy economy and a health environment,
25 we need to carefully examine are they relying upon the

1 same logic, which has already proven itself to be in
2 effective and not let those kind of arguments deter us
3 from taking bold action to achieve the critically
4 important climate goals that we're setting out for and
5 that we're discussing today.

6 Thank you.

7 MS. DINA ARGÜELLO: Good afternoon. My name is
8 Martha Dina Argüello. I'm the Executive Director of
9 Physicians for Social Responsibility, and also the
10 co-chair of Standing Together Against Neighborhood
11 Drilling in Los Angeles.

12 And I just wonder who speaks for the people who
13 live next to where this practice happens. I hear a lot of
14 people concerned with this practice happening
15 internationally, but no concern for the thousands --
16 650,000 just in the City of Los Angeles alone who live
17 within 2,500 feet of an active oil well. I've also not
18 heard anyone really talk about the public health impacts
19 of the extraction, production, and distribution and use of
20 fossil fuels.

21 So I agree with my colleague Bill Magavern that
22 we need to find a path off fossil fuels. I believe in
23 innovation. Certainly communities, low-income communities
24 and immigrant communities, will depend on that innovation
25 for those jobs of the future. And also to not forget that

1 in the clean up, and refurbishing, and making these sites
2 healthy, there is actually a lot more economic
3 opportunity.

4 In Los Angeles, there's about 200 to 300 actual
5 jobs at the well sites. And so we feel that there is a
6 lot more opportunities for economic development in the
7 clean up, and -- of those sites.

8 So -- and the last thing I was a little troubled
9 by the lack of any environmental justice voice on the
10 panels today. And so, given that the burdens of the
11 fossil fuel economy and many of the burdens of the
12 implementation of AB 32, and many others climate policies,
13 those burdens have been -- fallen disproportionately on
14 low income communities of color. We need to fix that at
15 CARB and do a better job of incorporating the scientists
16 that work in our communities, but also the community
17 voices who live every day with the air pollution caused by
18 these drill sites, and whose health is compromised every
19 day.

20 Thank you.

21 MR. SARAGOSA: Good afternoon. Michael Saragosa
22 on behalf of the Central Valley Latino Mayors and Elected
23 Officials Coalition. We represent some of the poorest
24 cities in California, farm workers, farm worker
25 communities. They're still dealing with the economic

1 effects of the recession. We have double digit
2 unemployment in still many of these cities.

3 And so as we move forward here, we understand the
4 environmental concerns. Our constituents live these
5 daily. We want this to be a process where we already have
6 economic hardship, where we don't cause even worse
7 hardship to these communities. We understand we want to
8 be environmental advocates, and we are environmental
9 advocates, but we want this process to be what has been
10 outlined in AB -- AB 32 implementation program. We think
11 that's the fair way to go. We think innovation will
12 slowly catch up as well, and allow for that process to be
13 done in a way that doesn't really hurt the communities
14 that it's supposed to help.

15 And so we hope CARB takes these comments to heart
16 and thinks about those communities that are still
17 suffering from economic disadvantage.

18 Thank you.

19 MR. WEISKOPF: Hi. Good afternoon. Thank you.
20 David Weiskopf for NextGen.

21 I'd like to respond specifically to a point that
22 was made in the final panel by Professor Borenstein to
23 strongly agree with the perspective that California can
24 and should and has developed policies that can be exported
25 and adopted by other jurisdictions. I think that it's

1 time for us to do that in the space of a transition away
2 from fossil fuels as well.

3 For technologies, we've shown that you can go to
4 high levels of renewables. We've shown that we can start
5 to make progress on electric vehicle adoption.

6 As the world transitions to a low carbon economy
7 globally, fossil fuel production declines will start to
8 mirror the decline rates that we've seen in California in
9 the last several years.

10 We have the opportunity now to plan ahead for
11 what that continuing decline will look like, and how to
12 have a vibrant economic transition that other
13 jurisdictions can adopt as they start to see similar
14 trends.

15 Thank you.

16 MS. MONETA NINIA: Good afternoon. My name is
17 Amanda Moneta Ninia and I'm representative for Kern
18 Citizens for Energy. I have taken time away from the
19 office to travel here from Kern County, because Kern
20 Citizens for Energy knows that the issue is critically
21 important.

22 KCE was founded to support local energy
23 production, and thousands of our citizens who bring that
24 energy to our homes and businesses. Kern Citizens for
25 Energy represents more than 10,000 individuals in Kern

1 County, as well as five incorporated cities, ten chamber
2 of commerce, hundreds of small businesses, and
3 representatives from the health care, education,
4 nonprofit, and public safety organizations.

5 Oil and natural gas is a vital -- is vital to our
6 lives and allows us for a modern way of living, provides
7 over 40,000 jobs in Kern County alone, and enables
8 Californians to travel throughout the state on a daily
9 basis.

10 I am daughter of an immigrant. And our petroleum
11 industry has afforded my family great jobs and opportunity
12 to succeed in this country. My dad came over here to the
13 United States from Mexico when he was 17 years old. He
14 became a U.S. citizen, got an education, and started
15 working in the industry when he was about 27 years old.

16 Fast forward to 25 years later, he is still in
17 the industry. Those who work in our local petroleum
18 industries do so in the most environmentally responsible
19 way, and with a strong focus on safety and everyone
20 involved.

21 On behalf of our thousands of members, I thank
22 you for the time and the opportunity to comment on this
23 issue.

24 Thank you.

25 MS. HERNANDEZ: Hi. My name is Lizette Hernandez

1 and I'm direct of Environment and Health Programs at PSR
2 L.A., Physicians for Social Responsibility. I'm also from
3 South Central. I live in the red CalEnviroScreen area.
4 Also, a child of an immigrant family. And I helped create
5 the Watts Clean Air and Energy Committee, which is one of
6 the communities that is direly affected by asthma and
7 toxic air throughout the L.A. basin.

8 I would like to speak for those community members
9 that are desperately seeking jobs in the clean energy.
10 And so if there was just an ounce of equivalent energy
11 into figuring out how we can do a just transition into the
12 clean energy industry and economy, I think we would be in
13 a much better place. I'm concerned about all these
14 thousands of workers who seem to perhaps have no plan
15 once, you know, the oil industry is tapped out.

16 And I think that -- I think it's irresponsible of
17 the industry to keep speaking on the same narrative,
18 acting as if there won't be change coming.

19 Change will come, and it is important for our
20 communities to lead the way, and in particular those
21 communities that are most affected.

22 I also am concerned about the language that was
23 used regarding transfer of wealth. I'm not sure what sort
24 of wealth they're talking about. I'm not sure if that
25 refers to trickle down economy. But there are many

1 communities out there that are not seeing the billions and
2 billions of profits that are being, you know, basically
3 hoarded by the oil industry.

4 So I think that we need to bring balance to this
5 conversation. We've had many folks representing the oil
6 industry. And I speak for those communities that cannot
7 afford to be here and are not paid to be here.

8 Thank you very much.

9 CHIEF ECONOMIST WIMBERGER: Anyone else for
10 public comment?

11 Last call.

12 Okay. Well, thank you, everyone, for coming.
13 I'll speak a little bit about next steps. So as I stated
14 earlier, we are going to summarize today's proceedings in
15 a public white paper, including public comments and any
16 comments that are submitted online.

17 Feel free to submit written comments through
18 Friday. I know it's a tight turnaround. I apologize for
19 that. But if you can, that would be great.

20 But thank you. It was a great discussion today.
21 I really appreciate the interaction with the participants.
22 The panelists, thank you so much. Those of you that are
23 still here, this was great. And looking forward to
24 following up with a white paper soon.

25 Thank you for coming.

(Thereupon the Air Resources Board
workshop adjourned.)

C E R T I F I C A T E O F R E P O R T E R

I, JAMES F. PETERS, a Certified Shorthand Reporter of the State of California, do hereby certify:

That I am a disinterested person herein; that the foregoing California Air Resources Board workshop was reported in shorthand by me, James F. Peters, a Certified Shorthand Reporter of the State of California, and was thereafter transcribed, under my direction, by computer-assisted transcription;

I further certify that I am not of counsel or attorney for any of the parties to said workshop nor in any way interested in the outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 4th day of September, 2018.



JAMES F. PETERS, CSR
Certified Shorthand Reporter
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